



10 JUN,ua
Australian Government
Department

Submission
For decision

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"a Border Protection

ExecCorro Reg.Number 6 1'?(0i6/fj

To Minister for Immigration and Border Protection

Subject Composition of the 2014-15 offshore Humanitarian Programme

Timing Please action by 20 June 2014, to allow outcomes to be communicated to UNHCR and other stakeholders in Geneva during the Annual Tripartite Consultations on Resettlement in the week commencing 23 June 2014.

Recommendations

That you:

1. agree that within the 11 000 place offshore component of the 2014-15 Humanitarian Programme, each offshore category be managed at:
 - 6000 Refugee category places; and
 - 5000 Special Humanitarian Programme (SHP) places;
2. agree to the proposed caseload allocations of offshore places under the 2014-15 Humanitarian Programme (as outlined at Attachment A);
3. agree to the approximate geographical breakdown of 46 per cent to be resettled from the Asia region, 37 per cent from the Middle East region, and 14 per cent from the Africa region, with 3 per cent of places held in a contingency reserve until the mid-year review;
4. agree that at least 1000 places within the Refugee category be allocated to the Woman at Risk visa subclass;
5. agree to provide up to 500 places for the Community Proposal Pilot;

enotagreed

pls discuss
agreed / not agreed
2ti- community
agreed

not agreed

e not agreed

s. 47C(1)

s. 47C(1)

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s. 33(a)(iii)

Minister for Immigration and Border Protection

Signature.....

Date...../...../2014

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Rejected Yes/No	Timely Yes/No	Relevance	Length	Quality
		<input type="checkbox"/> Highly relevant <input checked="" type="checkbox"/> Significantly relevant <input checked="" type="checkbox"/> Not relevant	<input type="checkbox"/> Too long <input type="checkbox"/> Right length <input checked="" type="checkbox"/> Too brief	Poor 1.....2.....3.....4..... 5 Excellent Comments:

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Geographical Breakdown of 2014-15 Humanitarian Programme

7. The geographical breakdown of the proposed 2014-15 Programme is broadly similar to the geographical breakdown that will be delivered in the 2013-14 Programme and focuses on the key regions of Asia, Middle East, and Africa. In 2014-15, it is proposed to resettle s. 47C(1)

s. 47C(1)

review. A comparison with the geographical breakdown in the 2013-14 Programme is outlined in the table below.

Programme Year	Asia Region	Middle East Region	Africa Region	Contingency
2013-14 (expected outcome)	51 per cent	35 per cent	14 per cent	0 per cent
2014-15 (proposed)	s. 47C(1)			


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Woman at Risk

9. Consistent with the Government's commitment to supporting women at risk in the Humanitarian Programme, it is proposed to maintain the Woman at Risk (subclass 204) visa allocation at 1000 places in 2014-15.

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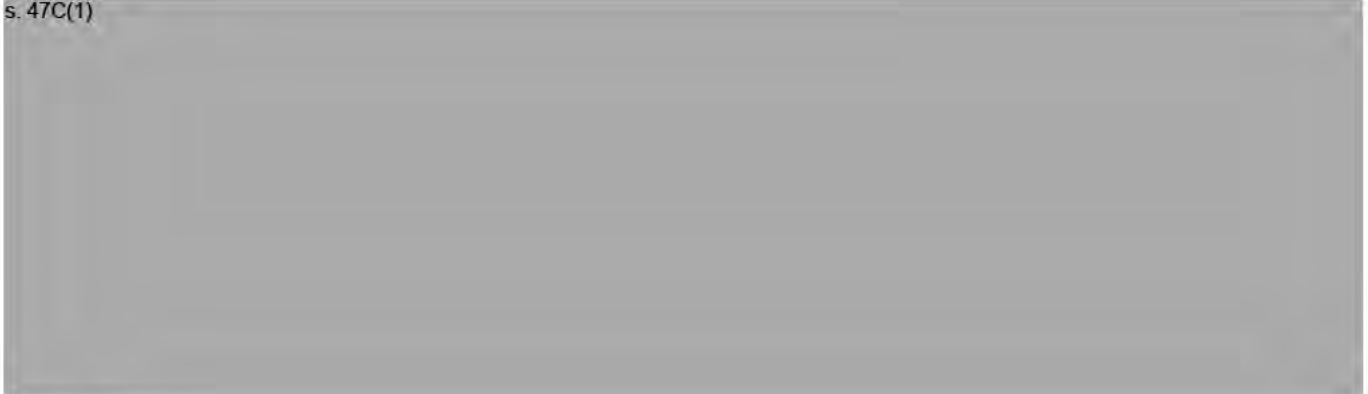
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Other Issues


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30. Congolese from the Democratic Republic of the Congo (DRC) have been the largest African nationality resettled over recent years and are expected to feature highly again in the 2014-15 programme. Ongoing violence and civil disruption in the DRC continues to cause significant displacement of populations, and this caseload continues to present particularly compelling humanitarian claims. Recent violence in South Sudan is also likely to lead to an increase in referrals and applications from this caseload. Other caseloads likely to be considered for resettlement include Ethiopians, Eritreans, and Somalis .

31. The Department continues to receive representations from organisations such as UNHCR, the Refugee Council of Australia and African Christian associations to increase the number of visas available to African caseloads under the Humanitarian Programme. Feedback received from Posts and OHPCs is that generally, African caseloads continue to provide more compelling humanitarian claims than those made by other caseloads that receive higher priority in the Programme.

Background

UNHCR Submission

32. The UNHCR submission providing recommendations to inform the Australian Government's 2014-15 Humanitarian Programme was received by the Department in April 2014. UNHCR recommendations have been considered in the preparation of this submission and proposed caseload allocations. A copy of the submission is at Attachment B.

Delivery of 2013-14 Humanitarian Programme

33. As at 1 June 2014, a total of 9479 visas have been granted of the 11 000 places allocated for the offshore Humanitarian Programme. This includes 5926 Refugee grants (of the 6500 places allocated) and 3553 SHP grants (of the 4500 places allocated).

34. The progress of key commitments to date includes:

- 969 Woman at Risk (subclass 204) visas granted (of the 1000 places allocated);
- 731 Humanitarian visa grants for Syrian nationals (of the 1000 places allocated). This includes:
 - o 115 Refugee grants (of the 300 places allocated); and
 - o 616 SHP grants (of the 700 places allocated);
- 589 visas granted for refugees in Indonesia (of the 600 places allocated);
- 541 In-country Special Humanitarian (subclass 201) visas granted for Afghan locally engaged employees; and
- 114 In-country Special Humanitarian (subclass 201) visas granted for s. 33(a)(iii) (of the 150 places allocated).

35. The Department expects to fully deliver the offshore component of the 2013-14 Programme by June 2014.

36. Further analysis of the SHP pipeline and applications made in 2013-14 is at Attachment C.

Consultation - internal/external

37. *Internal:* Regional Directors (Middle East, Africa, South Asia, East Asia, South East Asia); Principal Migration Officers and Senior Migration Officers (Middle East, Africa, South Asia, East Asia, South East Asia); Global Manager, Refugee and Humanitarian Visas; Victoria and NSW Offshore Humanitarian Processing Centres; International Engagement Branch; Irregular Migration and Protection Policy Branch; Onshore Protection Branch.

38. *External:* Department of Foreign Affairs and Trade; s. 38(1)
Department of Social Services.

Client service implications

39. No new client services implications are anticipated.

Financial/systems/legislation implications

40. The financial implications of the size of the 2014-15 Humanitarian Programme have previously been addressed as part of the 2014-15 Budget process.

Attachments

Attachment A Proposed 2014-15 offshore Humanitarian Programme Caseload Allocations

Attachment B UNHCR Submission with Recommendations relating to the Australian 2014-15 Humanitarian Programme

Attachment C Further analysis of the Special Humanitarian Programme (SHP) pipeline

Authorising Officer

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A/g First Assistant Secretary, Refugee, Humanitarian and International Policy Division

s. 22(1)(a)(ii)

Contact Officer 22(1)(a)(ii), A/g Assistant Secretary, Humanitarian Branch,

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Through A/g Deputy Secretary L

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CC Minister for Immigration and Border Protection
Secretary
Deputy Secretaries
FAS, Visa and Offshore Services
FAS, Border, Refugee, and Onshore Services
Global Manager, Refugee and Humanitarian Visas
Assistant Secretary, Onshore Protection Branch
Assistant Secretary, Irregular Migration and Protection Policy Branch
Assistant Secretary, International Engagement Branch
Assistant Secretary, Offshore Biometrics and Overseas Network Branch

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Attachment A

Proposed 2014-15 offshore Humanitarian Programme Caseload Allocations

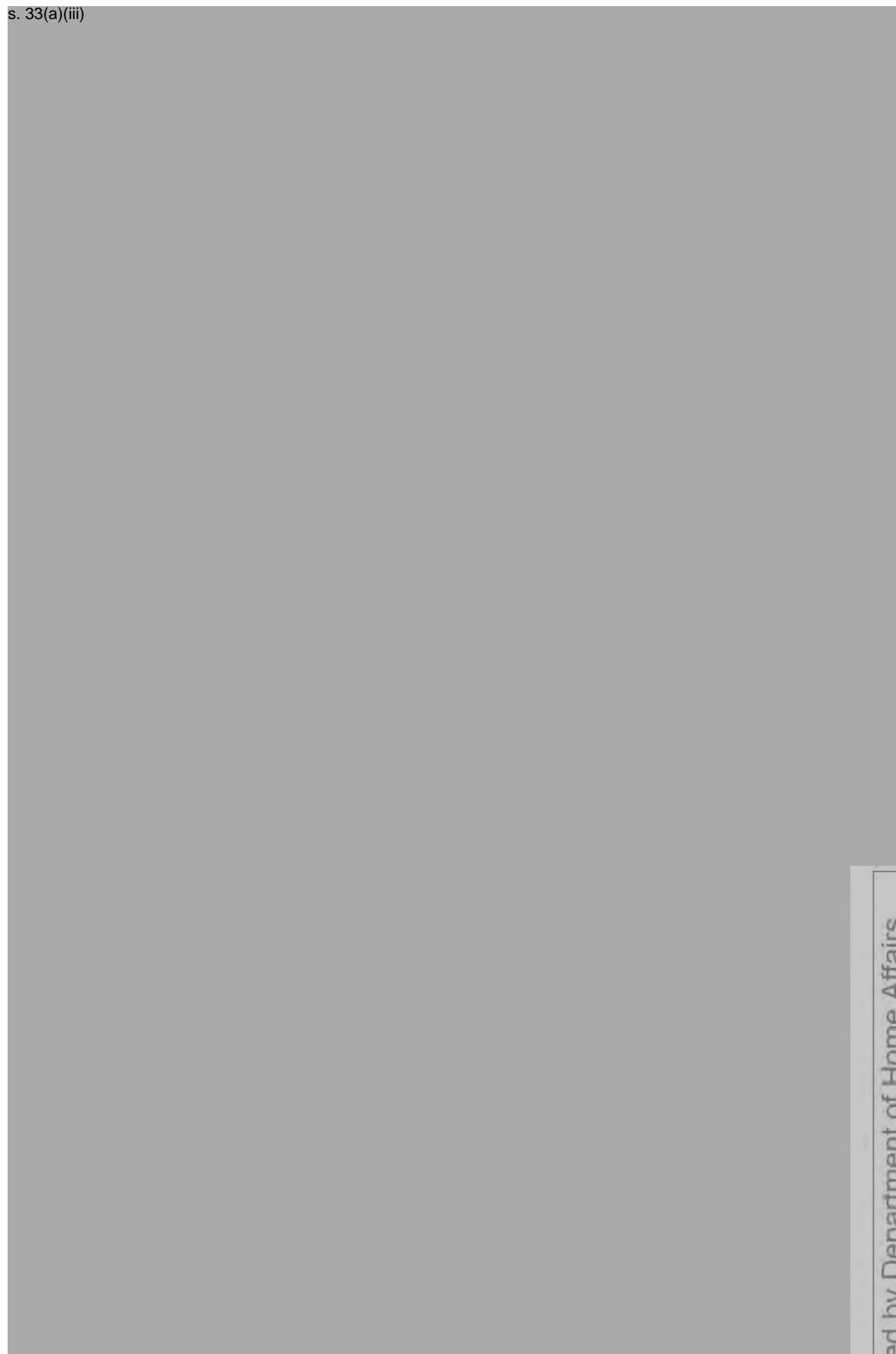
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REGION and Caseload	LOCATION
ASIA REGION	
Burmese	Malaysia, Thailand, India
Bhutanese	Nepal
Mixed refugee caseload	Indonesia
Afghans	Pakistan and Iran
Afghan LEE	Afghanistan
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MIDDLE EAST REGION	
Iraqis	Syria, Turkey, Jordan, Lebanon
Iranians (primarily Baha'is)	Turkey
Syrians	Lebanon, Jordan, Turkey, Egypt
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AFRICA REGION	
Democratic Republic of Congo	East and southern Africa & Great Lakes re
Ethiopians and Eritreans	Egypt, Sudan
Somalis	Kenya, Eritrea
Other African nationals	
OTHER REGIONS/GLOBAL CONTINGENCY	
TOTAL	

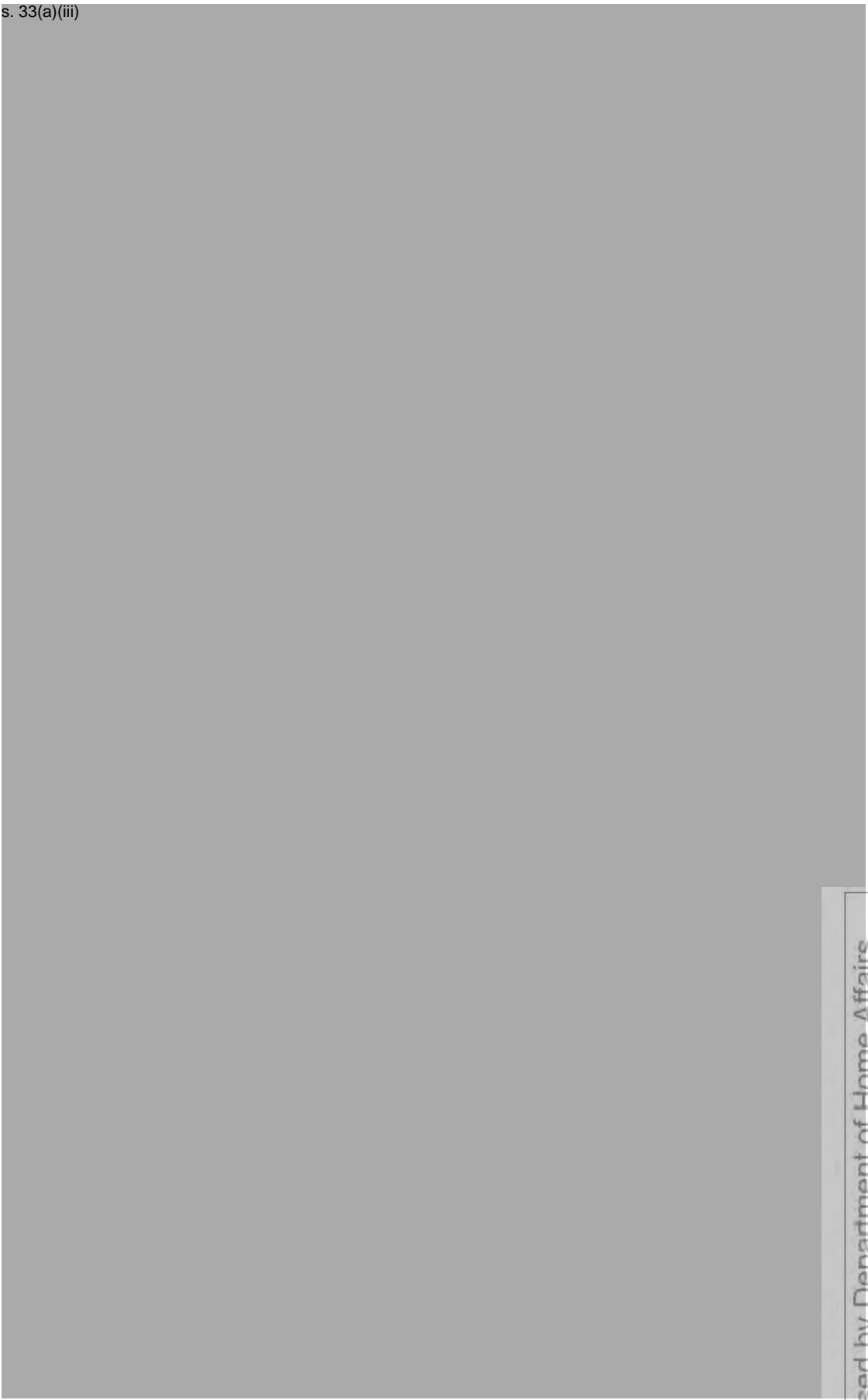
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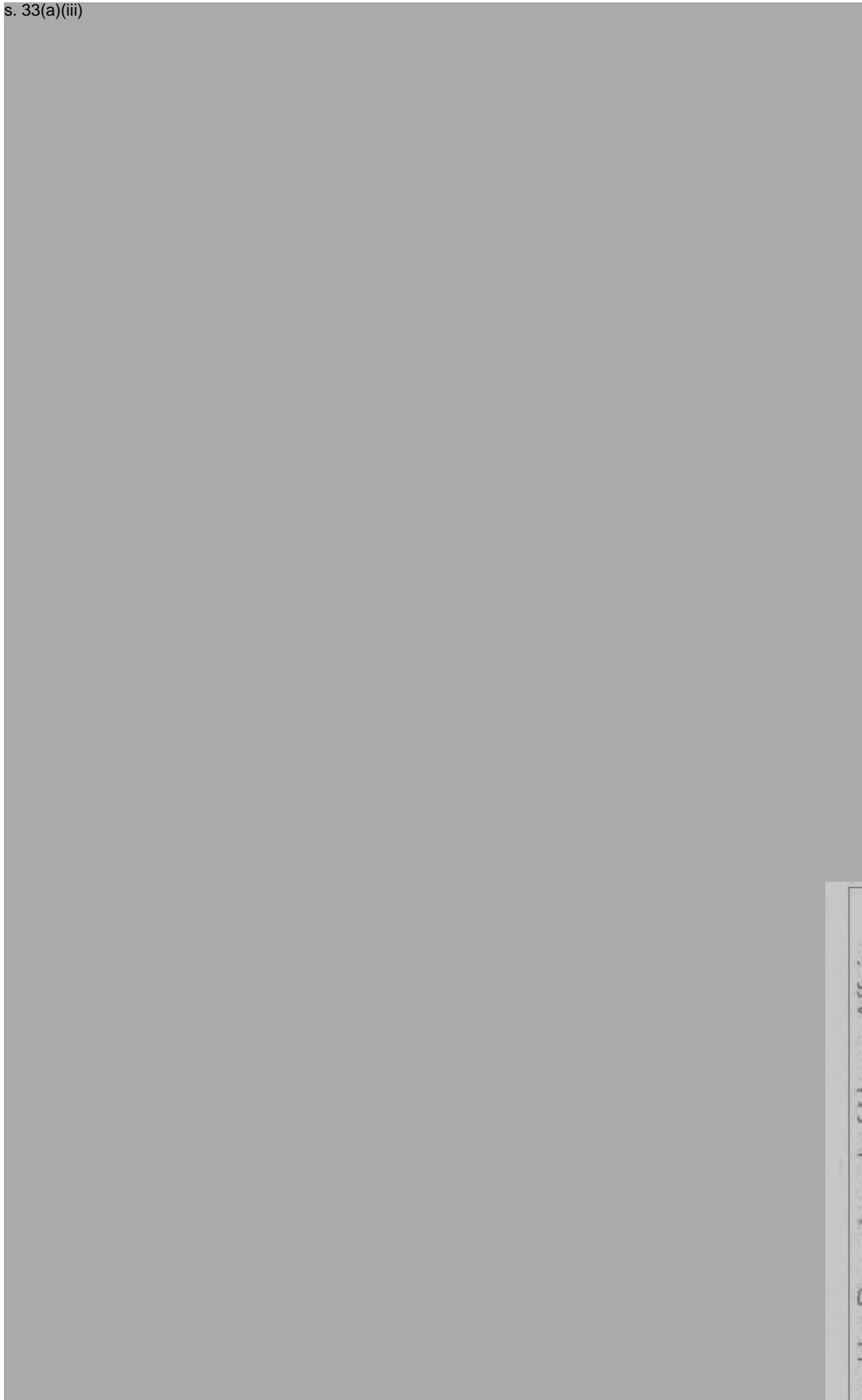
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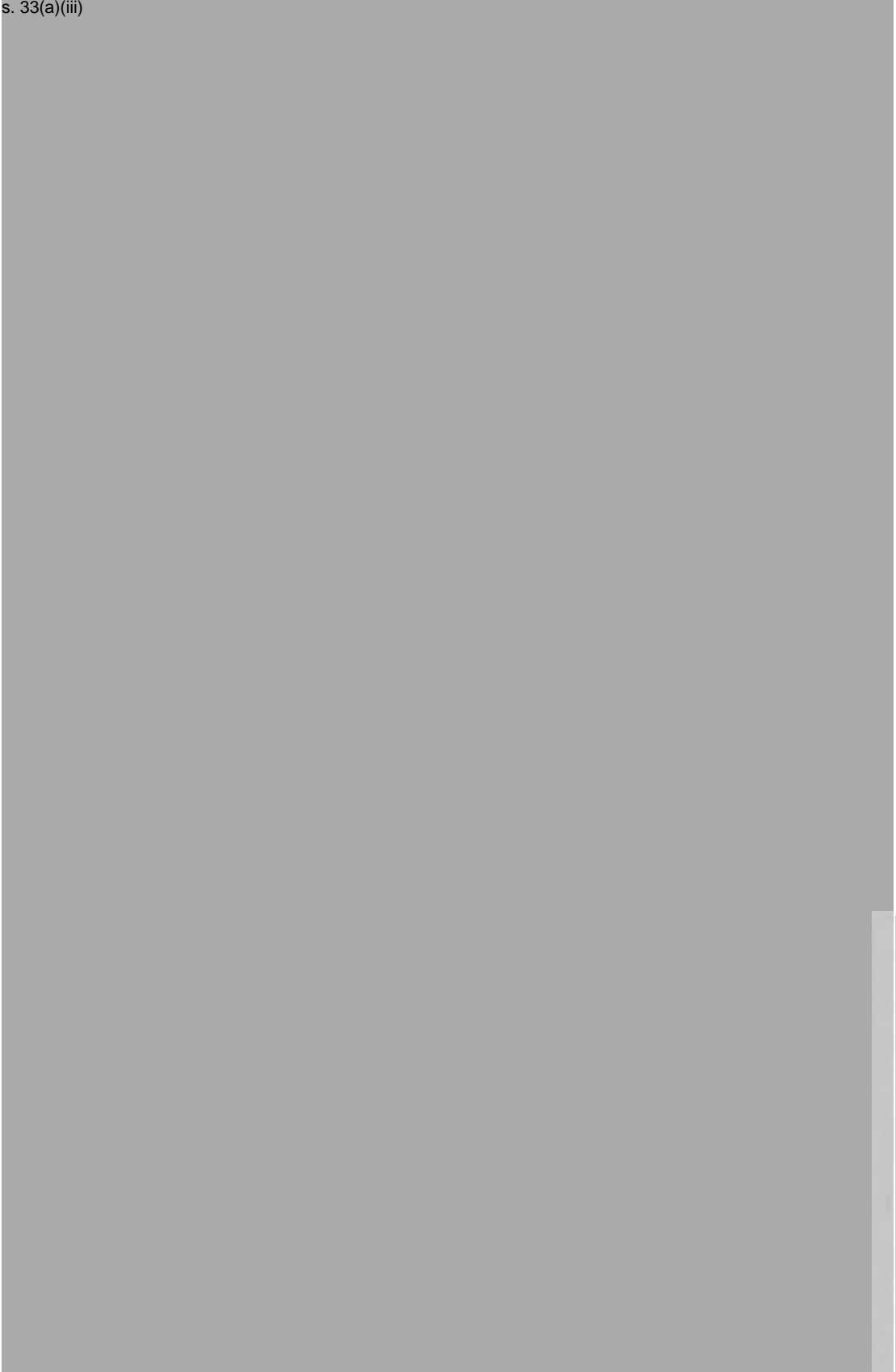
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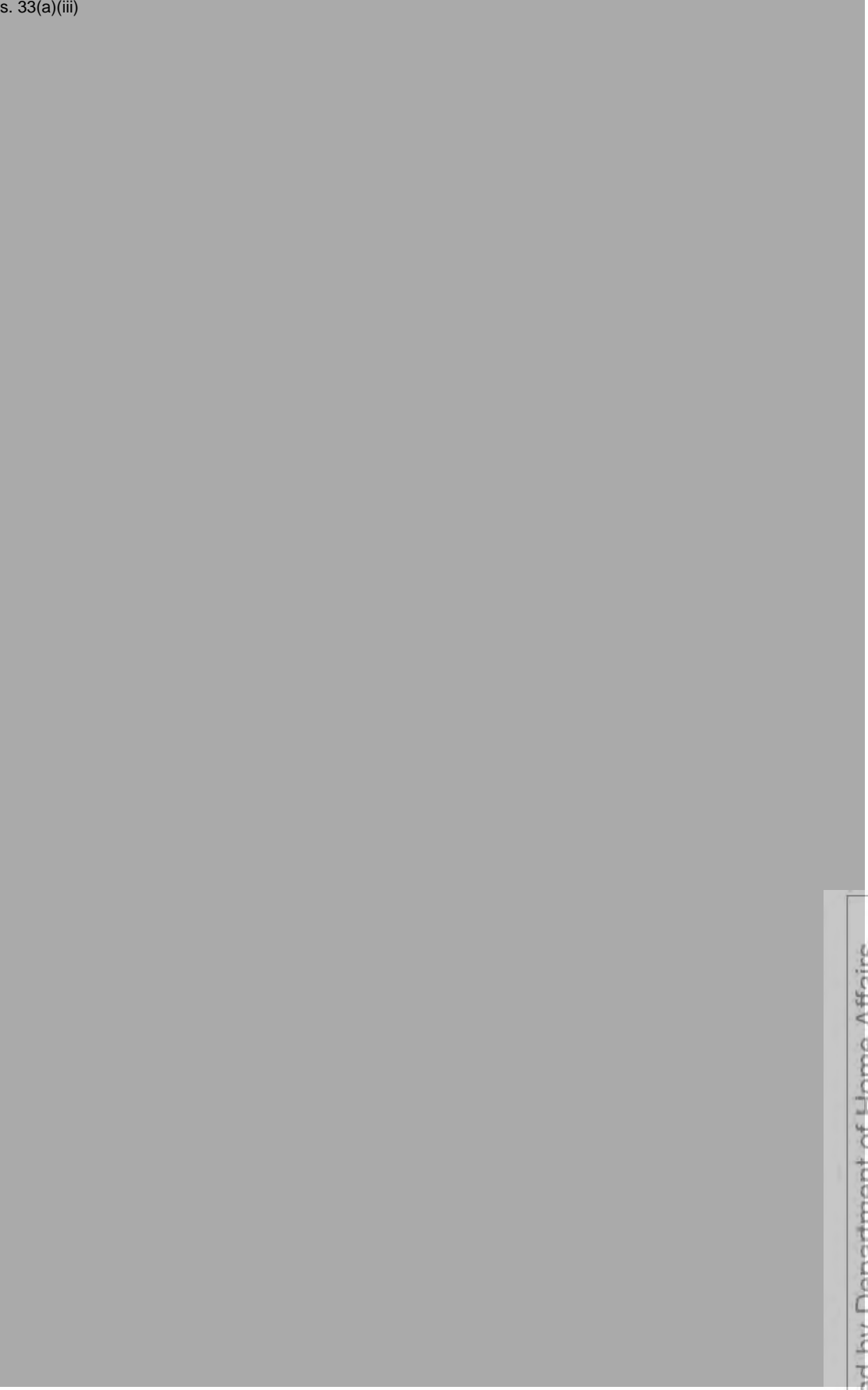


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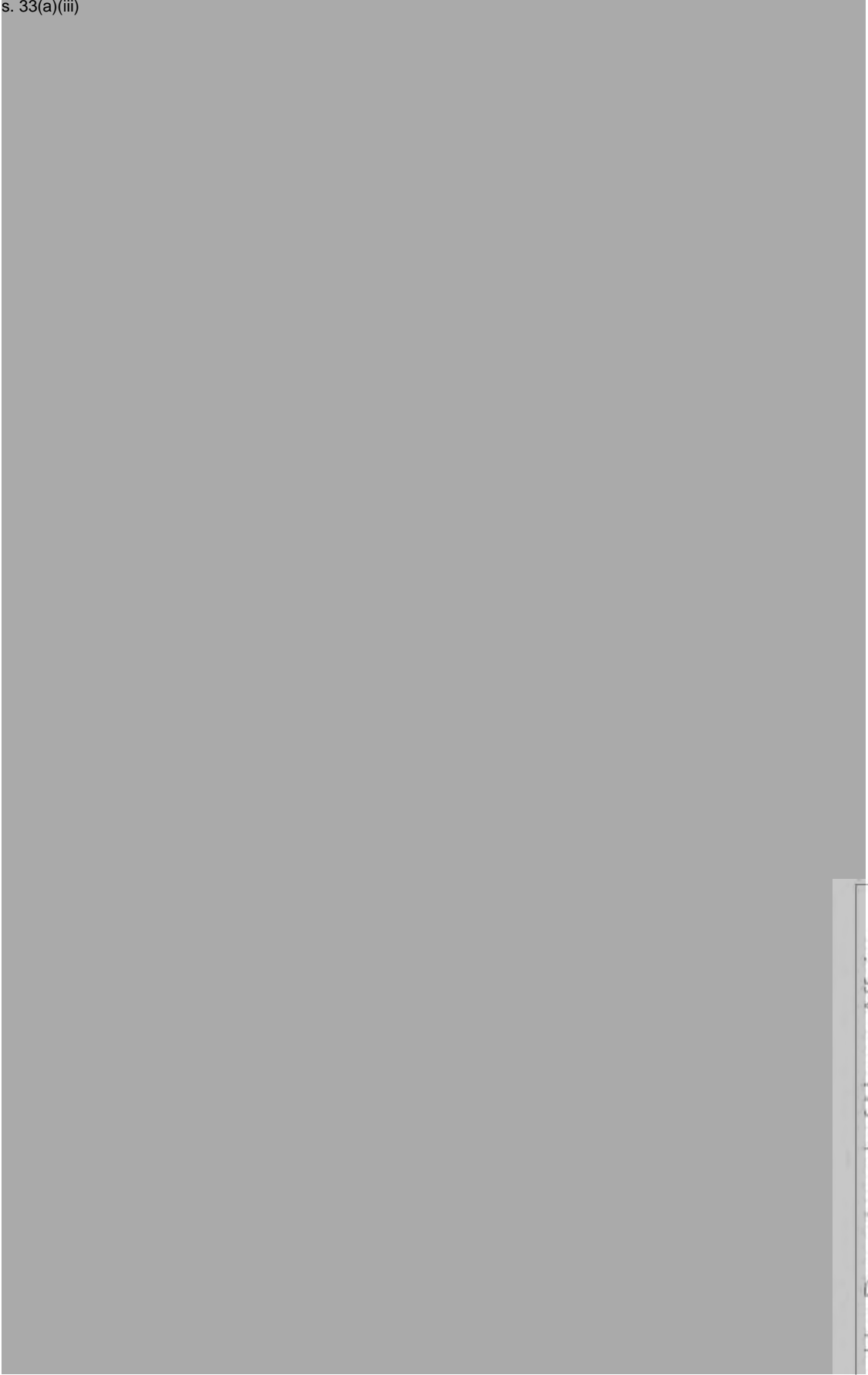
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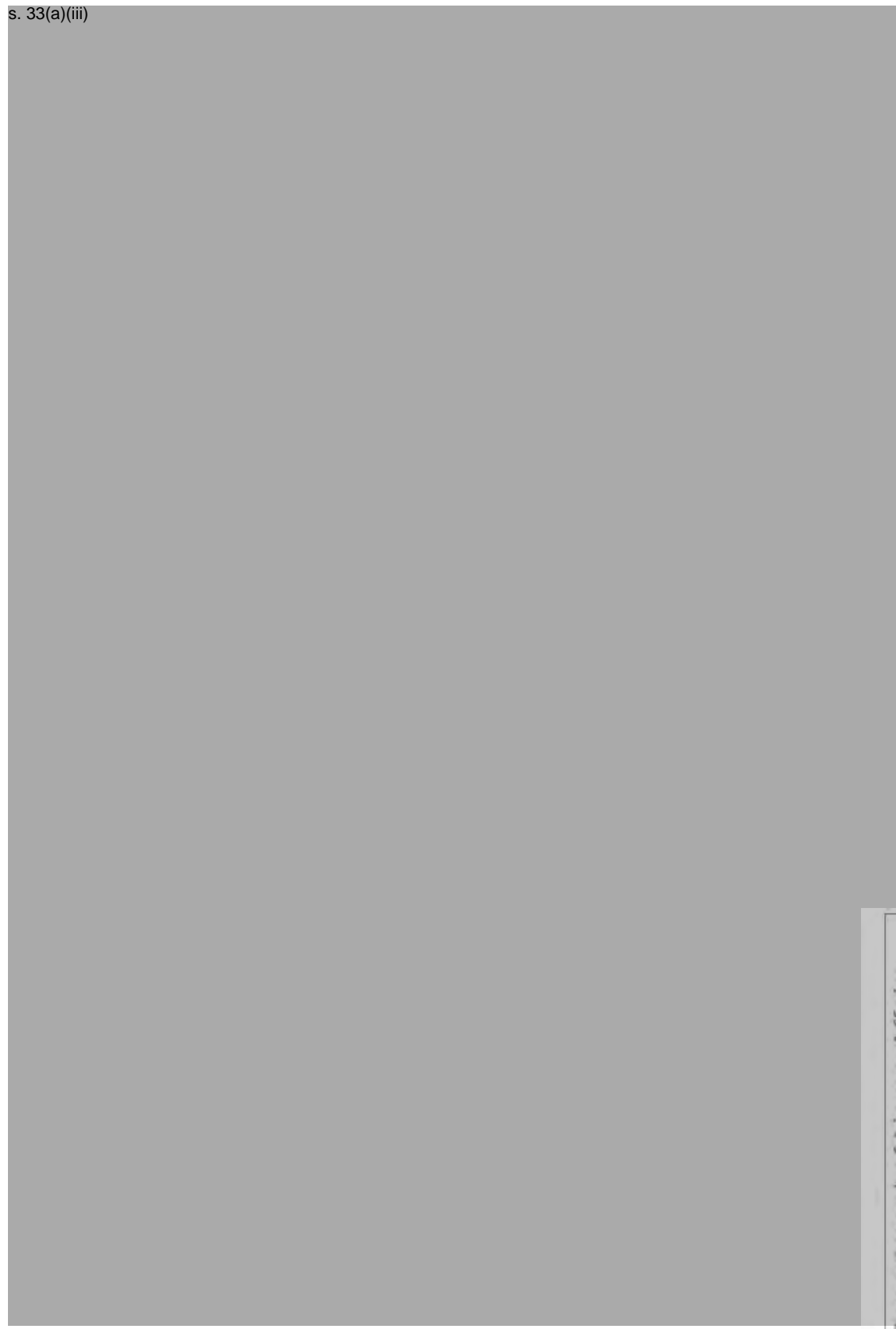
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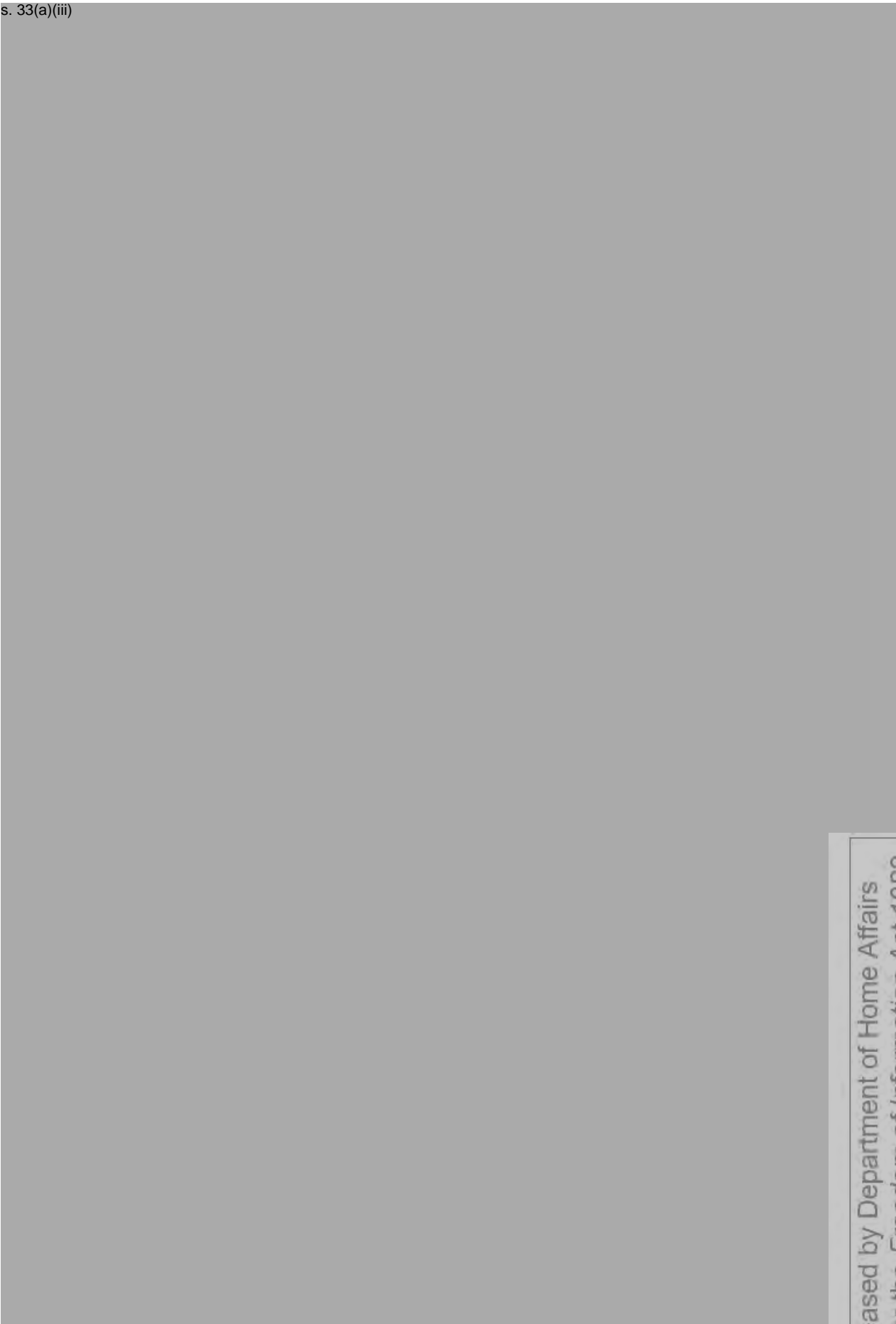


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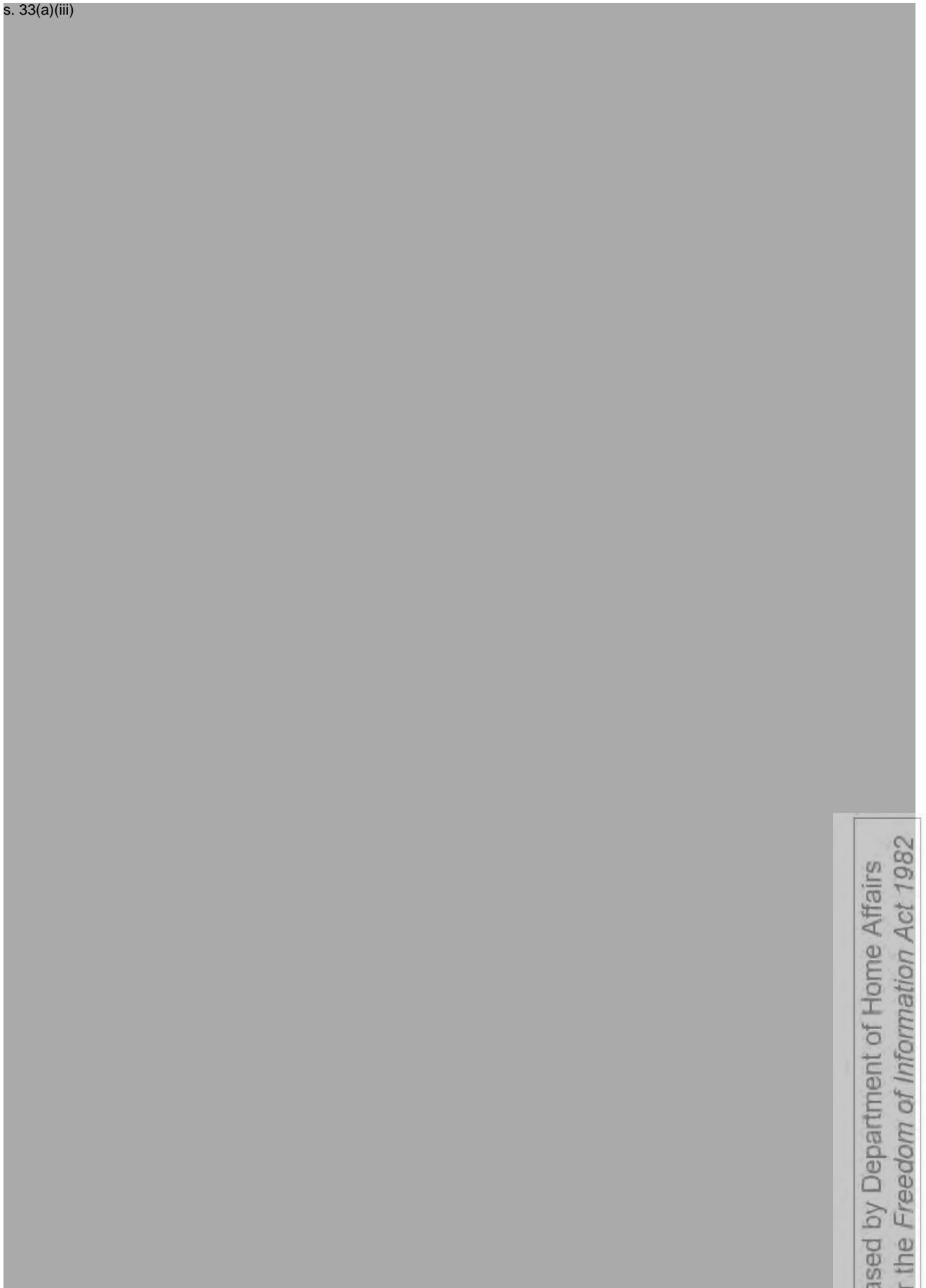


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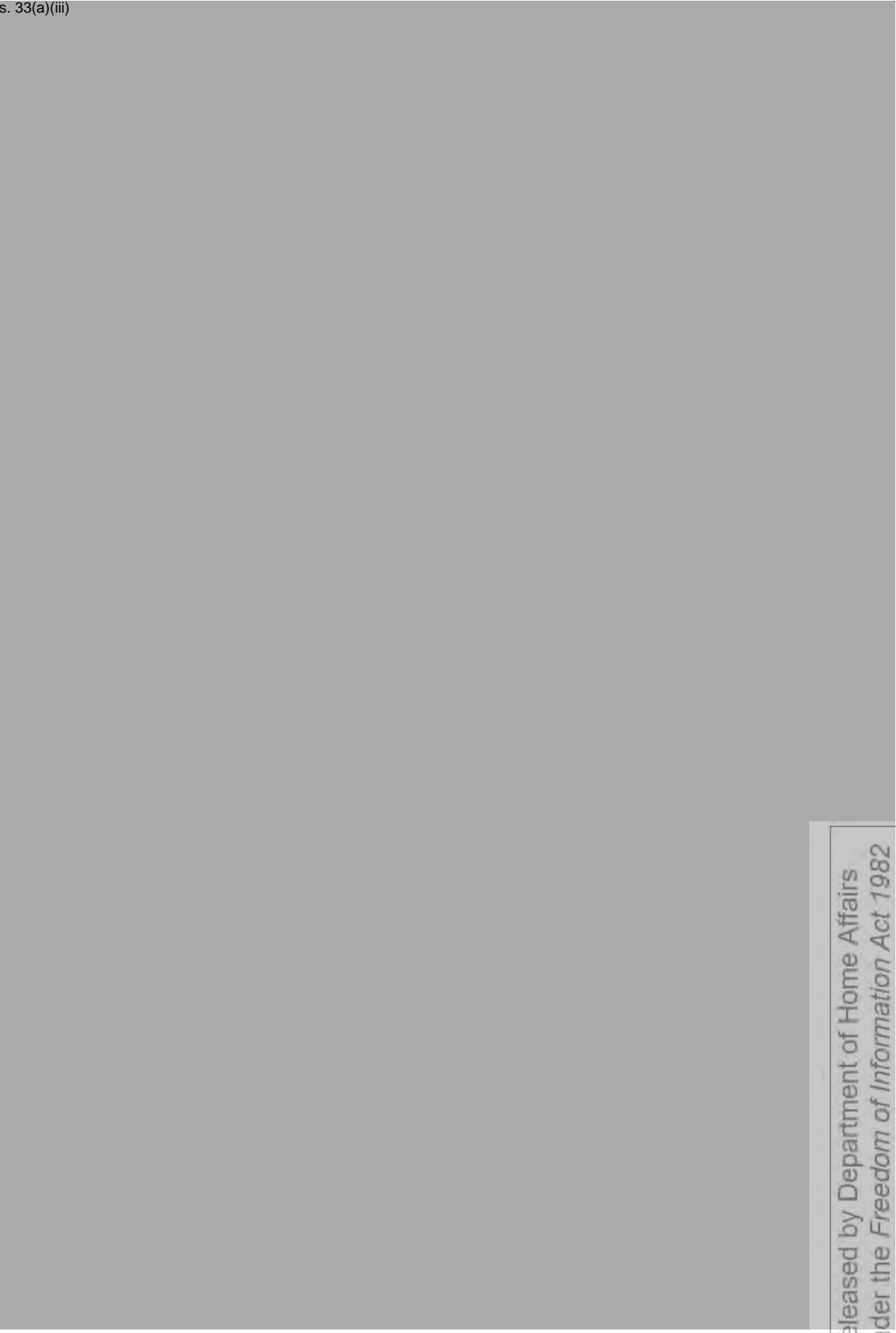


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Further analysis of the Special Humanitarian Programme (SHP) pipeline

Table 1 – SHP applications 'on-hand' at 1 June 2014 , by proposer type and priority

The following table shows the number of SHP applications currently 'on-hand' at 1 June 2014 . The applications have been grouped according to the nature of the relationship between the proposer and applicant, and ordered according to processing priority.

Proposer type and description	Total
Priority 1 - Split family of SHP visa holder (partners, dependants).	310
Priority 2 - Close family member (siblings, parents and other close family).	11391
Priority 3 - Extended family member (grandparents, grandchildren, aunts, uncles, nieces, nephews and cousins).	11182
Priority 4 - Friends or community organisations ¹	9867
Priority 5 - Split family of Protection visa (PV) or Resolution of Status (RoS) visa	5722
Total	38472

¹Includes 3762 applications where the proposer 'type' has not been defined.

Table 2 – SHP applications 'on-hand' at 1 June 2014 , by proposer type and country of birth

The following table shows the number of SHP applications currently 'on-hand' at 1 June 2014 . The applications have been grouped according to the nature of the relationship between the proposer and applicant, and ordered according to processing priority. In addition, the top three countries of birth for each respective category are displayed.

Proposer type	Country of Birth	Applications
Priority 1 - Split family of SHP visa holder	Liberia	79
	Afghanistan	64
	Sudan	53
	Others	114
Priority 2 - Close family member	Iraq	3785
	Syria	2465
	Burma	1124
	Others	4017
Priority 3 - Extended family member	Iraq	3182
	Burma	2719
	South Sudan	1334
	Others	3947
Priority 4 - Friends or community organisations ¹	Iraq	4444
	Syria	1850
	Burma	906
	Others	2667
Priority 5 - Split family of PV or RoS visa holder	Afghanistan	4957
	Iraq	345
	Pakistan	146
	Others	274
Total		38472

¹Includes 3762 applications where the proposer 'type' has not been defined.

Table 3 -SHP applications made during 2013-14 to 1 June 2014, by top five countries of birth and proposer type

The following table shows the number of SHP applications 'lodged' from at 1 July 2013 to 1 June 2014. The largest five countries of birth of applicants who lodged applications during that time are shown, by processing priority according to proposer type. Please note that the proposer priority is exactly the same as that described in Table 1.

Country of Birth	Priority 1	Priority 2	Priority 3	Priority 4 ¹	Priority 5	Total
Iraq	5	2543	2079	3708	32	8367
Burma	12	1171	2706	928	17	4834
Syria		2238	1075	1488		4801
South Sudan	2	608	1223	288		2121
Sudan	13	483	592	707		1795
<i>Others</i>	70	2365	1188	1833	449	5905
Total	102	9408	8863	8952	498	27 823

¹ In cludes 2428 applications where the proposer 'type' has not been defined.

Table 4-SHP applications made during 2013-14 to 1 June 2014, by top five countries of birth and lodgement date grouped by programme year quarter

The following table shows the number of SHP applications 'lodged' from at 1 July 2013 to 1 June 2014. The applications are represented by programme year quarter to show the fluctuations in rates of application.

Note the significant increase of applications made by Burmese in April and May, even with only two of three months having passed in the fourth quarter of the programme year to date.

Country of Birth	Jul to Sep	Oct to Dec	Jan to Mar	Apr to Ma/	Total
Iraq	2364	2037	2548	1418	8367
Burma	237	288	802	3507	4834
Syria	1102	1516	1356	827	4801
South Sudan	824	642	372	283	2121
Sudan	665	504	436	190	1795
<i>Others</i>	1997	1196	1426	1286	5905
Total	7189	6183	6940	7511	27 823

¹ Note that the fourth quarter of the 2013-14 has yet to be completed, with only two months represented in this table.

