



Australian Government
Department of Immigration and Border Protection

Submission

For decision

ExecCorro Reg.Number SM2013/03133

To Minister for Immigration and Border Protection

Subject Management of the offshore component of the 2013-14 Humanitarian Programme

Timing Please action by 27 September 2013 to inform announcements at the forthcoming UNHCR Executive Committee (ExCom) meeting in Geneva (refer to recommendation 8)

RECEIVED

24 SEP 2013

BY THE MINISTER FOR IMMIGRATION, MULTICULTURAL AFFAIRS AND CITIZENSHIP

Recommendations

That you:

s. 47C(1)

s. 47C(1)

s. 47C(1)

- 4. agree that the offshore component include up to 500 places for the Community Proposal Pilot (CPP); (agreed) / not agreed / please discuss
- 5. agree that within the 9500 to 10 000 refugee category places, that 800 places are available for at-risk Afghan Locally Engaged Employees (LEE) and their families; (agreed) / not agreed / please discuss

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s. 47C(1)

8. agree that within the proposed refugee caseloads, up to 500 refugee places be reserved for Syrian refugees referred by the United Nations High Commissioner for Refugees (UNHCR), and that

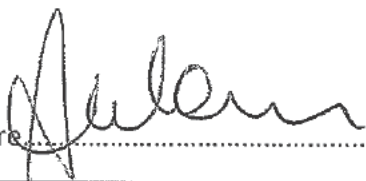
agreed / not agreed / please discuss

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

Minister for Immigration and Border Protection

Signature



Date: 28/9/2013

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Minister's Comments

s. 22(1)(a)(ii)



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Rejected Yes/No	Timely Yes/No	Relevance <input type="checkbox"/> Highly relevant <input type="checkbox"/> Significantly relevant <input type="checkbox"/> Not relevant	Length <input type="checkbox"/> Too long <input type="checkbox"/> Right length <input type="checkbox"/> Too brief	Quality Poor 1.....2.....3.....4.....5 Excellent Comments:
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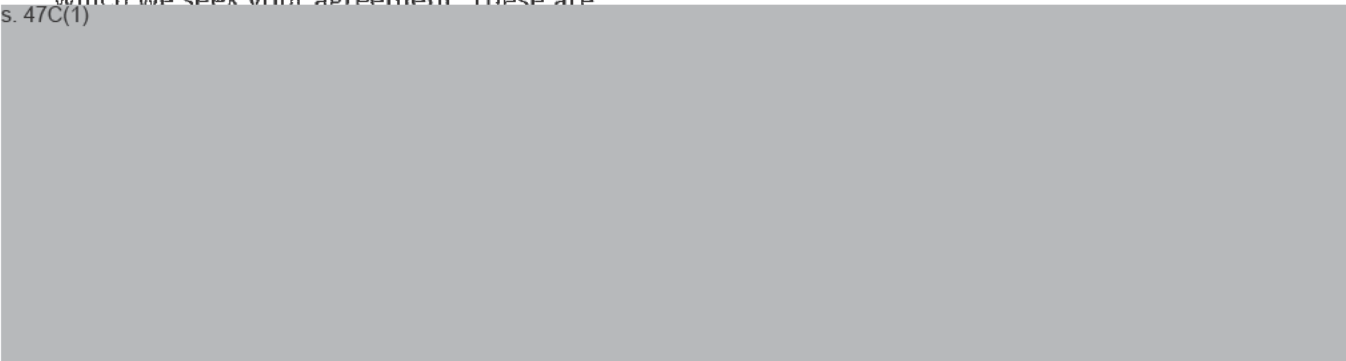
s. 47C(1)



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4. There are two specific commitments within the 2013–14 Humanitarian Programme about which we seek your agreement. These are:

s. 47C(1)

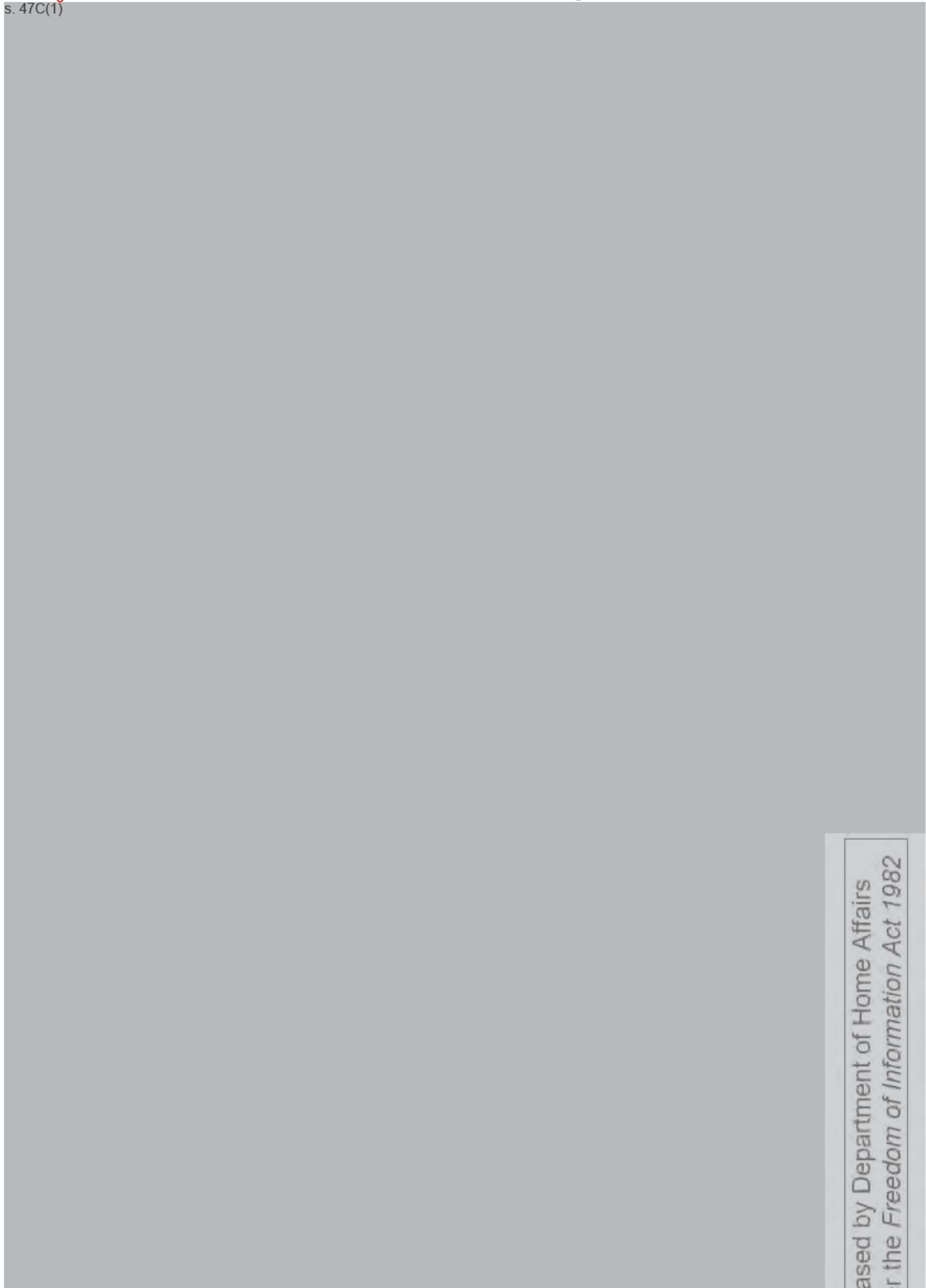


Planning Levels for 2013–14

s. 47C(1)



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Caseload priorities for 2013–14

Caseload priorities – Refugee category (s. 47C(1) places)

s. 47C(1)



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20. The proposed caseloads (by region) are:

- **Middle East (including North Africa):** Iraqis in Syria, Turkey, Lebanon and Jordan (s. 47C(1) places); Afghans in Pakistan and Iran (s. 47C(1) places); Syrians in Lebanon (s. 47C(1) places); Iranian Baha'is in Turkey (s. 47C(1) places) (s. 33(a)(iii) places); Ethiopians and Sudanese in Egypt; and Eritreans in Sudan (s. 47C(1) places)

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- **Asia:** Refugees from Myanmar in Thai border camps and India ^{s. 47C(1)} Bhutanese in Nepal ^{s. 47C(1)} Afghans, Iraqis and other nationalities in Indonesia ^{s. 47C(1)} places); and refugees from Myanmar, Afghans, Iraqis and other nationalities in Malaysia ^{s. 47C(1)} and
- **Sub-Saharan Africa** ^{s. 47C(1)} Refugees from the Democratic Republic of the Congo (DRC) in eastern and southern Africa and Great Lakes region; Ethiopians in eastern and southern Africa; Sudanese from Kenya; and Somalis from Eritrea and Kenya. The Somali cohort will be drawn from applicants previously interviewed by Australian officials.

X

s. 22(1)(a)(ii)

s. 47C(1)

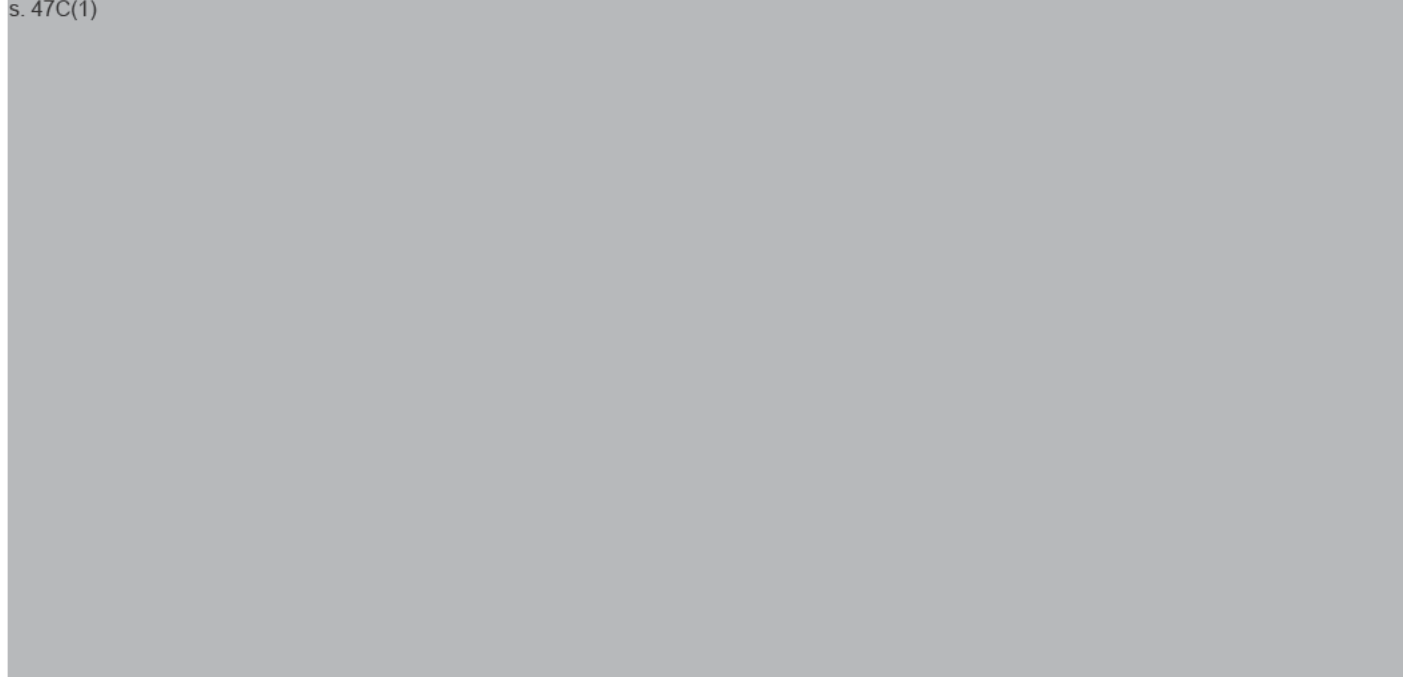
s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)⁸



s. 47C(1)



Caseload priorities – Special Humanitarian Programme (SHP) s. 47C(1)



s. 47C(1)



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s. 47C(1)

s. 22(1)(a)(ii)

s. 47C(1)

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s. 47C(1)

es):

s. 47C(1)



Background

Humanitarian Programme visa grants in 2013–14

- 42. At 22 September 2013, there have been 2313 visas granted under the offshore component of the 2013–14 Humanitarian Programme comprising:
 - 2263 Refugee category visas
 - 50 SHP category visas

- 43. The largest nationality groups granted visas have been Afghans (803), Iraqis (390), refugees from Myanmar (289) and DRC Congolese (171).

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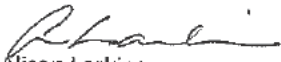
s. 47E(d)

s. 22(1)(a)(ii)

Attachments

- Attachment A Information on proposed Refugee caseloads in 2013–14
- Attachment B Proposed Refugee category caseload allocations
- Attachment C Information on the Community Proposal Pilot
- Attachment D Proposed Special Humanitarian Programme category caseload allocations

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Authorising Officer	
 Alison Larkins First Assistant Secretary Refugee, Humanitarian and International Policy Division <u>23/9/2013</u> s. 22(1)(a)(ii)	

Contact Officer Jim O'Callaghan, Assistant Secretary, Humanitarian Branch, ps. 22(1)(a)(ii)

Through Deputy Secretary Southern *WS* 24/9/13

- CC**
- Assistant Minister for Immigration and Border Protection
 - Secretary
 - Deputy Secretaries
 - FAS, Refugee, Humanitarian and International Policy
 - FAS, Citizenship, Settlement and Multicultural Affairs
 - FAS, Visa and Offshore Services
 - FAS, Border, Refugee and Onshore Services
 - Global Manager, Refugee and Humanitarian Visas
 - Assistant Secretary, Onshore Protection Branch
 - Assistant Secretary, Irregular Migration and Protection Policy Branch
 - Assistant Secretary, International Engagement Branch
 - Assistant Secretary, Offshore Biometrics and Overseas Network Branch

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Information on Proposed Refugee caseloads in 2013–14

Outcomes by region in 2012–13 and proposed planning levels in 2013–14

Region	Outcome 2012–13	Proportion	Proposed intake 2013–14	Proportion
Middle East/South West Asia	6629	55.2%	s. 47C(1)	
Asia	4206	35.0%		
Africa	1150	19.6%		
Other	27	0.2%		
TOTAL	12 012	100.0%		

Middle East/South West Asia s. 47C(1)

Iraqis in the Middle East – Iraqis were the largest nationality resettled in 2012–13 (over 4000 visas granted) and we propose high levels again in 2013–14. Around half of the Iraqi intake was from Syria, with significant numbers from Turkey, Jordan and Lebanon. This large intake in 2012–13 reflects the commitment made in September 2012 to resettle an additional 1000 Iraqi refugees from Syria and s. 33(a)(iii)

s. 33(a)(iii)

Most Iraqi SHP applicants at that time were covered by a group refugee mandate status. While the refugee intake of Iraqis is likely to decrease slightly as the resettlement focus from the Middle East may shift to accommodate increasing numbers of Syrians, this is likely to be offset by an increasing number of SHP grants with the proposed

s. 47C(1)

Initial indications are that the Community Proposal Pilot will also be of interest to a number of Iraqi communities and may provide an alternative stream for resettlement to supplement refugee and general SHP intakes.

s. 22(1)(a)(ii)

Afghans in Pakistan and Iran – Afghans in Pakistan and Iran represent the two largest long-standing refugee populations globally. Australia significantly increased resettlement of Afghans from Pakistan in 2012–13 and we propose that this continue at slightly increased levels

s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

[Redacted]

Syrians – s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

Australia resettled around 100 Syrians under the SHP from Lebanon in 2012–13. A balance of linked and unlinked cases will assist in settling arrivals beyond western Sydney where there is a large Syrian community. Depending on developments within Syria, this is likely to become a more important part of our refugee intake into future years.

s. 22(1)(a)(ii)

Iranians – We propose s. 47C(1)

s. 47C(1)

[Redacted]

Ethiopians and Sudanese in Egypt and Eritreans in Sudan – We propose s. 47C(1)

s. 47C(1)

[Redacted]

s. 33(a)(iii)

[Redacted]

Afghan LEE and their families – Applicants will be granted ‘in-country’ visas and counted against the refugee category of the Programme. As indicated at paragraph 32, the projected number of grants in 2013–14 has been s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

[Redacted]

Middle East contingency – 200 places will be held for use within the Middle East to address contingencies during the course of the year.

Asia and Australia’s immediate region s. 47C(1)

[Redacted]

Malaysia – s. 22(1)(a)(ii)

s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)

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s. 22(1)(a)(ii)



Other (s. 47C(1))



s. 22(1)(a)(ii)



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2013-14 Humanitarian Programme — 9500 to 10 000 place Refugee Category — Proposed Caseloads

Region	Key caseloads and locations	2012-13 Outcome	2013-14 Current Allocation	2013-14 Proposed Allocation
Middle East, South West Asia and North Africa		6629	6050	6050
	Iraqis primarily located in Syria, Jordan, Turkey and Lebanon (majority in Syria)	4002 ¹	1950	
	Afghans in Pakistan and Iran	1804	1900	
	Syrians in Lebanon	N/A	500	
	Iranian Baha'is in Turkey	288	300	
	Ethiopians and Sudanese in Egypt and Eritreans in Sudan	462	300	
	s. 33(a)(iii)	73	100	
		N/A	1000	
		N/A	N/A	
	Middle East contingency to respond to emerging situations ³			
Asia		4206	2750	
	UNHCR referred refugees in Malaysia	1350	1000	
	UNHCR referred refugees in Indonesia	605	750 – 1000	
	Refugees from Myanmar and other urban based caseloads in Thailand and India	1216	400 – 500	
	Bhutanese in Nepal	1035	350 – 500	
Sub-Saharan Africa		1150	1100	
	Around 1100 refugee visas to a range of African nationalities such as DRC			
	Congolese, Eritreans, Ethiopians, Somalis ⁴ and Sudanese in sub-Saharan Africa	1150	1100	
<i>Others</i>	<i>UNHCR Emergency Resettlement Pool and other vulnerable cases out of region</i>	27	100	
Total		12 012	10 000	

¹ Iraqi resettlement in 2012-13 was increased due to a substantial numbers of SHP applicants being 'upgraded' to refugee visas after formal referral by UNHCR as refugees.

s. 33(a)(iii)

⁴ Refugee visas granted to Somalis will have a focus on family groups and other vulnerable individuals who are at an advanced stage of processing and have been under consideration for a number of years.

⁵ The 2013-14 total offshore allocation includes up to 500 places for the Community Proposal Pilot. These places will be drawn from posts' existing allocations from either the refugee category or the SHP category, depending on the circumstances of the applicant. Most are expected to be granted under the SHP and come from the Middle East region.



Information on the Community Proposal Pilot (CPP)

s. 22(1)(a)(ii)



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s. 22(1)(a)(ii)



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2013-14 Humanitarian Programme — 1000 to 1500 place SHP Category — Proposed Caseload Increases

Priority Group	Key Caseloads	2013-14 Current Allocation	2013-14 Proposed Allocation
Group 1	Immediate Family (spouses, dependent children and parent of minors) of proposers who were granted an offshore SHP visa	134	s. 47C(1)
	Range of African caseloads who have had an SHP visa under consideration for many years	100	
	Small numbers of other Middle Eastern caseloads (Iraqis, Afghans)	34	
Group 2	Parents proposed by unaccompanied minors who arrived as unauthorised maritime arrivals before 13 August 2012	186	
	Afghans in Pakistan and Iran	186	
Group 3	Other family (eg siblings, non-dependent children) of proposers who were granted refugee or SHP visas or community groups seeking to propose entrants	70	
	Iraqis in Syria, Turkey and Lebanon	10	
	African caseloads who have had an SHP visa under consideration for many years.	40	
	s. 33(a)(iii)	20	
Group 4	Immediate family members (other than parents of minors) proposed by people who were granted a Protection visa and who arrived before 13 August 2012	44	
	Afghans in Pakistan who have had an SHP visa under consideration for many years. This will conclude grants from this priority group	44	
Contingency		66	
Total SHP Category		500	

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