



**Australian Government**  
**Department of Home Affairs**

**Submission**

For decision  
PDMS Ref. Number MS19-000623

**To** Minister for Immigration, Citizenship and Multicultural Affairs  
**Subject** Mid-Year Review of the 2018-19 Humanitarian Program  
**Timing** At your convenience

**Received in OI  
Recommendations  
26 FEB 2019**

s. 33(a)(iii)

[Redacted content]

s. 22(1)(a)(ii)

[Redacted content]

s. 33(a)(iii)

[Redacted content]

s. 22(1)(a)(ii)

[Redacted content]

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s. 22(1)(a)(ii)



Minister for Immigration, Citizenship and Multicultural Affairs

Signature.....

Date 5/3 /2019

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Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

**Key Issues**

1. This Submission aims to update you on the progress on the 2018-19 Humanitarian Program (Submission MS18-009577, *Further advice on the composition of the 2018-19 Humanitarian Program* refers and Submission MS18-010914, *Advice on humanitarian visa caseload from the Americas* refers) and to seek your approval to proposed adjustments in its composition.

s. 22(1)(a)(ii)



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**2018-19 Program Planning Levels**

s. 22(1)(a)(ii)



5. You agreed that

- Fifteen per cent of the offshore Program will be set aside for vulnerable women, children and unaccompanied minors;
- up to 4,000 places will be managed as a global contingency reserve until 31 January 2019. If there is no need to use the contingency reserve, the Department of Home Affairs will allocate places according to the guidance you have provided.

**2018-19 Humanitarian Program Delivery**

6. At 31 January 2019, a total of 7,463 visas have been granted comprising:

- 6,776 offshore visas and 672 onshore visas (see **Attachment B** for further details);
- 870 visas have been granted to vulnerable women, children and dependents;
- 78 visas have been granted to applicants under the CSP and the now closed CPP.

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

- An underwhelming demand for humanitarian places from some priority groups, such as Venezuelans and Bhutanese, has resulted in fewer applications than required.

s. 22(1)(a)(ii)

s. 33(a)(iii)

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s. 22(1)(a)(ii)

[Redacted]

12. Your office have advised that you wish to allocate 500 places from the contingency reserve to Myanmar (currently 250 refugee places and 1,350 SHP places), with a strong focus on Chins. This increase will bring the overall allocation for Myanmar to 2,100 (270 refugee places and 1,830 SHP places). s. 33(a)(iii)

[Redacted] Attachment C provides a snapshot of the on-hand Myanmar Chin caseload.

s. 37(2)(b)

[Redacted]

**Delivery of the program against key priorities**

*Vulnerable women and children – 2,560 places (15 per cent)*

14. We anticipate that the 2,560 target for vulnerable women and children will be met with 870 (34 per cent) visas already granted in the first seven months of the year. The top five countries of grants for this cohort are Iraq, Democratic Republic of Congo, Afghanistan, Syria and Bhutan.

*Community Support Program (CSP)*

15. Whilst the CSP has generated a good number of applications (1,119 applicants on hand at 31 January), as advised in MS18-011088 the policy settings have proved difficult to apply causing delays in finalising the applications. Based on the number of visa grants and the status of the CSP pipeline, we estimate that at most 800 places out of the 1,000 will be used. As in 2017-18, any unused CSP places will be re-distributed to the SHP.

s. 22(1)(a)(ii)

[Redacted]

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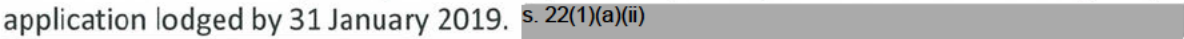
*Priority groups*

17. In this year's Program, new priority groups were identified with respect to their stronger settlement outcomes. These groups included people of Baha'i faith from Iran and citizens of Venezuela. While Baha'is are an established humanitarian group, the Department did not have many applications on hand to be able to deliver visa grants as per their allocation.

s. 33(a)(iii)



18. Venezuelans are a completely new cohort, with only one Special Humanitarian Program (SHP) application lodged by 31 January 2019. s. 22(1)(a)(ii)



50 separate Refugee places allocated to Venezuelans.

s. 22(1)(a)(ii)



s. 22(1)(a)(ii)



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22. Given the low volume of applications available from the Baha'i, Venezuelan and Bhutanese cohorts in this year's program, it is proposed that their respective allocations are adjusted as below:

Cohort	Original Allocation		Proposed Adjusted Allocation		Net adjustment
	Refugee	SHP	Refugee	SHP	
Venezuelans	50	200	s. 47C(1)		
Baha'is	300	100			
Bhutanese	50	350			

Any unused places are to be absorbed in the larger Program.

*South and Central America*

23. Your office has advised of your interest in increasing the resettlement numbers for citizens of Salvador, Honduras and Guatemala. These groups are currently included in the Offshore Program under the PTA arrangement with 100 places allocated this year. s. 33(a)(iii)

[Redacted]

s. 22(1)(a)(ii)

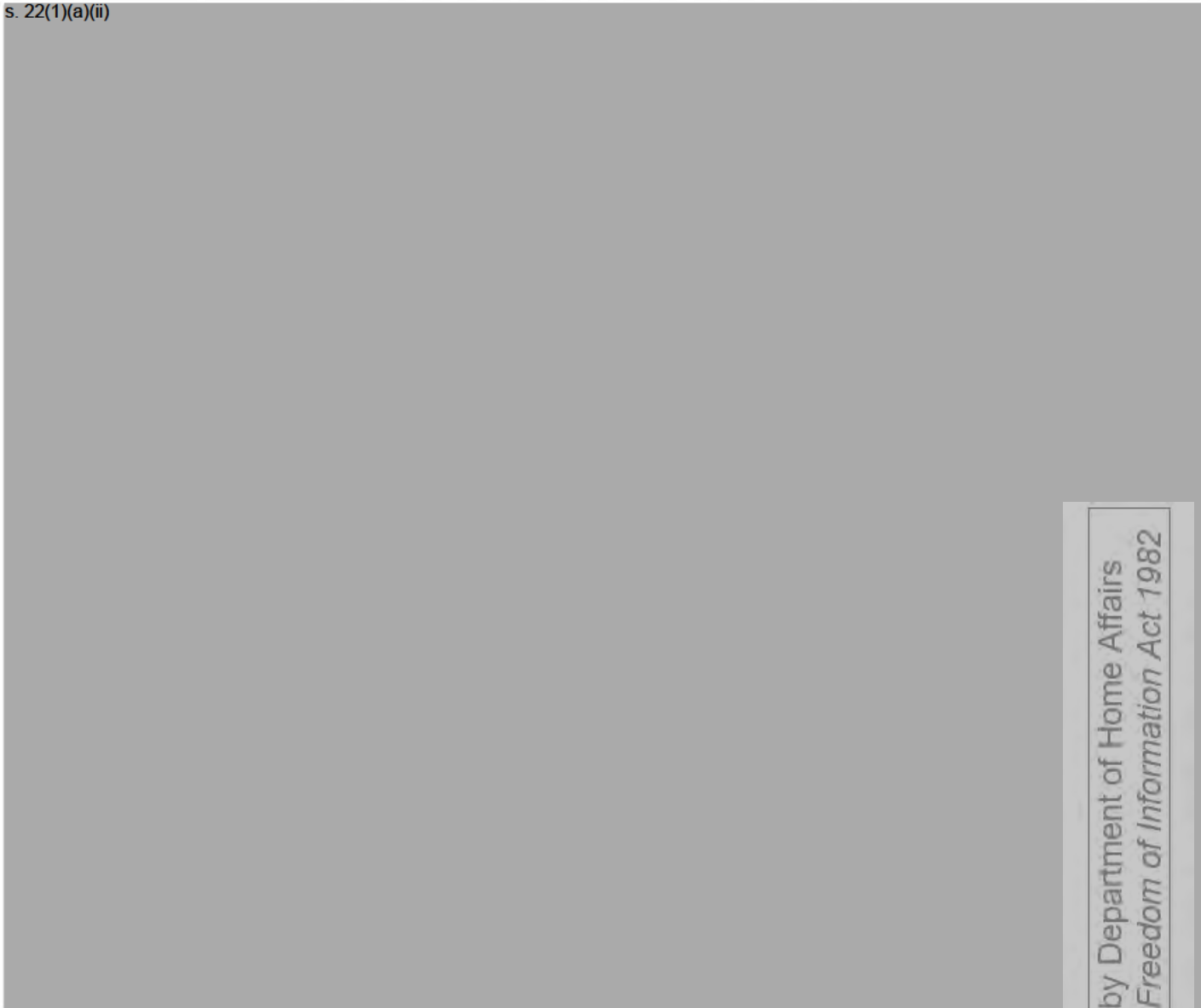
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s. 22(1)(a)(ii)



s. 22(1)(a)(ii)



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**Attachments**

- Attachment A** Revised 2018-19 Humanitarian Program allocations following the mid-year review
- Attachment B** 2018-19 Humanitarian Program pro rata delivery
- Attachment C** Chins - snapshot
- Attachment D** MS18-009577 – 2018-19 allocation submission
- Attachment E** MS18-010914 – Advice on humanitarian visa caseload form the Americas

s. 22(1)(a)(ii)

<p><b>Authorising Officer</b></p> <p>Cleared by:</p> <p>Frances Finney  A/g First Assistant Secretary  Refugee, Citizenship and Multicultural Programs Division  Date: 25 February 2019  Ph: s. 22(1)(a)(ii)</p>
--

**Contact Officer** Pilar Davidson, A/g Assistant Secretary, Humanitarian Program Capability Branch Ph: s. 22(1)(a)(ii)


Through Luke Mansfield, A/g Deputy Secretary, Immigration and Citizenship Services, s. 22(1)(a)(ii)

- CC**
- Secretary
  - Deputy Secretaries
  - First Assistant Secretary, International Division
  - First Assistant Secretary, Visa and Citizenship Management Division
  - First Assistant Secretary, Intelligence Division
  - First Assistant Secretary, Immigration, Citizenship and Multiculturalism Policy
  - Assistant Secretary, Humanitarian, Family and Citizenship Policy Branch
  - Assistant Secretary, Humanitarian Program Operations Branch

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s. 22(1)(a)(ii)



[REDACTED]

number of African countries. It also allows the Department to increase the proportion of the Refugee and Woman at Risk streams of the Program.

s. 22(1)(a)(ii)

[REDACTED]

Americas

28. Proposed caseloads include:

- Venezuelans and
- Salvadorans, Guatemalans and Hondurans under the Protection Transfer Agreement.

29. In June 2018, the Minister for Home Affairs agreed to resettle up to 100 refugees under the PTA. It is likely that they will be predominantly Salvadorans.

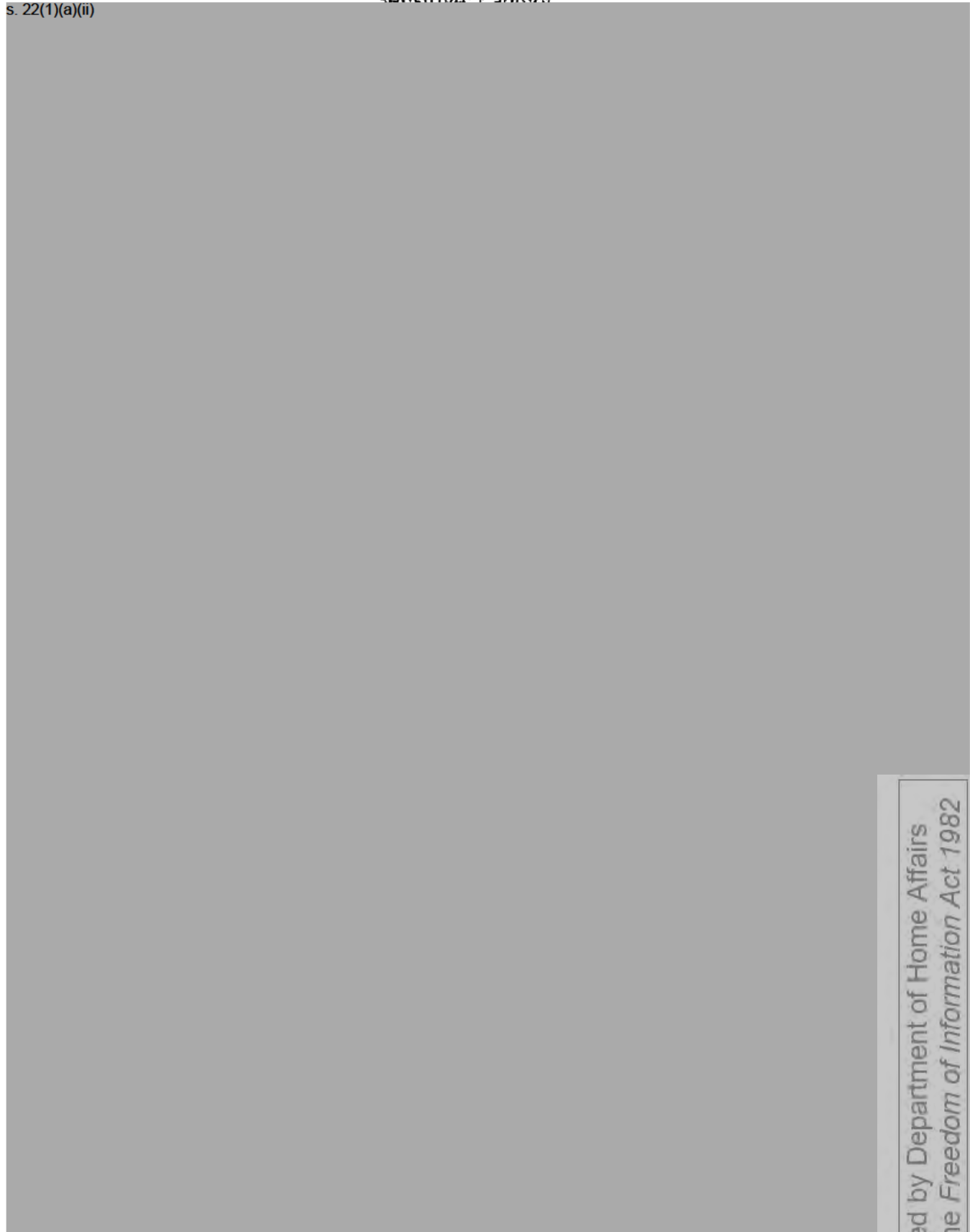
30. More detailed advice in relation to a potential Venezuelan caseload is at paragraphs 6-7 of the submission.

|

[REDACTED]

PROTECTED  
Sensitive: Cabinet

s. 22(1)(a)(ii)



PROTECTED  
Sensitive: Cabinet

[REDACTED]

SENSITIVE SUBJECT

Delivered 2017-18 Humanitarian Program Composition

s. 22(1)(a)(ii)

[REDACTED]

...

PROTECTED

[REDACTED]

SENSITIVE SUBJECT

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**THE HON DAVID COLEMAN MP  
MINISTER FOR IMMIGRATION, CITIZENSHIP AND  
MULTICULTURAL AFFAIRS**

Ref No: MS18-009577

Senator the Hon Marise Payne  
Minister for Foreign Affairs  
Parliament House  
CANBERRA ACT 2600

Dear Minister

I am writing to you to provide you with an overview of priorities for the 2018-19 Humanitarian Program.

In 2018-19, the Humanitarian Program will increase to 18,750 places, with a notional allocation of 17,100 places for the offshore resettlement component and the remaining places for the onshore protection component.

Of the 17,100 places available under the offshore component of the Program, I intend that 9,458 places be available for the Refugee category, 6,642 places for the Special Humanitarian Program (SHP) category and 1,000 places for the Community Support Program.

I intend that the regional intake under the offshore component focus on the priority regions of the Middle East, Africa and Asia, and a new priority region of the Americas, comprising:

- around 50 per cent of places for the Middle East: comprising Syrians, Iraqis (including Syrian and Iraqi Yazidis; Palestinian Iraqis), Baha'i, and a small number of Iranian Christians;
- around 21 per cent of places for Asia: comprising Afghans, Myanmarese, Bhutanese, Pakistani Christians and Ahmadis from South East Asia and a small number of s. 33(a)(iii) [REDACTED];
- around 21 per cent of places for Africa: comprising Congolese, Eritreans, Ethiopians, and the Central African Republic;
- around 2 per cent of places in the Americas: comprising El Salvadorans, Guatemalans and Hondurans under the Protection Transfer Arrangement and a small new caseload of Venezuelans; and
- around 6 per cent of places for the Community Support Program across all of these regions.



The Department of Home Affairs has consulted with relevant areas in the Department of Foreign Affairs and Trade to ensure the offshore program intake continues to complement Australia's foreign policy interests. The Department also consulted the Department of Social Services and the Australian Security and Intelligence Organisation to ensure the resettlement intake poses minimal risks to the Australian community and to achieving social cohesion.

I believe that the 2018-19 Humanitarian Program reinforces Australia's reputation as a strong contributor to resettlement need while also maintaining Australia's strategic interests.

Kind regards



David Coleman

20 / 11 / 2018





**THE HON DAVID COLEMAN MP  
MINISTER FOR IMMIGRATION, CITIZENSHIP AND  
MULTICULTURAL AFFAIRS**

Ref No: MS18-009577

The Hon Paul Fletcher MP  
Minister for Families and Social Services  
Parliament House  
CANBERRA ACT 2600

Dear Minister

I am writing to provide you with an overview of the priorities for the 2018-19 Humanitarian Program.

In 2018-19, the Humanitarian Program will increase to 18,750 places, with a notional allocation of 17,100 places for the offshore resettlement component and the remaining places for the onshore protection component.

Of the 17,100 places available under the offshore component of the Program, I intend that 9,458 places be available for the Refugee category, 6,642 places for the Special Humanitarian Program (SHP) category and 1,000 places for the Community Support Program.

I intend that the regional intake under the offshore component focus on the priority regions of the Middle East, Africa and Asia, and a new priority region of the Americas, comprising:

- around 50 per cent of places for the Middle East: comprising Syrians, Iraqis (including Syrian and Iraqi Yazidis; Palestinian Iraqis), Baha'i, and a small number of Iranian Christians;
- around 21 per cent of places for Asia: comprising Afghans, Myanmar, Bhutanese, Pakistani Christians and Ahmadis from South East Asia and a small number <sup>s. 33(a)(iii)</sup> [redacted];
- around 21 per cent of places for Africa: comprising Congolese, Eritreans, Ethiopians, and the Central African Republic;
- around 2 per cent of places in the Americas: comprising El Salvadorans, Guatemalans and Hondurans under the Protection Transfer Arrangement and a small new caseload of Venezuelans; and
- around 6 per cent of places for the Community Support Program across all of these regions.

The Department of Home Affairs consulted with officials in the Department of Social Services and the Australian Security and Intelligence Organisation to ensure the resettlement intake poses minimal risks to the Australian community and to achieving social cohesion. The Department also consulted with officials in the Department of Foreign Affairs and Trade to ensure the offshore program intake continues to complement Australia's foreign policy interests.

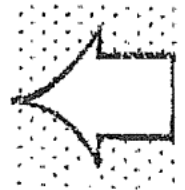
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Kind regards



David Coleman

20/11/2018

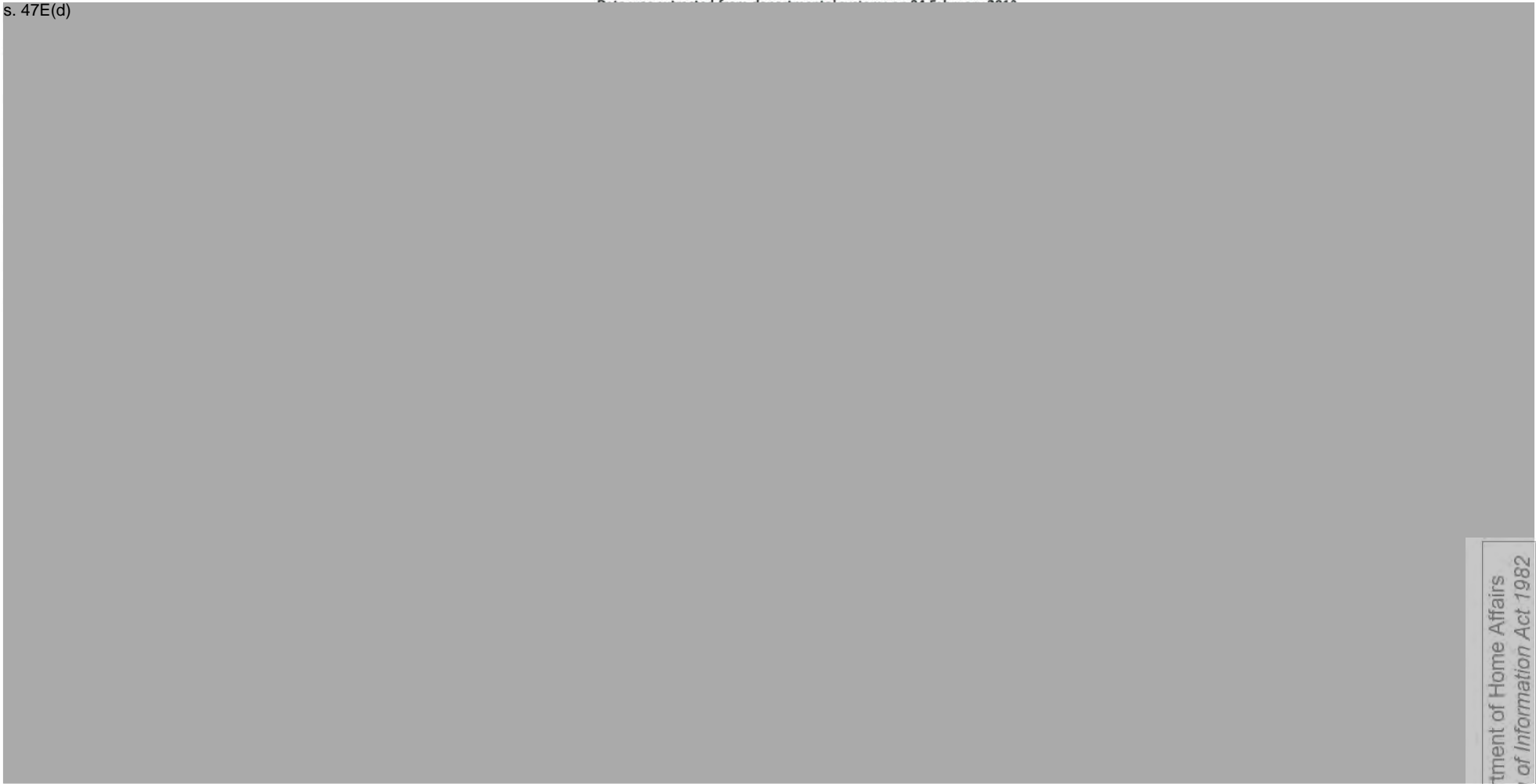




## 2018–19 Humanitarian Program Allocations and Delivery

Data included in this report is to 31 January 2019.

s. 47E(d)



**Notes:**

1. The attached information has been verified and is provided for the specific purposes of this request. Your area must ensure that disclosure of this information accords with relevant provisions of the ABF Act and any other relevant legislation. Any further use of the information provided will require further consideration by the Public Information and Reporting Section and a separate request should be made to the Humanitarian Data mailbox.
2. The country of birth of principal visa applicants is applied to secondary visa applicants.
3. The religion of principal visa applicants is applied to secondary visa applicants. Religion is self-identified and as declared on application and may include generic responses.

## CHINS – AN OFFSHORE HUMANITARIAN CASELOAD SNAPSHOT

### Statistics

s. 22(1)(a)(ii)



#### Offshore humanitarian grants to Myanmar\* from 2007-08 to 2017-18

Programme Year	Refugee	SHP	Grand Total
2007-08	2,642	287	2,929
2008-09	2,208	194	2,402
2009-10	1,887	63	1,950
2010-11	1,393	50	1,443
2011-12	1,854	6	1,860
2012-13	2,341	10	2,351
2013-14	1,145	674	1,819
2014-15	1,182	847	2,029
2015-16	1,031	920	1,951
2016-17	1,067	680	1,747
2017-18	654	1,389	2,043
<b>Grand Total</b>	<b>17,404</b>	<b>5,120</b>	<b>22,524</b>

\*Ethnic Chins are the majority of Myanmar\* in the offshore humanitarian caseload

#### Allocations and pipelines

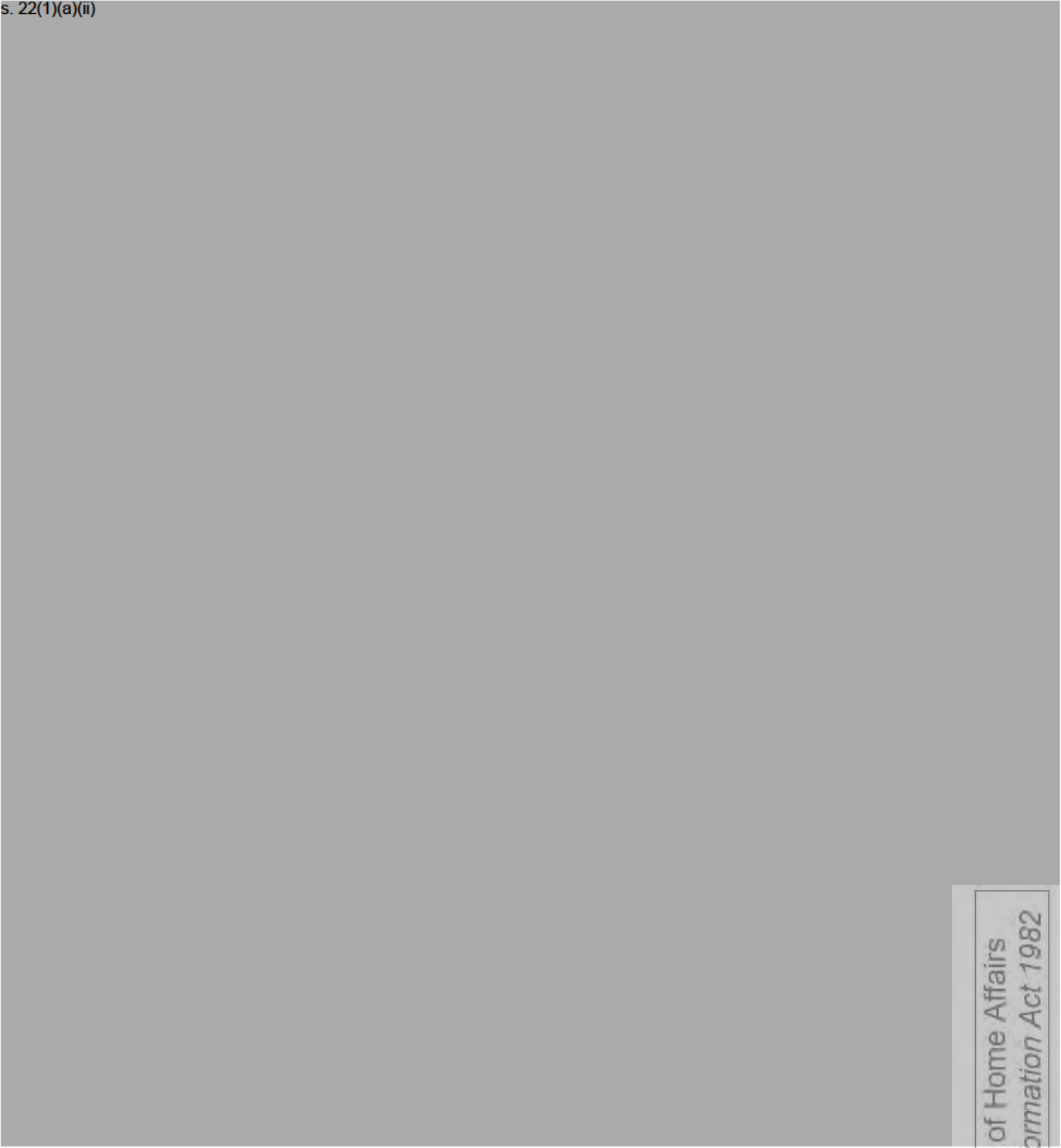
- The total allocated places under the 2018-19 Offshore Humanitarian Program for Myanmar\* (predominantly Chins) is:
  - Refugee: 250 places (*proposed to increase to 270*)
  - Special Humanitarian Program (SHP): 1350 places (*proposed to increase to 1830*)

s. 22(1)(a)(ii)





s. 22(1)(a)(ii)



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Australian Government  
Received in  
Department of Home Affairs  
19 NOV 2018

Submission

For decision  
PDMS Ref. Number MS18-009577

**To** Minister for Immigration, Citizenship and Multicultural Affairs  
**Subject** Further advice on the composition of the 2018-19 Humanitarian Program  
**Timing** By 30 November 2018 to allow the Department of Home Affairs to plan for and allocate the necessary resources to deliver the Program for 2018-19.

**Recommendations**

That you:

- 1. note the size of the 2018-19 Humanitarian Program is set by legislative instrument at 18,750 places; (noted) / please discuss
- 2. agree to settings for the offshore and onshore programs:
  - a) 17,100 offshore places, with:
    - i. 9,458 in the refugee stream; agreed / not agreed
    - ii. 6,642 in the Special Humanitarian Program (SHP); agreed / not agreed
    - iii. 1,000 in the Community Support Program (CSP); agreed / not agreed
  - b) the remaining 1,650 places for people who arrive in Australia lawfully and engage Australia's international protection obligations; agreed / not agreed
- 3. agree, with regard to the offshore Program, to resettle refugees from the following overseas regions (with further detail at **Attachment A**):
  - (a) Middle East region: 8,523 places (**49.8** per cent) agreed / not agreed
  - (b) Asia region: 3,650 places (**21.3** per cent) agreed / not agreed
    - i. with scope to include a small number of places (<150) for Afghans in Iran at an advanced stage of processing to finalise this caseload; agreed / not agreed

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(c) Africa region: 3,627 places (21.2 per cent)

agreed / not agreed

- i. with scope to include a small, new caseload of suitable Eritreans and Ethiopians from Libya and Niger to assist international efforts to address irregular migration;

agreed / not agreed

s. 22(1)(a)(ii)



(e) CSP places: 1,000 places (5.9 per cent)

agreed / not agreed

- i. allocated from the above priority regions on a demand-driven basis;

agreed / not agreed

4. note that these decisions will result in 2,708 places within the overall program for members of the Yazidi (1908), Bhutanese (400) and Baha'i (400) communities;

noted / please discuss

5. note that on the basis of the recommended allocations, the Department of Social Services (DSS) expects to settle 40 per cent of entrants in a regional location;

noted / please discuss

6. agree that, in prioritising entrants for resettlement from the above offshore regions:

a) 15 per cent of the offshore Program will be set aside for vulnerable women, children and unaccompanied minors;

agreed / not agreed

b) up to 4,000 places will be managed as a global contingency reserve until 31 January 2019;

agreed / not agreed

- i. if there is no need to use the contingency reserve, the department will allocate places according to the guidance you have provided above;

agreed / not agreed

7. with regard to policy settings governing the CSP, we recommend that you retain the requirement that CSP entrants are selected in line with the priorities and parameters for the overall offshore Program;

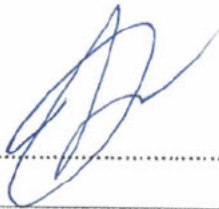
agreed / not agreed

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s. 22(1)(a)(ii)

Minister for Immigration, Citizenship and Multicultural Affairs

Signature.....



20 11  
Date:...../...../2018

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Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

### Key Issues

s. 22(1)(a)(ii)





**Program Size and Composition**

2. The minimum number of visas to be granted under the 2018-19 Humanitarian Program is set by legislative instrument at 18,750 places. We recommend allocating 1,650 places for the onshore (Permanent Protection visa) stream of the Program, to manage the number of lawful arrivals expected to engage Australia's international protection obligations, and 17,100 places for the offshore resettlement component. This would be a similar proportional split to the 2017-18 Program.

s. 22(1)(a)(ii)

[Redacted]

**Offshore Program**

s. 22(1)(a)(ii)

[Redacted]

**Proposed Allocations**

5. We recommend s. 22(1)(a)(ii)

[Redacted]



**OFFSHORE PROGRAM – PLANNING LEVELS**

Region	Per cent of offshore Program	Refugee places	SHP places	CSP	Total places
s. 22(1)(a)(ii)					
<b>TOTAL</b>					<b>18,750</b>

*New priority region – the Americas*

s. 47C(1), s. 22(1)(a)(ii)



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*Selecting caseloads with stronger settlement outcomes*

Bhutanese

8. The Department has sourced the maximum number of referrals for this caseload from UNHCR. s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

Baha'i

11. The Department proposes s. 22(1)(a)(ii)

s. 33(a)(iii)

Yazidis

s. 22(1)(a)(ii)

s. 47E(d)

*Increased Refugee stream allocations, including for vulnerable women*

s. 22(1)(a)(ii)

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- [REDACTED]
16. In recent years, at least 10 per cent of the offshore allocation has been specifically set aside for a priority caseload of vulnerable women (those without the protection of a male relative), their children and unaccompanied minors. We will increase the allocation for this cohort to 15 per cent of places across the Refugee stream visas.

*Increased regional settlement*

s. 22(1)(a)(ii)

[REDACTED]

s. 22(1)(a)(ii)

[REDACTED]

s. 22(1)(a)(ii)

[REDACTED]

*Community Support Program*

21. We recommend that the 1,000 places allocated for the CSP be managed separately to the broader offshore Program. Given the program is still maturing, we recommend continuing to align this program to the policy parameters applying to the Program as a whole s. 47E(d)

s. 47E(d)

[REDACTED]

22. As in 2017-18, we recommend that any unused CSP places be re-distributed to the SHP. These places would be allocated in line with the policy parameters and priorities applying to that program.

s. 22(1)(a)(ii)

[REDACTED]

**Background**

s. 22(1)(a)(ii)

[REDACTED]

s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

**Attachments**

**Attachment A** Proposed composition of the 2018-19 Humanitarian Program

**Attachment B** Letter to Minister for Foreign Affairs

s. 22(1)(a)(ii)

**Attachment D** MS18-002133 – 2018-19 Humanitarian Program Composition

**Attachment E** 2018-19 Humanitarian Program Statistics

s. 33(a)(iii)

s. 22(1)(a)(ii)

s. 47E(d)

s. 33(a)(iii)

**Authorising Officer**

Cleared by:

Richard Johnson  
A/g Deputy Secretary  
Policy Group

Date: 16 November 2018

s. 22(1)(a)(ii)

**Contact Officer** Ben Biddington, Assistant Secretary, Migration Policy s. 22(1)(a)(ii)

**Through** Michael Willard, Acting FAS Immigration, Citizenship and Multiculturalism Policy Division

- CC** Secretary
- Commissioner
- Deputy Secretaries
- First Assistant Secretary, Refugee, Citizenship and Multicultural Programs Division
- First Assistant Secretary, International Division
- First Assistant Secretary, Intelligence Division
- Assistant Secretary, Humanitarian Program Capability Branch
- Assistant Secretary, Americas, Europe and Middle East Branch
- Assistant Secretary, Pacific and Transnational Issues Branch

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Proposed 2018-19 Humanitarian Program regional and caseload allocations

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

Commitments for Protracted Situations

3. During the September 2016 Summit on Refugees in New York, former Prime Minister Turnbull committed Australia to dedicating a minimum number of Humanitarian Program places over three years to displaced people from specific protracted situations. Consistent with this announcement, in 2017-18 Minister Dutton agreed to the below allocations.

Caseload	2017-18	2018-19	2019-20
Syrians	3500	3500	3500
Iraqis	4550	4550	4550
Congolese (DRC)	1000	1000	1000
Eritreans	500	500	500

s. 47C(1)

s. 47C(1)

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s. 47C(1)

Total	100	9,458	6,642	1,000	17,100
ONSHORE PROGRAM					1,650
TOTAL					18,750

6. Places for the Community Support Program are not allocated to specific regions but are only available for priority caseloads.

Middle East

s. 47C(1)

Yazidis

s. 47C(1)

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PROTECTED

s. 47C(1)

[Redacted]

*Syrians*

s. 47C(1)

[Redacted]

*Other caseloads*

s. 47C(1)

[Redacted]

Asia

18. Proposed caseloads include:

s. 47C(1)

[Redacted]

PROTECTED

[Redacted]

*Myanmarese and Bhutanese*

s. 22(1)(a)(ii)

[Redacted]

*Afghans*

s. 47C(1)

[Redacted]

*Other caseloads*

24. We recommend continuing to provide small numbers of places for s. 47C(1)

[Redacted]

*Africa*

25. Proposed caseloads include people from:

s. 47C(1)

[Redacted]

26. Resettlement need is greatest in the Africa region, with many refugees in situations of protracted displacement after fleeing civil war, dictatorships and ethnic or religious persecution. We recommend allocating s. 47C(1)

[Redacted]

s. 33(a)(iii)

[Redacted]

[Redacted]

PROTECTED

s. 47C(1)

s. 22(1)(a)(ii)

s. 47C(1)

PROTECTED

[REDACTED]

**Proposed 2018-19 Humanitarian Program Composition**

Region/Program	Refugee	SHP	TOTAL	Percentage of offshore program (excluding CSP)	Total grants delivered 2017-18 offshore program	Change from 2017-18 as % of offshore program
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s. 47C(1)

[REDACTED]

\* There were 326 grants under the closed Community Proposal Pilot (CPP) Program included in SHP data for relevant regions

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[REDACTED]

Delivered 2017-18 Humanitarian Program Composition

s. 22(1)(a)(ii)

[REDACTED]

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[REDACTED]



**THE HON DAVID COLEMAN MP  
MINISTER FOR IMMIGRATION, CITIZENSHIP AND  
MULTICULTURAL AFFAIRS**

Ref No: MS18-009577

Senator the Hon Marise Payne  
Minister for Foreign Affairs  
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Dear Minister

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I intend that the regional intake under the offshore component focus on the priority regions of

s. 47C(1)

s. 47C(1)

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under the Freedom of Information Act 1982

s. 22(1)(a)(ii)

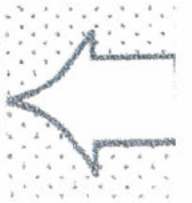


I believe that the 2018-19 Humanitarian Program reinforces Australia's reputation as a strong contributor to resettlement need while also maintaining Australia's strategic interests.

Kind regards

David Coleman

20 / 11 / 2018



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**THE HON DAVID COLEMAN MP  
MINISTER FOR IMMIGRATION, CITIZENSHIP AND  
MULTICULTURAL AFFAIRS**

Ref No: MS18-009577

The Hon Paul Fletcher MP  
Minister for Families and Social Services  
Parliament House  
CANBERRA ACT 2600

Dear Minister

I am writing to provide you with an overview of the priorities for the 2018-19 Humanitarian Program.

In 2018-19, the Humanitarian Program will increase to 18,750 places, with a notional allocation of 17,100 places for the offshore resettlement component and the remaining places for the onshore protection component.

Of the 17,100 places available under the offshore component of the Program, I intend that 9,458 places be available for the Refugee category, 6,642 places for the Special Humanitarian Program (SHP) category and 1,000 places for the Community Support Program.

I intend that the regional intake under the offshore component focus on the priority regions of <sup>s. 47C(1)</sup> [REDACTED]

s. 47C(1)

[REDACTED]

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s. 22(1)(a)(ii)

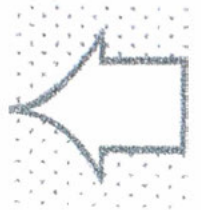


I believe that the 2018-19 Humanitarian Program reinforces Australia's reputation as a strong contributor to resettlement need while also maintaining Australia's strategic interests.

Kind regards

David Coleman

20/11/2018





Australian Government  
Department of Home Affairs

RECEIVED  
20 05 2011  
in the Office of  
Deputy Secretary Policy  
Correspondence No: .....

Submission

For decision

PDMS Ref. Number MS18-010914

To Minister for Immigration, Citizenship and Multicultural Affairs

Subject Advice on humanitarian visa caseload from the Americas

Timing At your convenience.

Recommendations

That you:

s. 22(1)(a)(ii)

2. agree, in addition to the (already agreed) 100 places through the Protection Transfer Arrangement (Salvadorans, Guatemalans and Hondurans), to increase the allocation for the 2018-19 program from the Americas, by 250 places, comprising:

i) 200 places for Special Humanitarian Program applicants from Venezuela; and

agreed /  not agreed

ii) UNHCR referral of 50 places, mostly Venezuelans, from the Caribbean, without the need for additional funding to UNHCR;

agreed /  not agreed

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)



Minister for Immigration, Citizenship and Multicultural Affairs

Signature  .....

Date: 20/12/2018

Minister's Comments

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<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>
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Key Issues

s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)



*Proposed 2018-19 Americas caseload*

s. 47C(1)

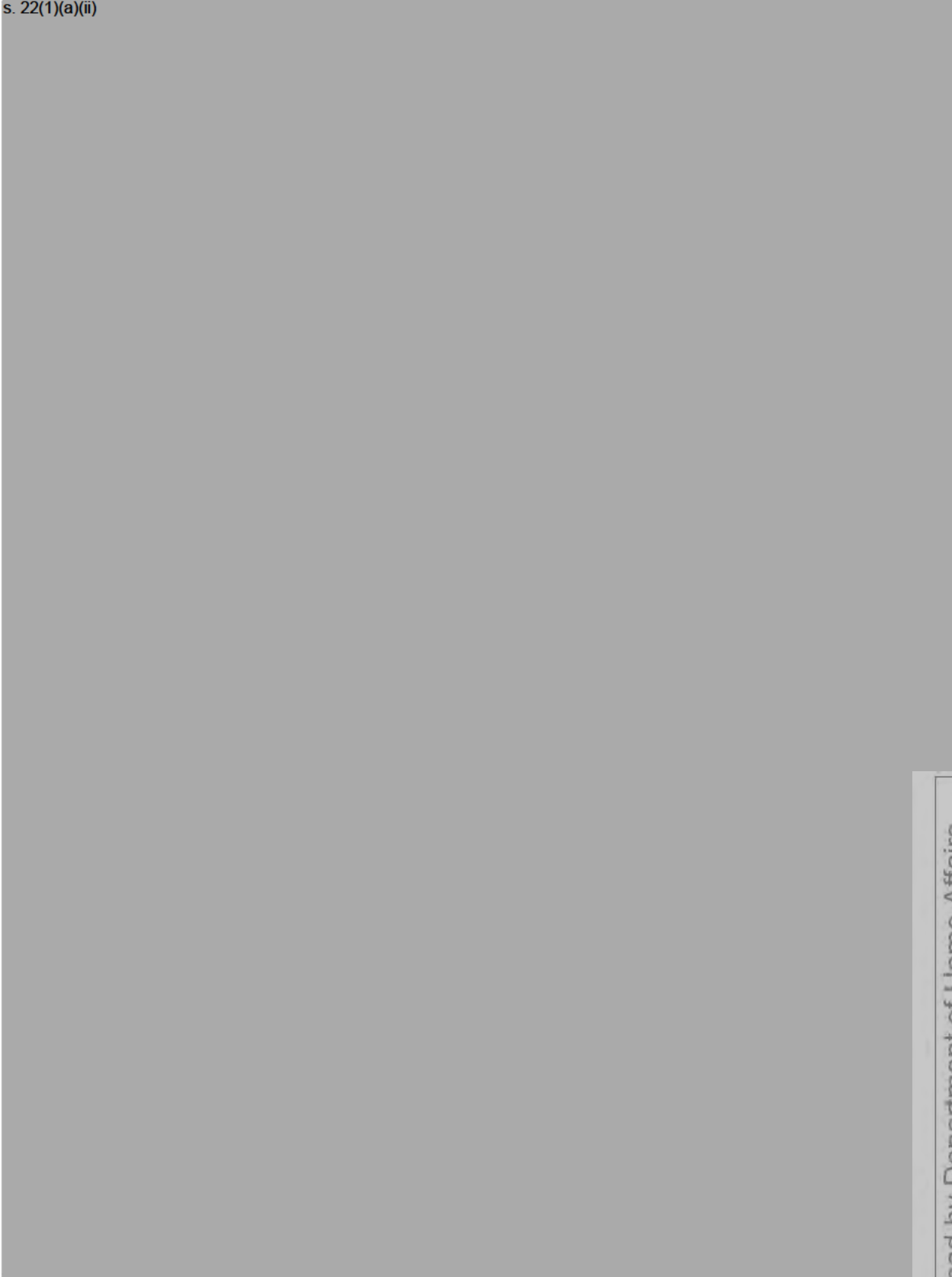


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s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)



**Authorising Officer**

Cleared by:

Marc Ablong  
Deputy Secretary Policy

Date: 20 December 2018  
s. 22(1)(a)(ii)

**Contact Officer** Ben Biddington, Assistant Secretary Migration Policy Branch, s. 22(1)(a)(ii)

**Through** First Assistant Secretary Immigration, Citizenship and Multiculturalism Policy Division  
A/g Chief Financial Officer, Finance Division

**CC** Secretary  
Commissioner  
Deputy Secretaries  
First Assistant Secretary, Refugee, Citizenship and Multicultural Programs Division  
First Assistant Secretary, International Division  
First Assistant Secretary, Intelligence Division  
Assistant Secretary, Humanitarian Program Capability Branch  
Assistant Secretary, Americas, Europe and Middle East Branch  
Assistant Secretary, Pacific and Transnational Issues Branch

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Possible Americas caseloads for inclusion in the Humanitarian Program

Caseload	2018-19 program year	2019-20 program year	Additional factors and cost
s. 47C(1)			





**Australian Government**  
 Received in  
**Department of Home Affairs**  
 19 NOV 2018

**Submission**

For decision  
 PDMS Ref. Number MS18-009577

**To** Minister for Immigration, Citizenship and Multicultural Affairs

**Subject** Further advice on the composition of the 2018-19 Humanitarian Program

**Timing** By 30 November 2018 to allow the Department of Home Affairs to plan for and allocate the necessary resources to deliver the Program for 2018-19.

**Recommendations**

That you:

1. note the size of the 2018-19 Humanitarian Program is set by legislative instrument at 18,750 places; (noted) / please discuss
  
2. agree to settings for the offshore and onshore programs:
  - a) 17,100 offshore places, with:
    - i. 9,458 in the refugee stream; agreed / not agreed
    - ii. 6,642 in the Special Humanitarian Program (SHP); agreed / not agreed
    - iii. 1,000 in the Community Support Program (CSP); agreed / not agreed
  - b) the remaining 1,650 places for people who arrive in Australia lawfully and engage Australia's international protection obligations; agreed / not agreed
  
3. agree, with regard to the offshore Program, to resettle refugees from the following overseas regions (with further detail at Attachment A):
  - (a) Middle East region: 8,523 places (49.8 per cent) agreed / not agreed
  - (b) Asia region: 3,650 places (21.3 per cent) agreed / not agreed
    - i. with scope to include a small number of places (<150) for Afghans in Iran at an advanced stage of processing to finalise this caseload; agreed / not agreed

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(c) Africa region: 3,627 places (21.2 per cent) agreed / not agreed

i. with scope to include a small, new caseload of suitable Eritreans and Ethiopians from Libya and Niger to assist international efforts to address irregular migration; agreed / not agreed



(e) CSP places: 1,000 places (5.9 per cent) agreed / not agreed

i. allocated from the above priority regions on a demand-driven basis; agreed / not agreed

4. note that these decisions will result in 2,708 places within the overall program for members of the Yazidi (1908), Bhutanese (400) and Baha'i (400) communities; noted / please discuss

5. note that on the basis of the recommended allocations, the Department of Social Services (DSS) expects to settle 40 per cent of entrants in a regional location; noted / please discuss

6. agree that, in prioritising entrants for resettlement from the above offshore regions:

a) 15 per cent of the offshore Program will be set aside for vulnerable women, children and unaccompanied minors; agreed / not agreed

b) up to 4,000 places will be managed as a global contingency reserve until 31 January 2019;

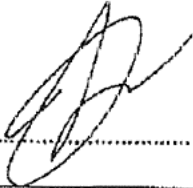
i. if there is no need to use the contingency reserve, the department will allocate places according to the guidance you have provided above; agreed / not agreed

7. with regard to policy settings governing the CSP, we recommend that you retain the requirement that CSP entrants are selected in line with the priorities and parameters for the overall offshore Program; agreed / not agreed

s. 22(1)(a)(ii)

Minister for Immigration, Citizenship and Multicultural Affairs

Signature



Date: 20 / 11 / 2018

[Redacted]

Minister's Comments				
Rejected Yes/No	Timely Yes/No	Relevance <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	Length <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	Quality Poor 1.....2.....3.....4.....5 Excellent Comments:

s. 22(1)(a)(ii)

[Redacted]

[Redacted]

[Redacted]

**Program Size and Composition**

2. The minimum number of visas to be granted under the 2018-19 Humanitarian Program is set by legislative instrument at 18,750 places. We recommend allocating 1,650 places for the onshore (Permanent Protection visa) stream of the Program, to manage the number of lawful arrivals expected to engage Australia's international protection obligations, and 17,100 places for the offshore resettlement component. This would be a similar proportional split to the 2017-18 Program.

s. 22(1)(a)(ii)

[Redacted]

**Offshore Program**

s. 22(1)(a)(ii)

[Redacted]

**Proposed Allocations**

s. 47C(1), s. 22(1)(a)(ii)

[Redacted]

⋮

[Redacted]

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[Redacted]

*Selecting caseloads with stronger settlement outcomes*

Bhutanese

8. The Department has sourced the maximum number of referrals for this caseload from UNHCR. s. 22(1)(a)(ii)

[Redacted]

s. 22(1)(a)(ii)

[Redacted]

Baha'i

11. The Department proposes s. 47C(1)

[Redacted]

s. 33(a)(iii)

[Redacted]

Yazidis

s. 47C(1)

[Redacted]

s. 47E(d)

[Redacted]

*Increased Refugee stream allocations, including for vulnerable women*

s. 22(1)(a)(ii)

[Redacted]

[Redacted]

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[Redacted]

16. In recent years, at least 10 per cent of the offshore allocation has been specifically set aside for a priority caseload of vulnerable women (those without the protection of a male relative), their children and unaccompanied minors. We will increase the allocation for this cohort to 15 per cent of places across the Refugee stream visas.

*Increased regional settlement*

s. 22(1)(a)(ii)  
[Redacted]

s. 22(1)(a)(ii)  
[Redacted]

*Increased contingency reserve*

s. 22(1)(a)(ii)  
[Redacted]

*Community Support Program*

21. We recommend that the 1,000 places allocated for the CSP be managed separately to the broader offshore Program. Given the program is still maturing, we recommend continuing to align this program to the policy parameters applying to the Program as a whole s. 47E(d)

s. 47E(d)  
[Redacted]

22. As in 2017-18, we recommend that any unused CSP places be re-distributed to the SHP. These places would be allocated in line with the policy parameters and priorities applying to that program.

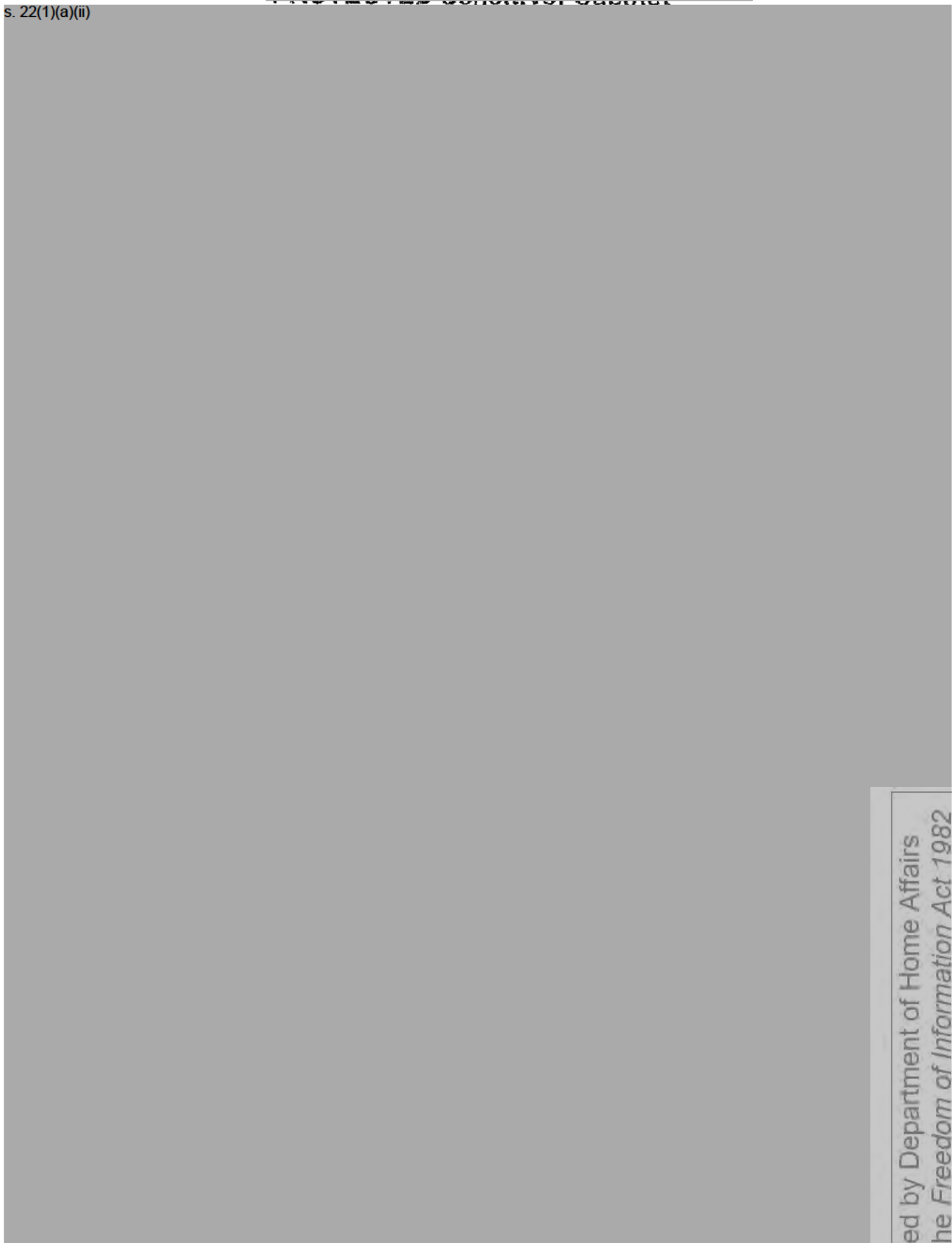
s. 22(1)(a)(ii)  
[Redacted]

**Background**

s. 22(1)(a)(ii)  
[Redacted]

[Redacted]

s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)

**Attachments**

**Attachment A** Proposed composition of the 2018-19 Humanitarian Program

**Attachment B** Letter to Minister for Foreign Affairs

s. 22(1)(a)(ii)

**Attachment D** MS18-002133 – 2018-19 Humanitarian Program Composition

**Attachment E** 2018-19 Humanitarian Program Statistics

s. 33(a)(iii)

s. 22(1)(a)(ii)

s. 47E(d)

s. 33(a)(iii)

<p><b>Authorising Officer</b></p> <p>Cleared by:</p>  <p>Richard Johnson  A/g Deputy Secretary  Policy Group</p> <p>Date: 16 November 2018</p>
--

s. 22(1)(a)(ii)

Contact Officer Ben Biddington, Assistant Secretary, Migration Policy Branch, s. 22(1)(a)(ii)

Through Michael Willard, Acting FAS Immigration, Citizenship and Multiculturalism Policy Division

- CC
- Secretary
  - Commissioner
  - Deputy Secretaries
  - First Assistant Secretary, Refugee, Citizenship and Multicultural Programs Division
  - First Assistant Secretary, International Division
  - First Assistant Secretary, Intelligence Division
  - Assistant Secretary, Humanitarian Program Capability Branch
  - Assistant Secretary, Americas, Europe and Middle East Branch
  - Assistant Secretary, Pacific and Transnational Issues Branch

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Proposed 2018-19 Humanitarian Program regional and caseload allocations

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

*Commitments for Protracted Situations*

- 3. During the September 2016 Summit on Refugees in New York, former Prime Minister Turnbull committed Australia to dedicating a minimum number of Humanitarian Program places over three years to displaced people from specific protracted situations. Consistent with this announcement, in 2017-18 Minister Dutton agreed to the below allocations.

Caseload	2017-18	2018-19	2019-20
Syrians	3500	3500	3500
Iraqis	4550	4550	4550
Congolese (DRC)	1000	1000	1000
Eritreans	500	500	500

s. 47C(1)

s. 47C(1)

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[REDACTED]

s. 47C(1)

[REDACTED]

Total	100	9,458	6,642	1,000	17,100
ONSHORE PROGRAM					1,650
TOTAL					18,750

6. Places for the Community Support Program are not allocated to specific regions but are only available for priority caseloads.

Middle East |

s. 47C(1)

[REDACTED]

Yazidis

s. 47C(1)

[REDACTED]

[REDACTED]

[REDACTED]

Sensitive Cabinet

s. 47C(1)

[REDACTED]

*Syrians*

s. 47C(1)

[REDACTED]

*Other caseloads*

s. 47C(1)

[REDACTED]

Asia

18. Proposed caseloads include:

s. 47C(1)

[REDACTED]

[REDACTED]

[REDACTED]

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[Redacted]

*Myanmarese and Bhutanese*

s. 22(1)(a)(ii)

[Redacted]

*Afghans*

s. 47C(1)

[Redacted]

*Other caseloads*

24. We recommend continuing to provide small numbers of places for s. 47C(1)

[Redacted]

*Africa*

25. Proposed caseloads include people from:

s. 47C(1)

[Redacted]

26. Resettlement need is greatest in the Africa region, with many refugees in situations of protracted displacement after fleeing civil war, dictatorships and ethnic or religious persecution. We recommend allocating s. 47C(1)

[Redacted]

s. 33(a)(iii)

[Redacted]

[Redacted]



Australian Government  
Department of Home Affairs

**Submission**

For decision  
PDMS Ref. Number MS18-002575

To **Minister for Immigration, Citizenship and Multicultural Affairs**

Subject s. 22(1)(a)(ii)

Timing At your convenience.

**Recommendations**

That you:

s. 22(1)(a)(ii)

Re

s. 22(1)(a)(ii)


s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

Minister for Immigration, Citizenship and Multicultural Affairs

Signature.....

Date: 19 / 2 / 2018

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Minister's Comments				
<b>Rejected</b> Yes/No	<b>Timely</b> Yes/No	<b>Relevance</b> <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	<b>Length</b> <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	<b>Quality</b> Poor 1.....2.....3.....4.....5 Excellent <b>Comments:</b>

**Key Issues**

s. 22(1)(a)(ii)



s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

### Sensitivities

s. 33(a)(iii)

### Financial implications

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

**Authorising Officer**

Cleared by:

Luke Mansfield  
First Assistant Secretary  
Refugee, Citizenship and Multicultural Programs Division

Date: 12/12/2018

Ph: s. 22(1)(a)(ii)

**Contact Officer:** Pilar Davidson, A/g Assistant Secretary Humanitarian Program Capabilities Branch, s. 22(1)(a)(ii)

CC Secretary  
Deputy Secretary, Immigration and Citizenship Services Group  
First Assistant Secretary, Immigration, Citizenship and Multiculturalism Policy Division  
First Assistant Secretary, International Policy Division  
Assistant Secretary, Migration Policy Branch  
Assistant Secretary, Compliance & Community Protection Policy Branch  
Assistant Secretary, Humanitarian Program Operations Branch  
Assistant Secretary, Americas, Europe, Middle East and Africa Branch

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s. 33(a)(iii)



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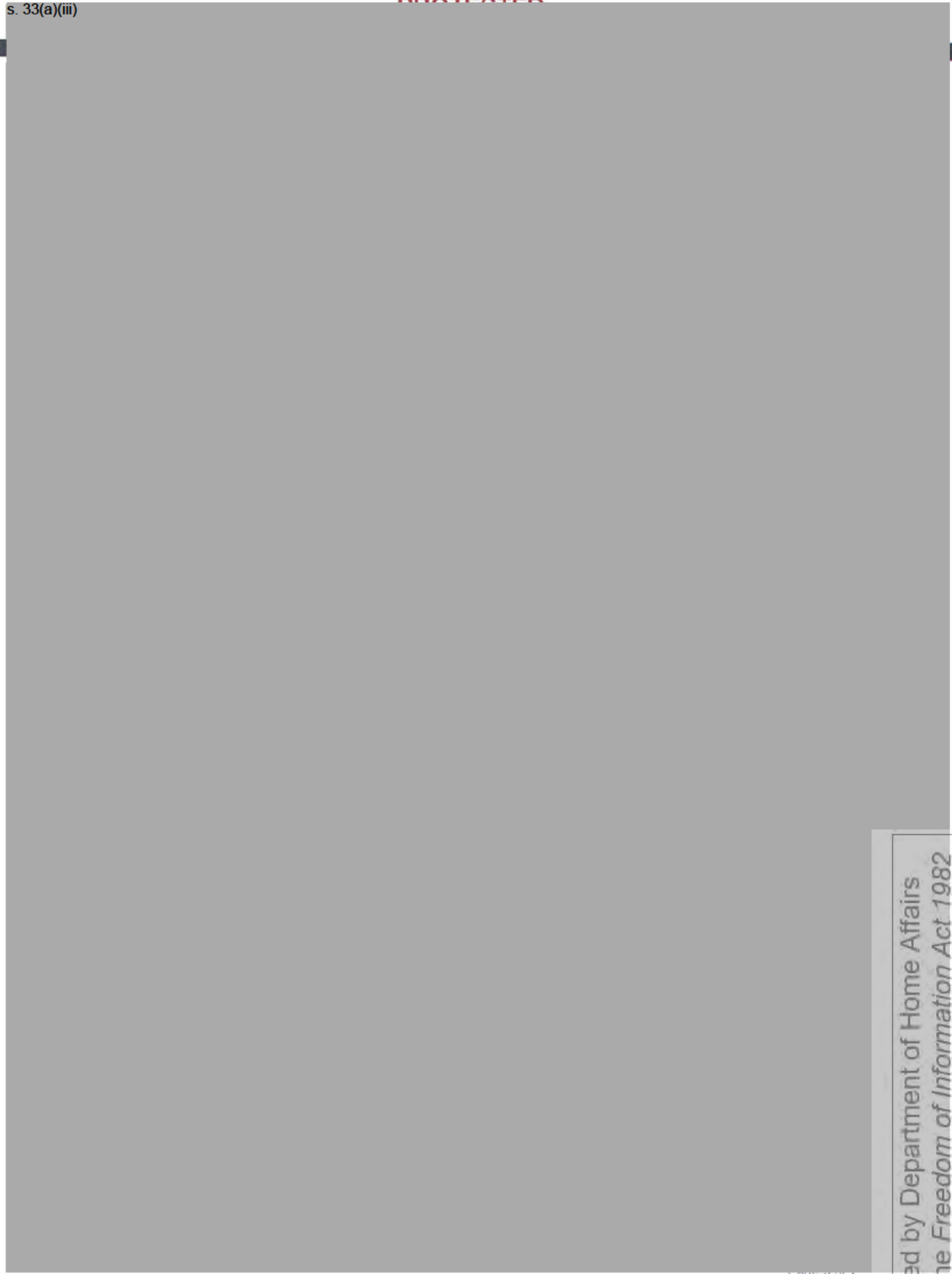
s. 33(a)(iii)

s. 33(a)(iii)

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s. 33(a)(iii)

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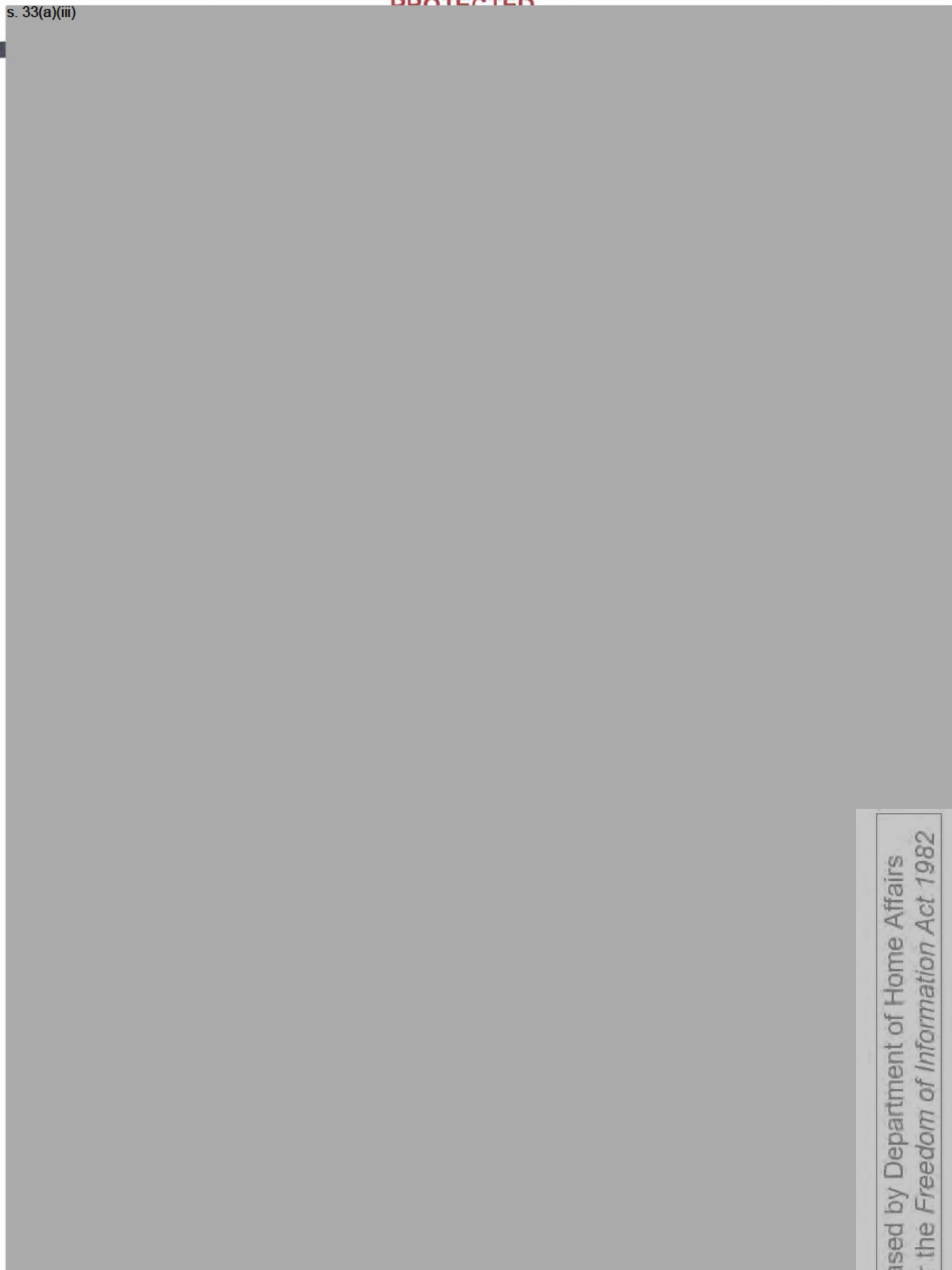


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s. 33(a)(iii)

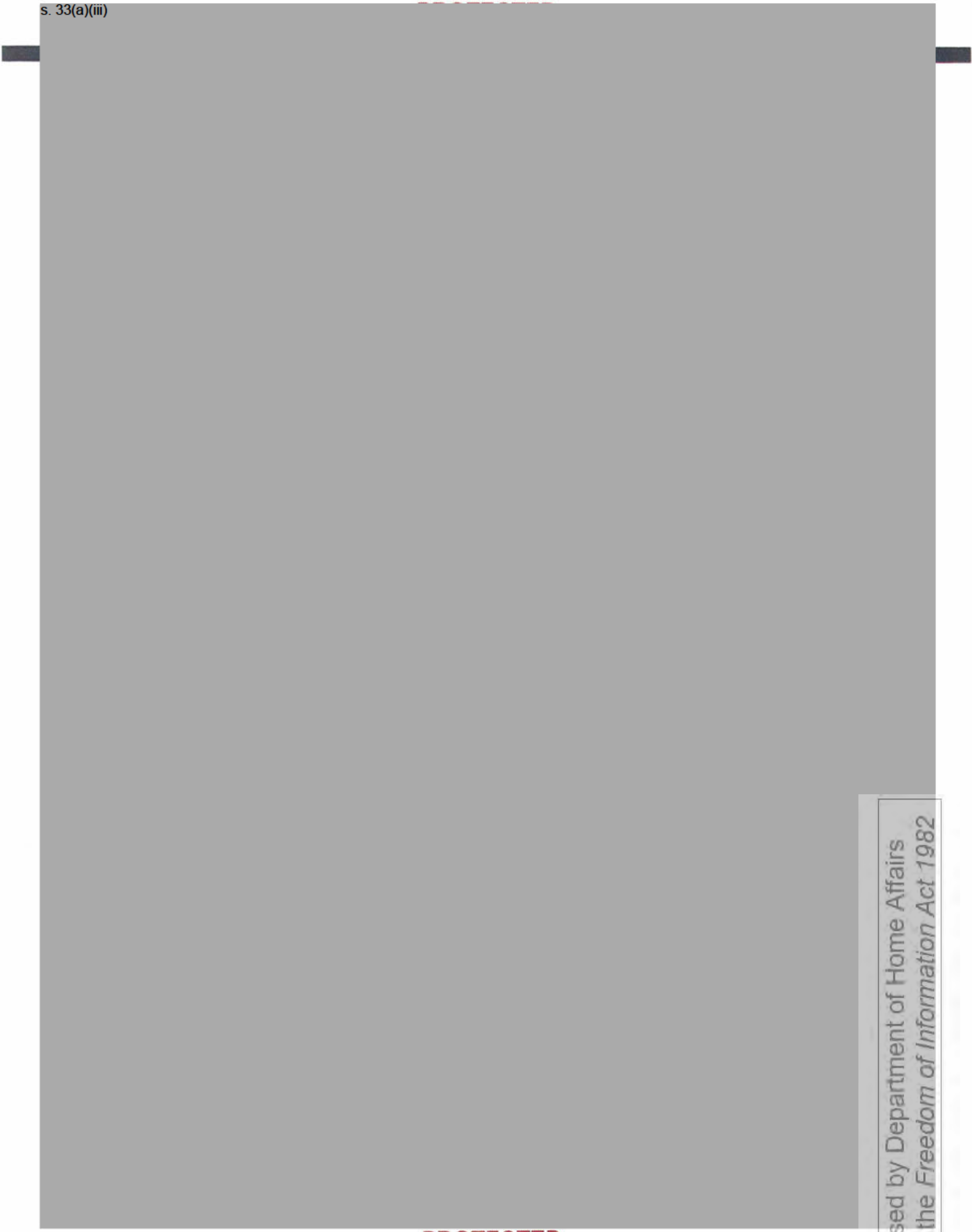
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s. 33(a)(iii)

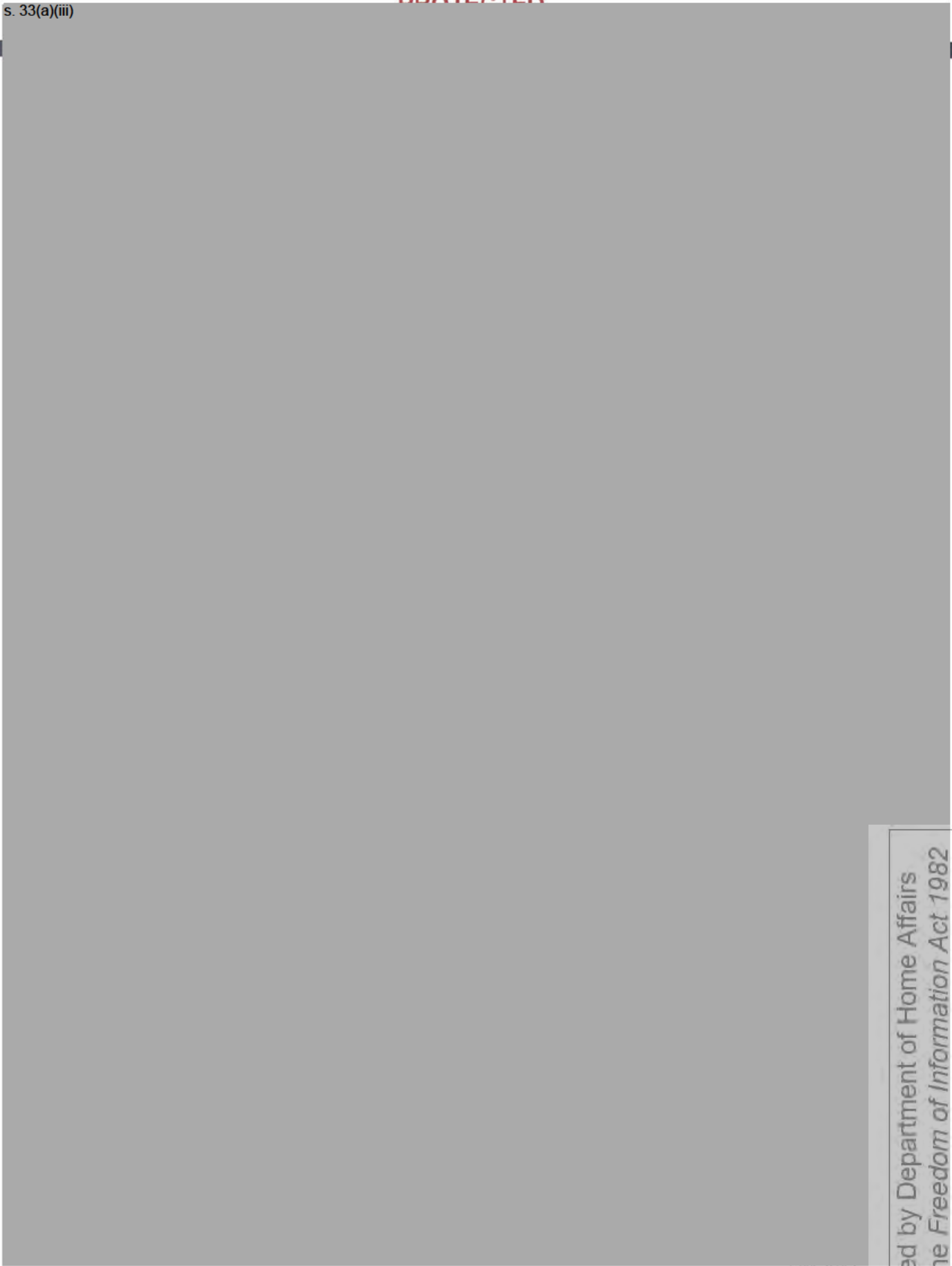


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s. 33(a)(iii)




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s. 33(a)(iii)



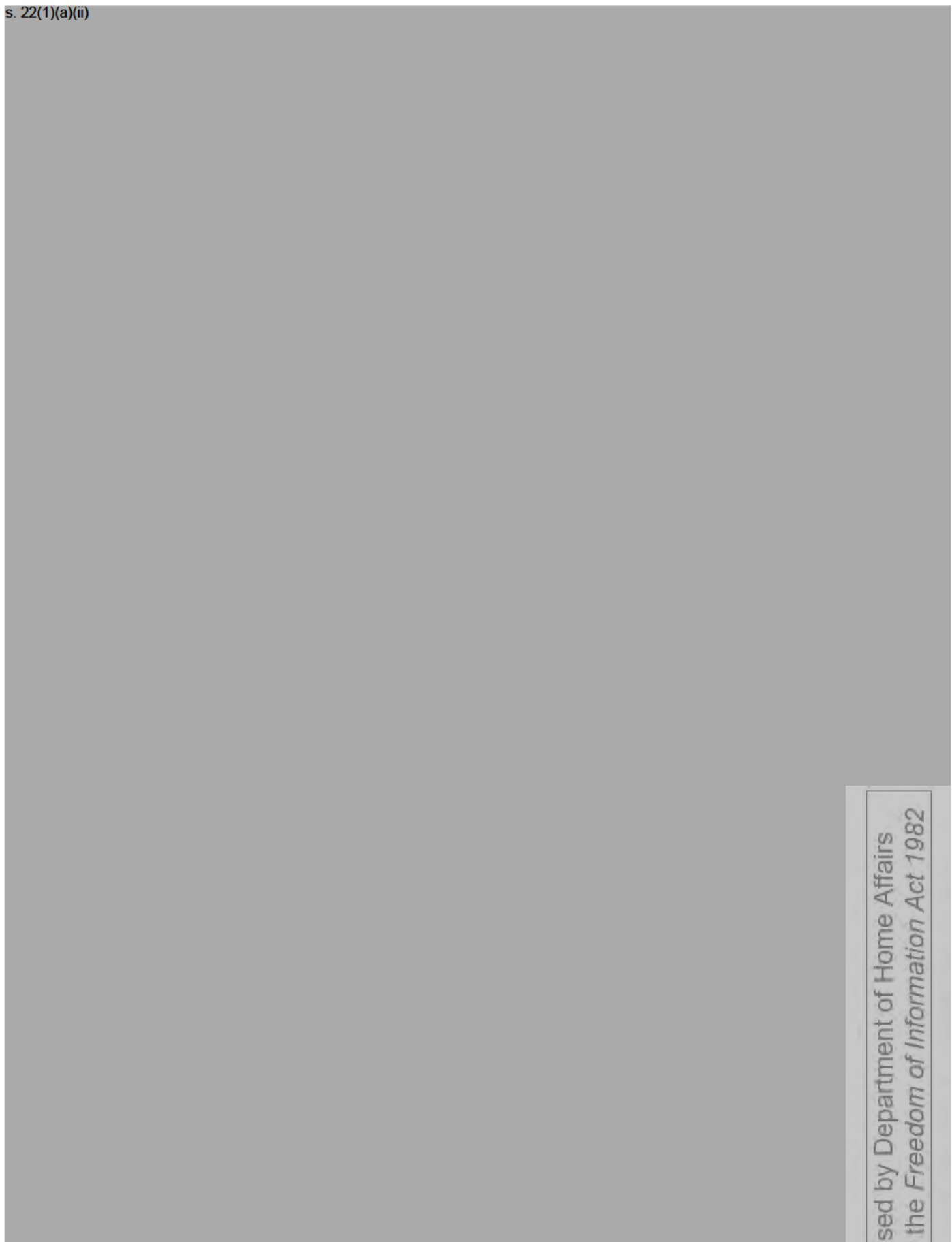
s. 33(a)(iii)



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Legislative requirements for Class XA humanitarian visas

s. 22(1)(a)(ii)



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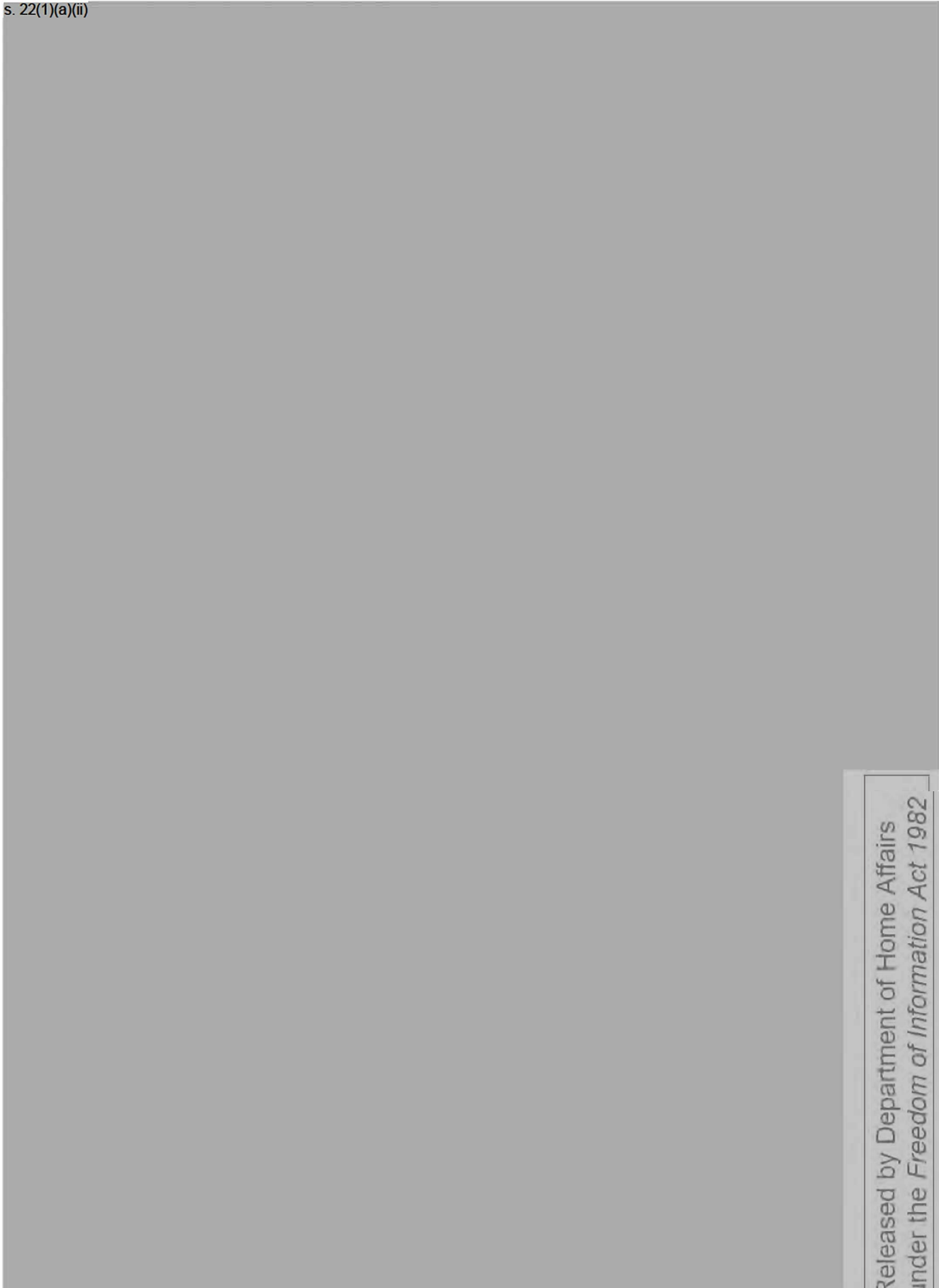
s. 22(1)(a)(ii)



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Legislative requirements for Class XB humanitarian visas

s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)



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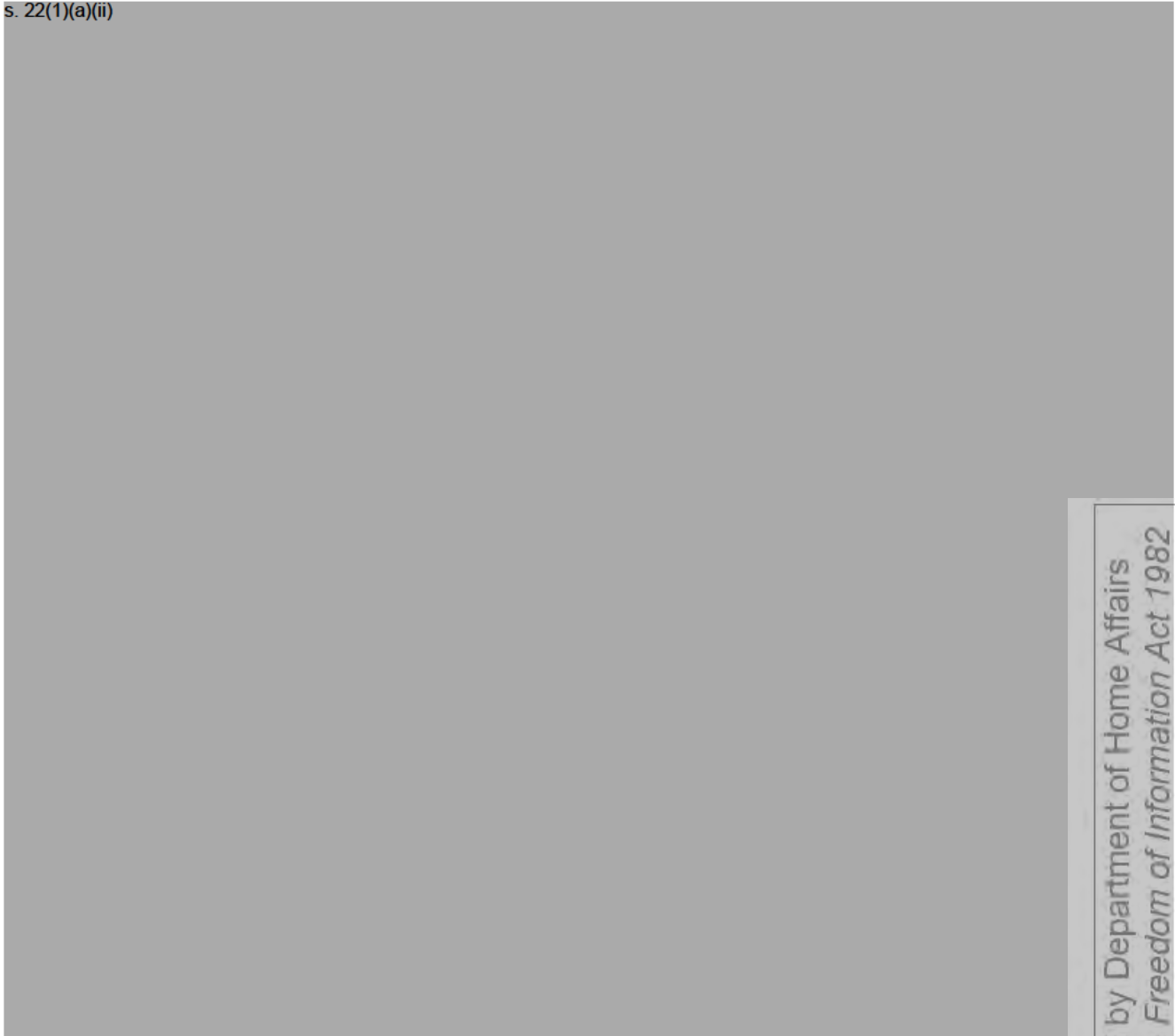
**Commonwealth of Australia**

***Migration Regulations 1994***

**CLASS OF PERSONS**

(Paragraphs 200.211(1A)(a) and 201.211(1A)(a))

s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)



CHRIS BOWEN  
Minster for Immigration and Citizenship