



Australian Government
Department of Immigration and Border Protection

Submission

For decision

ExecCorro Reg.Number *GM2013/03258*

Received

23 OCT 2013

Minister for Immigration
and Border Protection

To **Minister for Immigration and Border Protection**
Subject **Management of the offshore component of the 2013-14 Humanitarian Programme**
Timing *Please action by 7 November 2013*

Recommendations

That you:

1. agree that within the 13 750 place Humanitarian Programme in 2013-14, the offshore component comprise a minimum of 11 000 places and that the ranges for each offshore category be managed at:

agreed / not agreed / please discuss

(a) 6000 to 6500 Refugee category places, and

(b) 4500 to 5000 Special Humanitarian Programme (SHP) category places;

2. agree that at least 1000 places within the Refugee category be for the Woman at Risk visa Subclass;

agreed / not agreed / please discuss

3. agree to the following management strategies in order to deliver the 2013-14 Programme within the parameters you have proposed:

(a) to rebalance the offshore component to deliver a range of 4500 to 5000 SHP places, the department supplement existing SHP applications by requesting, where appropriate, that applicants from the Middle East and Asia under consideration for the grant of a Refugee category visa who have a close link to Australia provide a proposal from their relative or community organisation in Australia. This will allow their application to be considered under the SHP category,

3 (a) agreed / not agreed / please discuss

(b) for the 1000 Woman at Risk places to be fully delivered, around 200 additional visa places for Woman at Risk grants be allocated for refugees from sub-Saharan Africa (which will result in a planning level for Africa greater than the 500 places initially proposed), and

3 (b) agreed / not agreed / please discuss

(c) that Afghans resettled from Pakistan, Iran and Afghanistan (Afghan Locally Engaged Employees) be counted against the Asia region in order for at least 50 per cent of the Programme to be from Asia;

3 (c) agreed / not agreed / please discuss

Released by Department of Home Affairs
under the Freedom of Information Act 1982

pls see

2

s. 22(1)(a)(ii)



s. 47C(1)



Minister for Immigration and Border Protection

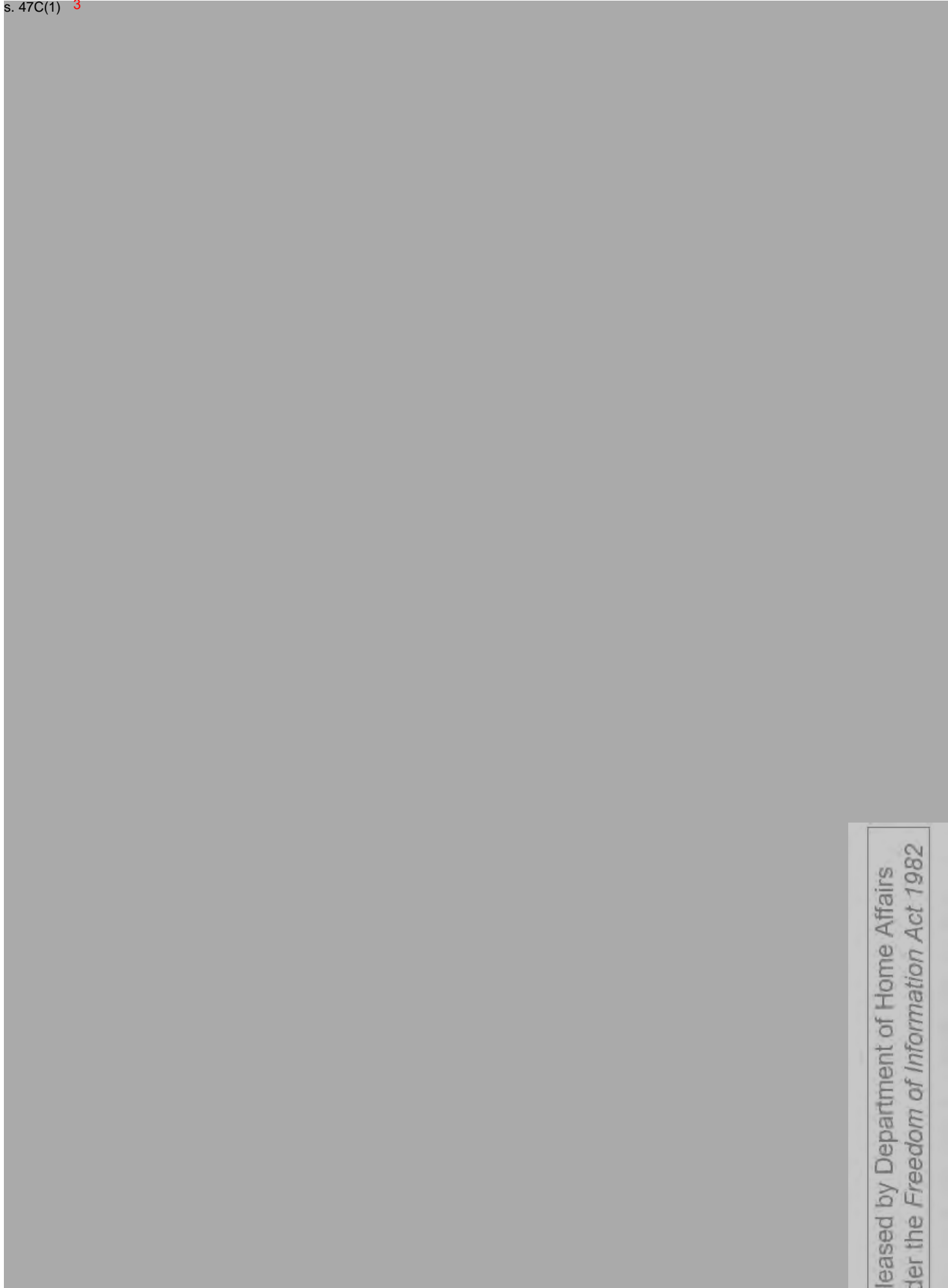
Signature.....*[Handwritten Signature]*

Date.....*24/12*...../2013

s. 47C(1)



Released by Department of Home Affairs
under the Freedom of Information Act 1982




Released by Department of Home Affairs
under the *Freedom of Information Act 1982*


s. 47C(1)



s. 33(a)(iii)



s. 47C(1)




Released by Department of Home Affairs
under the Freedom of Information Act 1982

6. You have already agreed in relation to specific caseloads within the 2013–14 Programme, that:


- Australia resettle 500 Syrian refugees who have fled to neighbouring countries in the Middle East;
- Up to 800 refugee places be for at-risk Afghan Locally Engaged Employees (LEE) and their families who have served with the Australian mission in Afghanistan; and
- Some 500 offshore places be for the Community Proposal Pilot (CPP).

s. 22(1)(a)(ii)



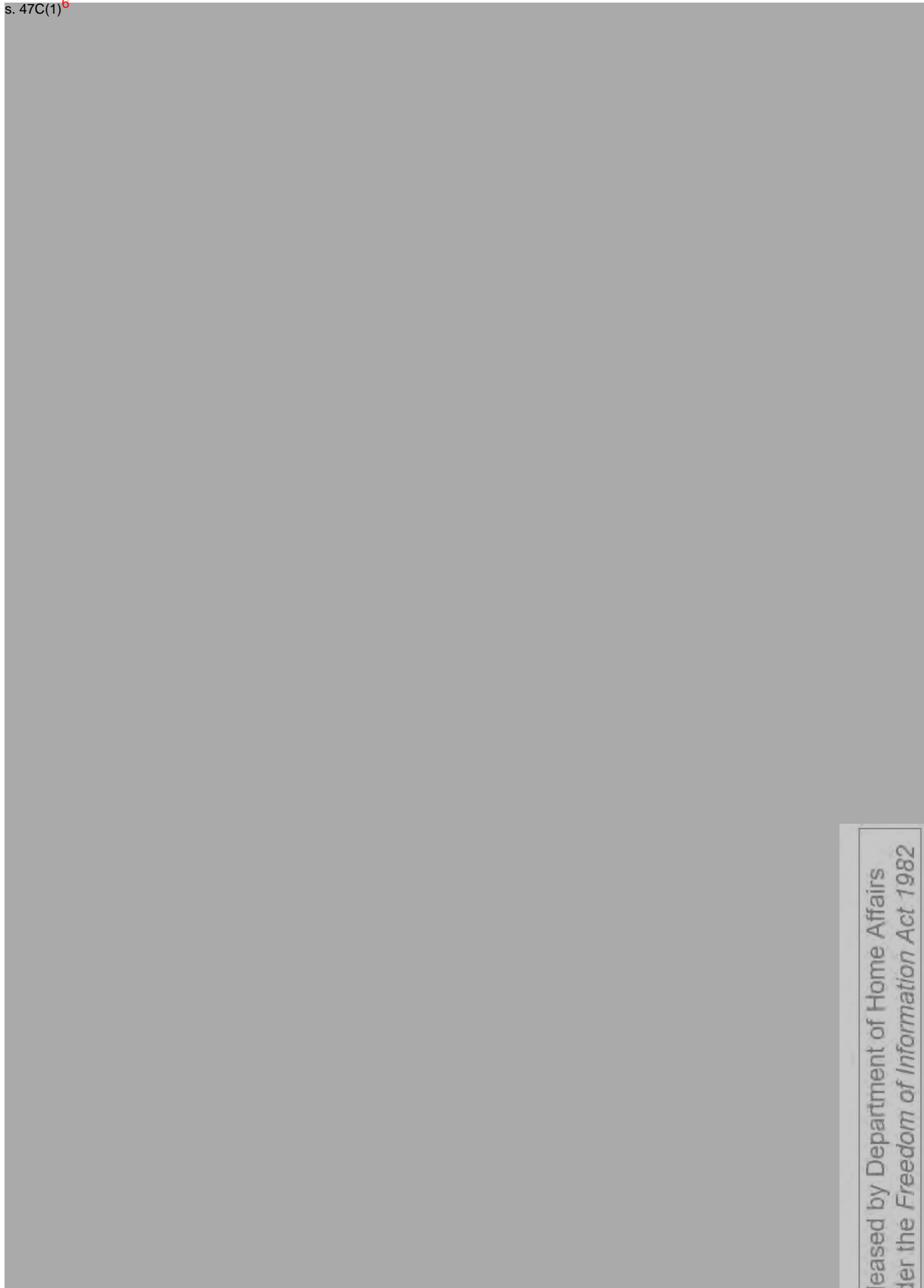
Proposed planning levels and caseloads by region

s. 47C(1)

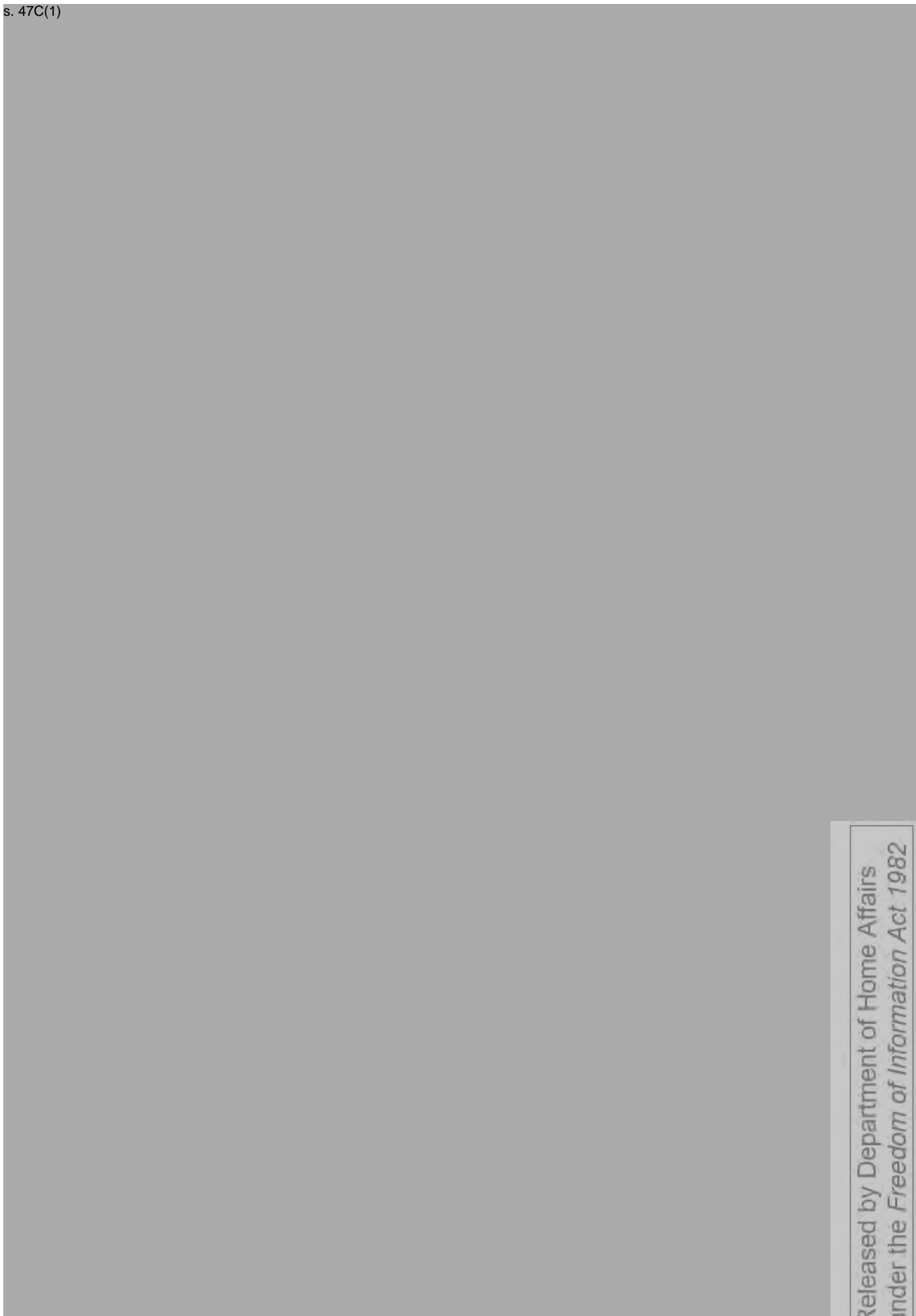


Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

s. 47C(1)⁶



Released by Department of Home Affairs
under the *Freedom of Information Act 1982*



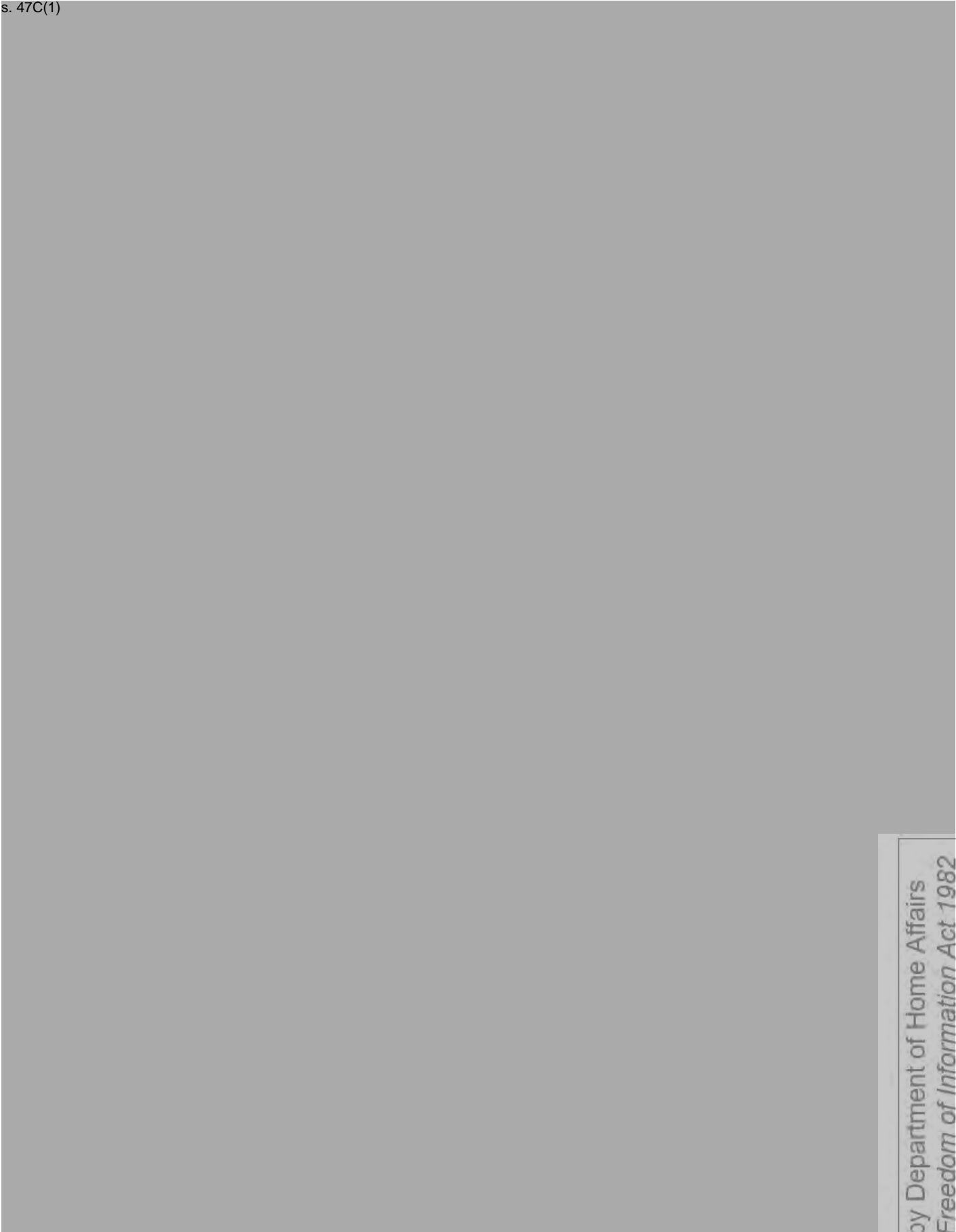
Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

s. 47C(1)⁸

25. Within the Asia-sourced intake we have set individual post allocations at the numbers agreed by you in SM2013/03133; that is 600 places for Jakarta, 1000 places for Kuala Lumpur and up to 800 places for Islamabad for Afghan LEE (and their families).

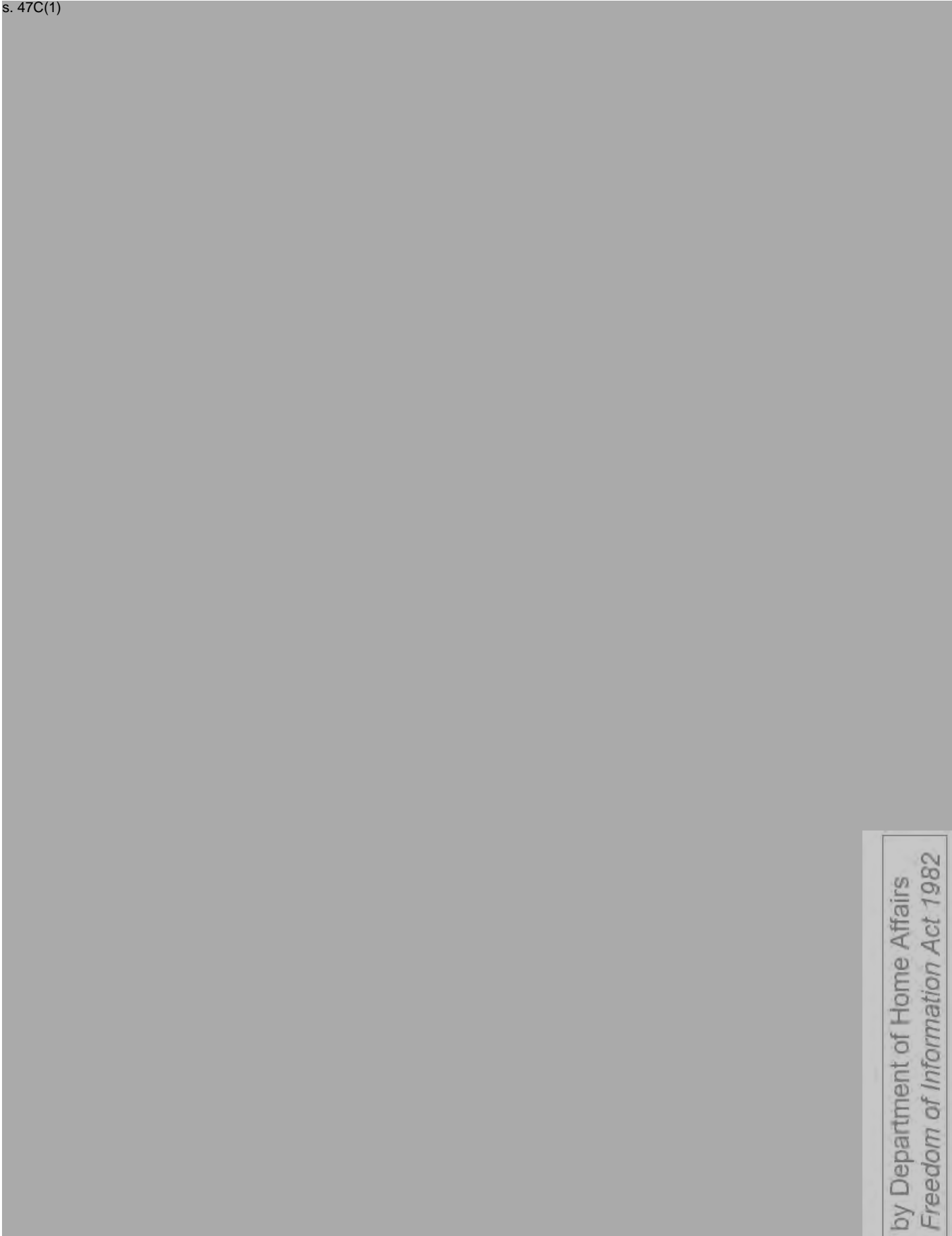
Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

s. 47C(1)



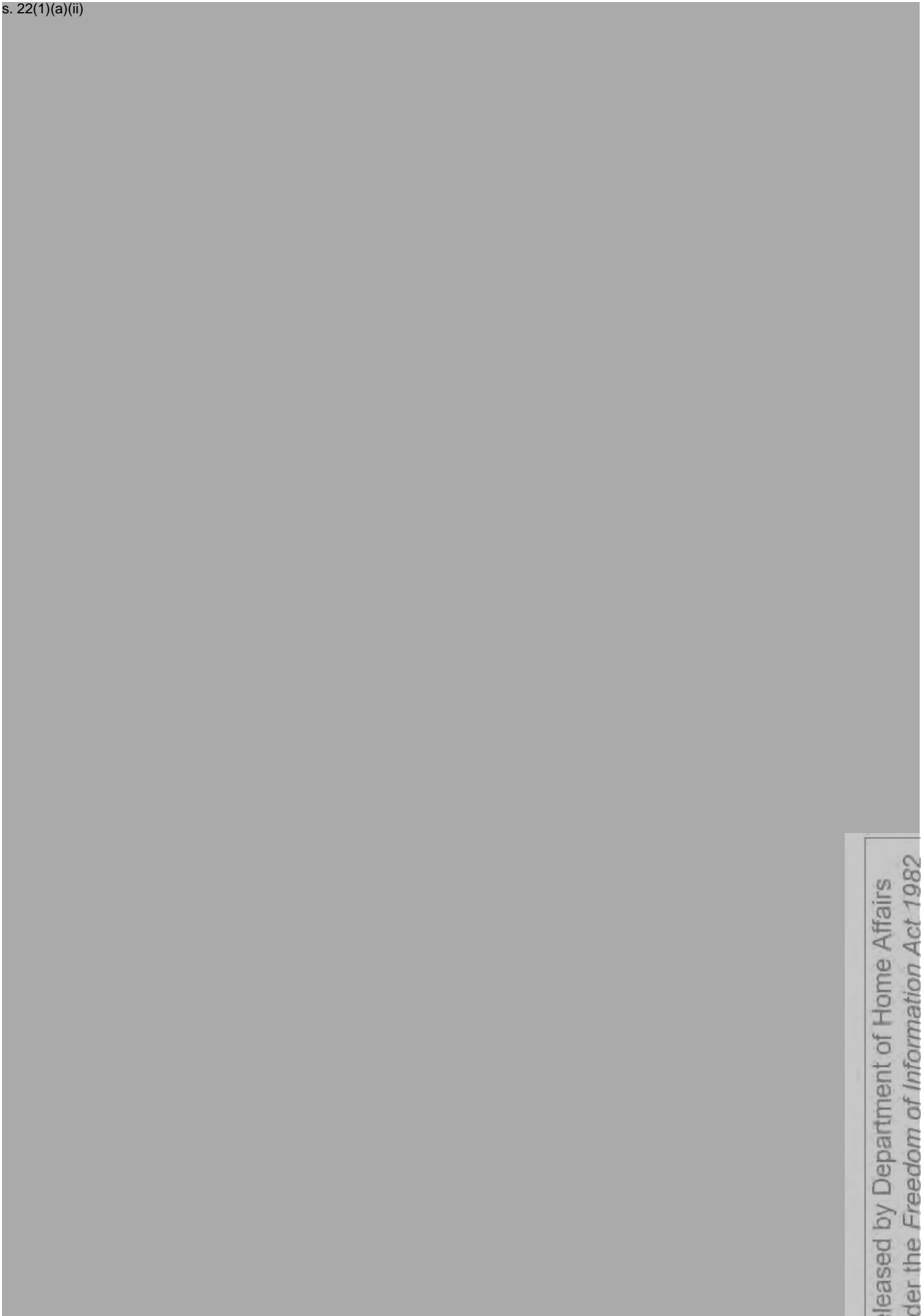
Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

s. 47C(1)



Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

s. 22(1)(a)(ii)



Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

Attachments

Attachment A Copy of submission SM2013/03313 – ‘Management of the Offshore Component of the 2013–14 Humanitarian Programme’

Attachment B Proposed planning levels by region and component, including proposed key caseloads

s. 22(1)(a)(ii)

Attachment D Draft letter to the Minister for Foreign Affairs

Authorising Officer

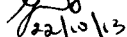


Alison Larkins
First Assistant Secretary
Refugee, Humanitarian and International Policy Division

22/10/2013

s. 22(1)(a)(ii)

Contact Officer Jim O’Callaghan, Assistant Secretary, Humanitarian Branch, s. 22(1)(a)(ii)

Through A/g Deputy Secretary Fleming 

- CC**
- Assistant Minister for Immigration and Border Protection
 - Secretary
 - Deputy Secretaries
 - FAS, Visa and Offshore Services
 - FAS, Border, Refugee and Onshore Services
 - FAS, Citizenship, Settlement and Multicultural Affairs
 - Global Manager, Refugee and Humanitarian Visas
 - Assistant Secretary, Onshore Protection Branch
 - Assistant Secretary, Irregular Migration and Protection Policy Branch
 - Assistant Secretary, International Engagement Branch
 - Assistant Secretary, Offshore Biometrics and Overseas Network Branch

Released by Department of Home Affairs
under the Freedom of Information Act 1982



The Hon Scott Morrison MP
Minister for Immigration and Border Protection

The Hon Julie Bishop MP
Minister for Foreign Affairs
Parliament House
CANBERRA ACT 2600

Dear Minister

Composition of the offshore component of the 2013–14 Humanitarian Programme

I am writing to advise you of the proposed geographical composition of the offshore (resettlement) component of the 2013–14 Humanitarian Programme.

As you know, the Government has reserved a minimum of 11 000 of the 13 750 places in the 2013–14 Programme for people outside Australia in need of resettlement. This includes refugees, most of whom will be referred for resettlement by the United Nations High Commissioner for Refugees (UNHCR), as well as other people in humanitarian need proposed by relatives or community organisations in Australia under the Special Humanitarian Programme (SHP). People resettled under the Humanitarian Programme in 2013–14 will be drawn from Asia, the Middle East and Africa.

s. 47C(1)

The government has already announced a number of specific initiatives within this year's Programme, including

- 500 refugee places for Syrian refugees who have fled to neighbouring countries in the Middle East; and
- (up to) 800 refugee places for at-risk Afghan Locally Engaged Employees (and their families) who have served with the Australian mission in Afghanistan.

Released by Department of Home Affairs
under the Freedom of Information Act 1982

s. 47C(1)



Resettlement from Asia

I am proposing s. 47C(1)

s. 47C(1)



Australia will also continue to resettle Afghan refugees from Pakistan and Iran at similar levels to recent years. Afghans in Pakistan and Iran are the largest and most long-standing refugee population globally. Resettlement is an important expression of the international community's recognition of the large Afghan refugee population hosted by Pakistan and Iran over many decades.

Australia has taken the lead in co-ordinating international refugee resettlement efforts for Afghan refugees in Pakistan by chairing a Contact Group in Islamabad of major refugee resettlement countries. Along with the UNHCR and IOM, the Contact Group includes participation from the United States, the United Kingdom, Canada, New Zealand, Japan, Brazil, Sweden and Norway. The focus of Australia's resettlement efforts in Pakistan will continue to be on Hazara refugees, many of whom are in Quetta.

In Iran, Australia will continue to resettle Afghan refugees, including many vulnerable women at risk. Ongoing commitment to resettlement assists the UNHCR and resettlement countries to negotiate for continued protection space as well as better living conditions for the Afghan refugee population.

Released by Department of Home Affairs
under the Freedom of Information Act 1982

Resettlement from the Middle East

Vulnerable Iraqi minorities from the Middle East, including Chaldean Christians, Assyrians and Sabian Mandaeans will continue to be a priority for resettlement under the 2013–14 Programme and are likely to again be the single largest nationality resettled under the Programme. Iraqis will be primarily resettled from Syria, but also from Turkey, Lebanon and Jordan. In addition, I am proposing

s. 47C(1)

As previously announced, Australia will resettle an initial group of 500 Syrian refugees from neighbouring countries in the Middle East, particularly from Lebanon. In addition, Australia will continue to resettle a smaller number of Syrians with close family members in Australia under the SHP provisions. Some 90 Syrians in Lebanon were granted visas under the SHP in 2012–13. There is strong support from the well-established Syrian community in Australia for these arrangements, including Christian minorities such as Armenians, Melkites and Assyrians. I anticipate that Australia will continue to work with the international community to resettle Syrians uprooted by the conflict in their country into future years.

s. 33(a)(iii)

Resettlement from Africa

In order to rebalance the Programme so that Australia's strongest focus is on Asia, it is necessary to step down from resettlement from other regions globally, including from Africa.

I am proposing

s. 47C(1)

s. 47C(1)

Our respective departments have discussed the caseloads proposed for resettlement in the 2013–14 Programme and have not identified any issues of particular concern.

The contact officer in my department in relation to the matters raised in my letter is
Mr Jim O'Callaghan PSM, Assistant Secretary, Humanitarian Branch, who can be contacted on

s. 22(1)(a)(ii)

I welcome your views on these proposals for the 2013–14 offshore component of the Humanitarian Programme.

Yours sincerely

The Hon Scott Morrison MP

Minister for Immigration and Border Protection

/ /2013

Released by Department of Home Affairs
under the *Freedom of Information Act 1982*

2013–14 Humanitarian Programme – Proposed Regional Allocations and Caseloads

Caseload	Location from which resettled
ASIA REGION	
• Refugees from Myanmar	Malaysia, Thailand and India
• Bhutanese	Nepal
• Mixed refugee caseload from Indonesia, including Afghans, Iraqis, Iranians and Sri Lankans	Indonesia
• Afghans	Pakistan and Iran
• Afghan Locally Engaged Employees	Afghanistan
s. 33(a)(iii)	
• Asia Contingency ¹	
MIDDLE EAST REGION	
• Iraqis	Syria, Turkey, Jordan, Lebanon
• Iranians (primarily Baha'is)	Turkey
• Syrians	Lebanon, Jordan, Turkey
s. 33(a)(iii)	
AFRICA REGION²	
• Democratic Republic of the Congo, Ethiopians, Eritreans, small number of other African nationalities	Kenya, Uganda, Egypt, Sudan, Eritrea and other locations in eastern and southern Africa
OTHER REGIONS/GLOBAL CONTINGENCY³	
TOTAL	

1. Places in Asia contingency will be allocated to posts after the mid-year review in January 2014. Priority will be for applicants from Myanmar and Bhutan.

3. Places in Other Regions/Global Contingency will include a small number of places for applicants in Europe and the Americas, if required. The balance of places will be for use across the three main regions as required.