

## **Australian Government**

### **Australian Public Service Commission**

**Becky** 

By Email: foi+request-10558-c5e6d1cf@righttoknow.org.au

Our Reference: LEX 621

## Freedom of Information request

- 1. I am writing about your Freedom of Information (FOI) request under the *Freedom of Information Act 1982* (FOI Act) made **12 August 2023** for access to documents held by the Australian Public Service Commission (Commission).
- 2. The FOI Act and all other Commonwealth legislation referred to in this letter are publicly available from <a href="www.legislation.gov.au">www.legislation.gov.au</a>.

### **Documents relevant to your request**

- 3. You requested access to the following: "I request access to all freedom of information decisions made by officials in the Australian Public Service Commission between 1 January 2023 and 30 June 2023, inclusive."
- 4. On **17 August 2023**, you agreed to re-scope the terms of your request to decision notices from 1 April 2023 to 30 June 2023.
- 5. In making this decision I have had regard to:
  - the terms of your request.
  - the FOI Act; and
  - the FOI Guidelines issued by the Australian Information Commissioner

### **Decision on your FOI request**

- 6. I am authorised under subsection 23(1) of the FOI Act to make FOI decisions.
- 7. I am satisfied that all reasonable steps have been taken to find documents within scope of your request.
- 8. On **30 August 2023**, I notified you of third party consultation which extended the due date to **Friday 29 September 2023**.
- 9. I have identified eleven (11) documents in scope of your request.
- 10. I have decided to refuse access to seven (7) documents and grant partial access to four (4) documents.

- 11. **Attachment A** sets out the grounds on which the documents are partially exempt.
- 12. My reasons are set out in **Attachment B**.

# **Deletion of exempt matter or irrelevant material**

- 13. Section 22 of the FOI Act requires an agency to provide access to an edited version of a document where it is reasonably practicable to edit the document to remove exempt material or material that is irrelevant to the scope of the request.
- 14. Relevant to deleting exempt or irrelevant content from a document, the FOI Guidelines provide:
  - 3.98 Applying those considerations, an agency or minister should take a common sense approach in considering whether the number of deletions would be so many that the remaining document would be of little or no value to the applicant. Similarly, the purpose of providing access to government information under the FOI Act may not be served if extensive editing is required that leaves only a skeleton of the former document that conveys little of its content or substance.
- 15. I consider the objects of the FOI Act will not be served by providing access to an edited version of the exempt documents because extensive editing is required that would leave only a skeleton of the former documents, conveying little content or substance.

#### **Contacts**

16. If you require clarification on matters in this letter please contact the Commission's FOI Officer by telephone on (02) 6202 3813 or by email at foi@apsc.gov.au.

# **Review rights**

17. You are entitled to seek review of this decision. Your review rights are set out at **Attachment C**.

Yours sincerely,

Melanie McIntyre FOI decision maker 27 September 2023

# ATTACHMENT A

# SCHEDULE OF DOCUMENTS

Document	Description	Exemptions
1	LEX 510 – Decision Notice (11/04/23)	Refuse s 22 - s 47E, s 47F
2	LEX 511 – Decision Notice (11/04/23)	Refuse s 22 - s 47E, s 47F
3	LEX 520 – Decision Notice (24/04/23)	Refuse s 22 - s 47E, s 47F
4	LEX 521 – Decision Notice (26/04/23)	Refuse s 22 - s 47E, s 47F
5	LEX 532 – Decision Notice (28/04/23)	Refuse s 22 - s 47E, s 47F
6	LEX 547 – Decision Notice (23/05/23)	Refuse s 22 - s 47E, s 47F
7	LEX 550 – Decision Notice (26/05/23)	Refuse s 22 - s 47E, s 47F
8	LEX 558 – Decision Notice (09/06/23)	Partial s 47F
9	LEX 564 – Decision Notice (14/06/23)	Partial s 47F
10	LEX 571 – Decision Notice (27/06/23)	Partial s 47F
11	LEX 559 – Decision Notice (30/06/23)	Partial s 47F

### **Reasons for Decision**

- 1. In making my decision on your request, I have had regard to:
  - the terms of your request;
  - the contents of the documents;
  - the views of the relevant third parties; and
  - the FOI Act

### Section 47E – Certain operations of agencies

- Subsection 47E(d) of the FOI Act provide that a document is conditionally exempt from disclosure if its disclosure would, or could be reasonably expected to, have a substantial adverse effect on the proper and efficient conduct of the operations of an agency.
- 3. I consider that releasing the content of certain requests in the decision notices would likely have a larger effect of inhibiting or discouraging Commission staff and other Commonwealth staff to freely and effectively communicate on matters relating to Secretaries Board; Code of Conduct investigations; and the PID Act, including in the consideration and assessment of material subject to a Public Interest Disclosure investigation.
- 4. Therefore, I have decided to conditionally exempt sections of the documents because disclosure of this information would, or could reasonably be expected to, have a substantial adverse effect on the proper and efficient conduct of the Commission's operations.

# Section 47F – Personal Privacy

- 5. Section 47F of the FOI Act provides that a document is conditionally exempt if it would involve the unreasonable disclosure of personal information about any person.
- 6. Personal information means information or an opinion about an identified individual, or an individual who is reasonably identifiable whether:
  - the information or opinion is true or not; and
  - the information or opinion is recorded in a material form or not.
- 7. I consider that the documents contain such matter; specifically, the names and email addresses of other individuals.
- 8. I have had regard to the matters I must consider under subsection 47F(2) of the FOI Act in determining whether the disclosure of the personal information would involve the unreasonable disclosure of personal information.

- 9. In considering what is unreasonable, the Administrative Appeals Tribunal in *Re Chandra and Minister for Immigration and Ethnic Affairs* [1984] AATA 437 at [51] stated:
  - ...whether a disclosure is 'unreasonable' requires... a consideration of all the circumstances, including the nature of the information that would be disclosed, the circumstances in which the information was obtained, the likelihood of the information being information that the person concerned would not wish to have disclosed without consent, and whether the information has any current relevance... and to weigh that interest in the balance against the public interest in protecting the personal privacy of a third party...
- 10. I have identified the following factors that, in my view, do not support the release of this personal information under section 47F of the FOI Act:
  - the individuals' personal information, in particular their name, will identify them;
  - the personal information is unique and relates specifically to the individuals, and is generally not well known or publicly available; the FOI Act does not control or restrict the subsequent use or dissemination of information released under the FOI Act;
  - release of the individuals' personal information may cause stress for them or other detriment; and
  - disclosure would prejudice the individuals' right to privacy.

# Section 11A – public interest test

- 11. Subsection 11A(5) of the FOI Act provides that an agency must give access to a document if it is conditionally exempt unless access to the document would, on balance, be contrary to the public interest.
- 12. I have considered the public interest exemption factors in favour of disclosure at subsection 11B(3) of the FOI Act, including the extent to which access to the documents would promote the objects of the FOI Act and inform debate on a matter of public importance.
- 13. I have identified the following factors as weighing against disclosure:
  - Disclosure of any third party individual's personal information will not advance any scrutiny of any decisions falling within scope of your FOI request;
  - disclosure would prejudice the third party individual's right to privacy; and
  - the disclosure of certain information have a substantial adverse effect on the proper and efficient conduct of the operations of the Commission.

# **Rights of Review**

#### Asking for a full explanation of a Freedom of Information decision

If you are dissatisfied with this decision, you may seek review. Before you seek review of a Freedom of Information (FOI) decision, you may contact us to discuss your request and we will explain the decision to you.

### Seeking review of a Freedom of Information decision

If you still believe a decision is incorrect, the *Freedom of Information Act 1982* (the FOI Act) may give you the right to apply for a review of the decision. Under sections 54 and 54L of the FOI Act, you can apply for a review of an FOI decision by seeking:

1. an internal review by an different officer of the Australian Public Service Commission;

and/or

2. external review by the Australian Information Commissioner.

There are no fees applied to either review option.

### Applying for a review by an Internal Review Officer

If you apply for internal review, a different decision maker to the departmental delegate who made the original decision will carry out the review. The Internal Review Officer will consider all aspects of the original decision and decide whether it should change. An application for internal review must be made in writing within 30 days of receiving this letter to:

Email: foi@apsc.gov.au

Post: The FOI Officer

Australian Public Service Commission

B Block, Treasury Building

**GPO Box 3176** 

Parkes Place West

PARKES ACT 2600

You do not need to fill in a form. However, it is a good idea to set out any relevant submissions you would like the Internal Review Officer to further consider, and your reasons for disagreeing with the decision.

#### **Applying for external review by the Australian Information Commissioner**

If you do not agree with the original FOI decision or the internal review decision, you can ask the Australian Information Commissioner to review the decision. You have 60 days to apply in writing for a review by the Office of the Australian Information Commissioner (the OAIC) from the date you received this letter or any subsequent internal review decision.

#### You can lodge your application:

Online: www.oaic.gov.au

Post: Australian Information Commissioner

GPO Box 5218

SYDNEY NSW 2001

Email: enquiries@oaic.gov.au

The OAIC encourage applicants to apply online. Where possible, to assist the OAIC you should include your contact information, a copy of the related FOI decision and provide details of your reasons for objecting to the decision.

#### Complaints to the Information Commissioner and Commonwealth Ombudsman

#### Information Commissioner

You may complain to the Information Commissioner concerning action taken by an agency in the exercise of powers or the performance of functions under the FOI Act. There is no fee for making a complaint. A complaint to the Information Commissioner must be made in writing. The Information Commissioner's contact details are:

Telephone: 1300 363 992

Website: www.oaic.gov.au

#### Commonwealth Ombudsman

You may complain to the Ombudsman concerning action taken by an agency in the exercise of powers or the performance of functions under the FOI Act. There is no fee for making a complaint. A complaint to the Ombudsman may be made in person, by telephone or in writing.

The Ombudsman's contact details are:

Phone: 1300 362 072

Website: www.ombudsman.gov.au