

High Value Spending Proposal

Version Control: v.2.8 16/08/19

APPENDIX C

CONFLICT OF INTEREST DECLARATION

Name:	s22(1)(a)(ii)	
Title:	Coordinator	

- 1. I have been asked to disclose any interest that I may have which would preclude me from participating in the procurement for the provision of consultancy services.
- To the best of my knowledge and belief I have not had, and do not have, any relationship, either personal, financial or professional, with any potential supplier, or employee or adviser of any potential supplier, such that a potential supplier, or any employee or adviser of a potential supplier, or myself or a member of my direct family, could benefit personally in some way from the outcome of the procurement process.
- I am aware of the AFP's requirement for strict probity in the procurement process and if I subsequently discover that there is a relationship of a kind mentioned in paragraph 2 of this Declaration with any potential supplier, I will immediately report it to the Recommending Officer and/or Delegate.
- 4. I will also immediately report to the Recommending Officer and/or Delegate any direct or indirect contact that I have with any potential supplier, or any employee or adviser of any potential supplier, which is not officially authorised, including any approach made to me in the way of a direct or implied offer of future employment or other benefit.

Dated the	14 day of October 2019
Signed:	
Name:	s22(1)(a)(ii)

Address: c/- Edmund Barton Building

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BY THE AUSTRALIAN FEDERAL POLICE



High Value Spending Proposal

Vac ion Control v 2.8 16/08/19

APPENDIX C

CONFLICT OF INTEREST DECLARATION

Name:

Chris Black

Title:

Chief of Staff

- 1. I have been asked to disclose any interest that I may have which would preclude me from participating in the procurement for the provision of consultancy services.
- 2. To the best of my knowledge and belief I have not had, and do not have, any relationship, either personal, financial or professional, with any potential supplier, or employee or adviser of any potential supplier, such that a potential supplier, or any employee or adviser of a potential supplier, or myself or a member of my direct family, could benefit personally in some way from the outcome of the procurement process.
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Dated the	day of October 2019
Signed:	
Name:	
Address:	THIS DOCUMENT HAS BEEN DECLASSIFIED AND RELEASED IN ACCORDANCE WITH THE FREEDOM OF INFORMATION ACT 1982 (COMMONWEALTH)
	BY THE AUSTRALIAN FEDERAL POLICE

s22(1)(a)(ii)

From:

s22(1)(a)(ii)

Sent:

Monday, 14 October 2019 6:51 PM

To:

s22(1)(a)(ii)

Subject:

Re: High Value Spending Proposal - John Lawler Consulting [DLM=For-Official-Use-

s22(1)(a)(ii)

I will get someone to have a look at this first thing in the morning and get back to you regarding next steps..

Regards

s22(1)(a)(ii)

From:

s22(1)(a)(ii)

Date: 14 October 2019 at 6:31:46 pm AEDT

To:

s22(1)(a)(ii)

Cc: Black Christopher

s22(1)(a)(ii) , Ryan, Nigel

s22(1)(a)(ii)

s22(1)(a)(ii)

Subject: High Value Spending Proposal - John Lawler Consulting [DLM=For-Official-Use-Only]

Importance: High

For-Official-Use-Only

His22(1)(a)(ii)

Please find attached a draft HVSP. I am still completing the RATP and will forward that through asap tomorrow.

Could you please give me a ring tomorrow morning (my mobile

s22(1)(a)(ii)

s probably best) to discuss the HVSP?

The Commissioner wishes to bring former Deputy Commissioner John Lawler on-board as a consultant until 21 January 2020, with an option to extend to 21 March 2020. The intention is for Mr Lawler to be given an AFP laptop and access to ICT systems as early as Friday this week, so we obviously need to progress this as quickly as possible.

I'm happy to assist however I can; please let me know whatever else you need from me. I have had initial discussions with a/Chief Counsel regarding the procurement and the required contract. I will forward the draft HSVP to Legal now - a/Chief Counsel has indicated that they will be able to provide a contract asap this week (subject of course to NPC's approval for the procurement to progress etc).

Please note that the nature of this consultancy is to be closely held for now, hence my direct approach to you.

Please let me know if you require any further information. CORDANCE WITH THE

Thank you.

FREEDOM OF INFORMATION ACT 1982

(COMMONWEALTH)

Kind regards,

BY THE AUSTRALIAN FEDERAL POLICE

s22(1)(a)(ii)

s22(1)(a)(ii)
COORDINATOR - EXECUTIVE SECRETARIAT & COMMUNICATIONS
ENTERPRISE GOVERNANCE

Tel

s22(1)(a)(ii)

www.afp.gov.au



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s22(1)(a)(ii)

From:

s22(1)(a)(ii)

Sent:

Tuesday, 15 October 2019 6:32 AM

To:

s22(1)(a)(ii)

Subject:

RE: High Value Spending Proposal - John Lawler Consulting [DLM=For-Official-Use-

Only]

For-Official-Use-Only

Thank you very muc^{§22(1)(a)(ii)}much appreciated.

Kind regards,

s22(1)(a)(ii)

COORDINATOR - EXECUTIVE SECRETARIAT & COMMUNICATIONS

ENTERPRISE GOVERNANCE

Tel

s22(1)(a)(ii)

WWw.arp.yov.au



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From:

s22(1)(a)(ii)

Sent: Monday, 14 October 2019 6:51 PM

To: S

s22(1)(a)(ii)

Subject: Re: High Value Spending Proposal - John Lawler Consulting [DLM=For-Official-Use-Only]

s22(1)(a)(ii)

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s22(1)(a)(ii)

From: THIS DOCUMENT HAS BEEN DECLASSIFIED

Date: 14 October 2019 at 6:31:46 pm AEDTIN ACCORDANCE WITH THE

To: s22(1)(Cc: Black, Christopher

Pyon Nigel <

s22(1)(a)(ii)

Subject: High Value Spending Proposal John Lawler Consulting [DLM=For-Official-Use-Only]

Importance: High

Hi s22(1)(a)(ii)

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Kind regards,

s22(1)(a)(ii)

COORDINATOR - EXECUTIVE SECRETARIAT & COMMUNICATIONS

s22(1)(a)(ii)

ENTERDRISE CONFRNANCE

Tel +

www.atp.gov.au



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s22(1)(a)(ii)

From:

s22(1)(a)(ii)

Sent:

Tuesday, 15 October 2019 8:04 AM

To:

s22(1)(a)(ii)

Cc: Subject:

20200303 - RE: High Value Spending Proposal - John Lawler Consulting [DLM=For-

Official-Use-Only]

Attachments:

Template - Exemption from AusTender Reporting.docx; 20200303 HVSP - John

Lawler Consulting.docx

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Good mornings22(1)(a)(ii)

Please find attached the HVSP that has been reviewed by NPC.

Can I suggest that Legal look at the CCS and that the approval to exempt this contract from being reported on AusTender is sought (see my comments in the HVSP) I have attached the template for your consideration.

Please let me know if you require my assistance with registering the resultant contract.

AFP Procurement ID: 20200303

The AFP Procurement ID above is a unique identifier that MUST be used for all correspondence relating to this procurement for the life of the Procurement.

Based on the information provided, the attached Spending Proposal is Supported by NPC. Please accept the changes in the documents and update where required before obtaining delegate approval.

As soon as a formal agreement/contract is executed or varied, please ensure the AFP appointee responsible for management/administration of the arrangement registers on Insight! This process should be completed within 7 days to allow sufficient time for NPC to review the documentation provided and to report the arrangement on AusTender no later than 42 days from date of execution.

As this is a Consultancy ensure to tick 'consultancy' in the Procurement Reporting (PRF) details when registering the contract on Insight!

Record keeping obligations.

All AFP officials engaged in procurement must maintain appropriate documentation, which meets the requirements of the National Guideline on information management.

All procurements along with all business activities/projects must have a PROMIS, hard copy, file created for them and the relevant documents held on them. These are subject to audit. Note the AFP's drives (or SAP) do not meet the relevant Record Management acts.

Regards

Tel +

s22(1)(a)(ii)

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CHIEF FINANCIAL OFFICER

s22(1)(a)(ii)

(COMMONWEALTH)

BY THE AUSTRALIAN FEDERAL POLICE



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From:	s22(1)(a)(ii)				
Sent: Monday. 14 O	ctober 2019 6:5	4 PM			
Tc Cc	s22(1)(a)(ii)				
	/alue Spending F	Proposal - John Lawler (Consulting [DLM=I	For-Official-Use	e-Only]
Can you please hav	ve a look at this	s one as a priority.			
Regards					
s22(1)(a)(ii)					
From:	s22(1)(a)	(ii)			
Date: 14 October 2					
To:	s22(1)(a)(ii)	, pm rabb r			
Cc: Black, Christo s22(1)		s22(1)(a)(ii)	Ryan, Nigel	•	s22(1)(a)(ii)
	ue Spending Pi	roposal - John Lawler	Consulting [DL	M=For-Offic	ial-Use-Only]
		For-Official	-Use-Only		
Hi					
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Could you please giv	e me a ring tom	orrow morning (my mo	obile s22(1)(a)(ii)	is probably be	est) to discuss the HVSP?
January 2020, with a	n option to exte		The intention is fo	or Mr Lawler to	consultant until 21 be given an AFP laptop s as quickly as possible.
discussions with a/C HSVP to Legal now	hief Counsel reg a/Chief Counse	lease let me know what carding the procurement I has indicated that the for the procurement t	nt and the require y will be able to p	d contract. I w	vill forward the draft act asap this week
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		ny further information.			
Thank you.					

Kind regards,

s22(1)(a)(ii)

COORDINATOR - EXECUTIVE SECRETARIAT & COMMUNICATIONS

ENTERPRISE GOVERNANCE

Tel WWV.....p.go...uu s22(1)(a)(ii)



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Exemption from AusTender Reporting/Publication

Version Control: v.1.2 22/08/19

AFP Procurement ID 🔞	
Certificate of Public Interest Issued 👰	

To

[Insert Delegate Name] [Insert Delegate Title]

Through

[Insert Name/s]
[Insert Title/s]

Purpose

To seek an exemption from publishing on AusTender/Publication the details of the contract for [Insert procurement activity title] awarded to [Insert supplier's name (ABN xx xxx xxx xxx)] valued at [Insert procurement activity value] (GST inclusive).

Background

The <u>Commonwealth Procurement Rules (CPRs)</u> require all contracts and purchases valued at \$10,000 or more to be reported publically on AusTender. AusTender is the Australian Government's procurement publishing and reporting website. In accordance with the CPRs, the Commissioner or his delegate may direct in writing that contract details are not to be reported on AusTender if they would also be subject to an exemption under the <u>Freedom of Information Act 1982</u>.

The Commissioner has delegated responsibility for exempting contracts from reporting to National Managers. This delegation is detailed at <u>Schedule 5 of Annexure A (Schedules of Delegations and Authorisations)</u> of the Commissioner's Financial Instructions.

The delegate may exempt a contract from being reported if the delegate considers the information in or relating to the above contract is sensitive and harm would likely be caused by public disclosure. The primary reasons that AFP contract details are exempt from reporting relate to the:

- enforcement of the law and the protection of public safety;
- protection of national security; and
- protection of personal information. HAS BEEN DECLASSIFIED

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[Insert what would be the impact if the details of this contract/procurement activity were publicly reported on AusTender] HE AUSTRALIAN FEDERAL POLICE

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Issue



[Insert reasons for not reporting]
s47E(d)
Recommendation ①
It is recommended that you, as the relevant Delegate, approve the Exemption from

Recommending Officer Name

Recommending Officer Signature

Recommending Officer Title and AFP ID

Recommendation Date

AusTender/Publication for this procurement activity's contract details on AusTender.

Delegate Approval

☐ Exemption Approved ☐ Exemption Not Approved

Delegate Name IS DOCUMENT HAS BEEN DECLASSIFIED

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Delegate Title and AFP ID

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Version Control: v.2.9 16/08/19

Consultancy Services - Review of Sensitive Investigations

AFP Procurement ID (1)	20200303	
a summer and the second	s47F	
Public Interest Certificate Issued (1)	No	
CPRs s.2.6 Applying Measures (1)	Not applicable	
Will this procurement involve consultancy services? (1)	Yes this procurement involves consultancy services	

Delegate:

Chris Black

Chief of Staff

PURPOSE

This High Value Spending Proposal (Part A) is to:

- Specify the background, requirement/s and risks associated with the proposed procurement activity;
- Describe the procurement methodology to be undertaken; and
- Obtain <u>PGPA Delegate approval</u>, in accordance with the <u>Public Governance</u>, <u>Performance and Accountability (PGPA) Act 2013</u> and the <u>Commonwealth Procurement Rules (CPRs)</u>, to progress with the procurement activity to an Approach to Market (ATM) with the intent to commit and enter into a contractual arrangement with a supplier that represents Value for Money (VFM).

INDIGENOUS PROCUREMENT POLICY

This procurement:

Insert Date

- □ does not fall within the <u>Indigenous Procurement Policy</u> (Mandatory Set Aside Policy) for the following reason: the procurement meets rule s.10.3 conditions for limited tender applies
- ☑ does fall within the Indigenous Procurement Policy (Mandatory Set Aside Policy) as its
 estimated total contract value is between \$80,000 and \$200,000.

In stimulating Indigenous entrepreneurship and business development the procuring business area has undertaken the following:

No action taken to identify potential Indigenous suppliers—AS BEEN DECLASSIFIED

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FOI - CRM 2020/366

s47F



BACKGROUND

Commissioner Kershaw has requested a process review into the handling of sensitive investigations. The review will ensure that all aspects of such investigations are as efficient and effective as possible, and will determine whether the existing investigative policy and guidelines are fit for purpose. This will require the experience and specialist skills of an expert in the field and also a neutral person.

THE REQUIREMENT

The final report is required to be completed by no later than 20 January 2020. Commissioner Kershaw may request interim reports as required prior to the completion of the final report. An annexure is also to be produced that is capable of being publically released at the Commissioner's discretion.

The review team will comprise an external consultant and a small team of internal AFP appointees. There will be a need for the consultant to access AFP premises, have access to an AFP laptop and ICT systems and to access AFP information including case material concerning current and former sensitive investigations.

The review team will engage with internal and external stakeholders and will have reference to the work being undertaken by Ernst and Young regarding the AFP's future operating model. <u>This requires the appointment of an eminent individual.</u>

Has a detailed 'Statement of Requirements (SOR)' been completed? ⊠ Yes □ No

CONTRACT VALUE

The below table is the <u>maximum</u> estimated values for the contract initial term and any applicable options.

The PGPA Delegate approval will cover the Contract Initial Term value only. Prior to executing any contract variations/extensions new PGPA Delegate approval will need to be obtained.

Initial Term	18/10/19 to 21/1/20 inclusive)	s47G	(GST
Option(s)	22/1/20 to 21/3/20 (inclusive)	s47G	GST
Total Maximum Contract	Value AUD s47G (GST inclus	AUD s47G (GST inclusive) – a maximum of 50 days	

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High Value Spending Proposal (PART A) Approval to approach the market

Version Control: v 2.9 16/08/19

Does this procurement involve the p	ourchase of assets?	☐ Yes ⊠ No	
Does this procurement relate to gifti	ng?	☐ Yes ⊠ No	
Type of contract to be executed:	AFP Contract (prepare (using the CCS portal)	d by AFP Legal)Commonwealth Contract	s47E(d)

CONTRACT TERM

Initial Term	44- <u>18</u> October 2019 to 21 January 2020
Option(s)	1 x 2 month option to extend, to 21 March 2020
Total Maximum Contract Term	5 months

RISK ASSESSMENT

A <u>Risk Assessment and Treatment Plan (RATP)</u> has been undertaken in accordance with the <u>AFP National Guideline on risk management</u> and the <u>National Guideline on procurement and contracting.</u> The RATP considers all operational, business and procurement-related risks; and is attached at Appendix A.

The overall risk of this procurement activity is MEDIUM.

METHOD OF PROCUREMENT

The procuring business area has undertaken a risk assessment and has identified the most appropriate and compliant approach to market to be: (select one and delete all others)

a) A Limited Tender utilising the following Division 2 Conditions for limited tender of the CPRs: 10.3 d) when the goods and services can be supplied only by a particular business and there is no reasonable alternative or substitute for one of the following reasons; iii. due to an absence of competition for technical reasons.

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High Value Spending Proposal (PART A) Approval to approach the market

Seisem Comro 1 / 0 16/08/10

The use of Limited Tender is justified for the following reasons:

Mr Lawler AM APM is a former Deputy Commissioner of the AFP, with extensive experience in relation to the AFP's operational activities and specific experience in relation to sensitive investigations. Mr Lawler has also undertaken numerous critical reviews for other Australian Government and State/Territory Government agencies. Mr Lawler holds strong professional relationships with relevant internal and external stakeholders which will facilitate the completion of the review within the Commissioner's required timeframes. Mr Lawler's corporate knowledge of the AFP, combined with his extensive investigations and review skillsets and experience, mean that he is unparalleled in the provision of these particular consultancy services within the required timeframe.

This approach will be to the following supplier/s: John A Lawler AM APM Consulting (ABN: 55 285 009 566)

Note: In accordance with the <u>Commissioner's Financial Instructions (CFIs) Annexure A</u>
<u>Schedule of Delegations and Authorisations</u>, only the following members may approve the use of applying measures:

- · a Deputy Commissioner (DC) and Chief Financial Officer (CFO) or
- · the Chief Operating Officer (COO) and the CFO

VALUE FOR MONEY

Every AFP procurement must achieve value for money (VFM) (CPRs section 4 'Value for money').

Price must not be the sole factor in assessing value for money. AFP Officials must consider the relevant financial and non-financial costs and benefits of their procurement activity i.e. quality, fitness-for-purpose, experience, past performance, flexibility of the proposed solution, environmental sustainability, physical and information security, destruction and disposal, and whole-of-life costs.

Elements to Value for Money

Insert Date

The procuring business area confirms this procurement will achieve VFM for the AFP as it: (select all that apply):

- ☐ Encourages competition and is non-discriminatory (approaching multiple suppliers)
- ☑ Uses public resources in an efficient, effective, economical and ethical manner
- □ Facilitates accountable and transparent decision making
- $\ensuremath{\boxtimes}$ Is commensurate with the scale and scope of the business requirement

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Where all of the above elements to VFM cannot be met provide additional justification: As noted above, a limited approach has been undertaken for defensible reasons and in a manner that still provides best VFM for the AFP.

PROCUREMENT PROCESS

The procurement process will be conducted in accordance with the CPRs and the AFP National Guideline on procurement and contracting. The procurement method detailed above will ensure that value for money will be achieved.

ESTIMATED PROCUREMENT TIMETABLE

A procurement timetable has been developed for this procurement activity and can be found at Appendix B.

PROCUREMENT STAKEHOLDERS

In accordance with the <u>National Guideline on procurement and contracting</u>, the following stakeholders have been consulted in preparing this Spending Proposal (PART A) (select all that apply):

M AFP	egal Insert	LFX ref#	ПТе

echnology & Innovation (T&I)* Insert DAF TA ref#

□ National Armoury

☐ Portfolio Financial Representative

☐ Security

☐ National Assets Team

☐ ICT Assets Team

☐ [list other]

Note: *Where the procurement activity relates to ICT-related goods and/or services T&I must be consulted. If supported by T&I, a Design Authority Forum (DAF) Technology Acquisition (TA) reference number will be issued. This number must entered in the field above.

In addition to the above the following stakeholders will be involved in the progression of this procurement activity.

Stakeholder name and title	Role or responsibility in procurement activity
Chief of Staff	Client Business Area/End User
s22(1)(a)(ii)	Project Manager (where applicable)
Nigel Ryan - Chief of Staff	Contract Owner The AFP difficial accountable for outcomes enabled by the contract. Has the pressure authority to make decisions in relation to the contract and takes the

Insert Date

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Stakeholder name and title	Role or responsibility in procurement activity		
	actions required to manage the AFP obligations and optimise ongoing value for money.		
s22(1)(a)(ii)	Contract Manager		
	The AFP official who is responsible for completing the activities and tasks required to manage the terms, conditions, outputs and AFP obligations under the contract.		
s22(1)(a)(ii)	Contract Administrator		
022(1)(d)(ll)	The AFP official who performs the activities and tasks necessary to administer the contract, and is directed and instructed by the Contract Manager and guided by the		

EVALUATION

The member undertaking the evaluation of this direct approach has a clear understanding of the procurement requirements and is confident that the chosen supplier can meet the objectives whilst achieving value for money.

CONFLICT OF INTEREST

All stakeholders who may have influence over this procurement activity are required to complete a Conflict of Interest Declaration in accordance with the Department of Finances guidance on <u>Ethics and Probity in Procurement</u>.

Stakeholders required to complete Declarations include:

(a) the PGPA Delegate;

Insert Date

- (b) AFP Appointees (substantive and contracted);
- (c) SMEs and advisers; and
- (d) Evaluation Committee members.

All stakeholders who may have influence over this procurement activity have completed a Conflict of Interest Declaration and:

- ⋈ no perceived or actual conflicts have been identified; or
- $\hfill \square$ the following perceived or actual conflicts have been identified:

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NPC COMPLIANCE REVIEW

National Procurement and Contracts (NPC) h proposal.	nas conducted a compliance review of this spending
Based on the information provided by the prospending proposal as:	curing business area NPC has reviewed this
□ compliant with the relevant Government	rnment procurement framework
☐ non-compliant with the relevant G	Government procurement framework
NPC make the following additional comments	s/recommendations:
NPC's assessment of this Spending Proposal direct approach is appropriate in this instance	I (20200303) is that it is in line with the CPRs and a e.
AFP Legal consultation required: ☐ Yes ☒	No (Business Area already in contact with Legal)
AFP Legal consultation required: ☐ Yes ⊠ s22(1)(a)(ii)	No (Business Area already in contact with Legal) s22(1)(a)(ii)
s22(1)(a)(ii)	s22(1)(a)(ii)

RECOMMENDATION

ance review and comments and:
gressed (as it is non-compliant).
*
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PGPA DELEGATE APPROVAL

Procurement Title	Review of Sensitive Investigations			
AFP Procurement ID	20200303			
Contract Initial Value	Maximum of AUD	s47G	(GST Inclusive)	
Contract Initial Term	5-3 months			
 □ this procurement policies and legis Accountability Accommissioner's contracting. □ I hold the approped delegation to conflicts of Intermanaged. □ this procurement 	lative requirements set to 2013, the Commonwer Financial Instructions, a riate PGPA delegation er any resulting commit est Declarations have bactivity will provide an	th the requirement out in the palth Procured of the AFF and have stated the declared out the declared out the declared out the declared out the the the the the the the the the th	red Australian Government procurement Public Governance Performance and rement Rules (CPRs), the P National Guideline on procurement and ufficient funds within my area of ed, documented and appropriately fective, economical and ethical use of	
Government mo	•			
PGPA Delegate appro	oval:			
☐ Approved to Approach to Market (ATM)			lot approved to Approach to Market (ATM)	
Delegate Name		Delegate Signature		
		Sele	ct date here	
Delegate Title and AFI) ID	Appr	roval Date	

Insert Date

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High Value Spending Proposal

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RISK ASSESSMENT AND TREATMENT PLAN

The Risk Assessment and Treatment Plan (RATP) template can be accessed here

For further assistance in completing this RATP refer to the AFP Risk Management Framework which should be read in conjunction with the National Guideline on Risk Management.

Further advice can be obtained by contacting the Strategic Risk Team

Appendix A

THE AUSTRALIAN FEDERAL POLICE